



COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended December 31, 2023

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ANNUAL COMPREHENSIVE FINANCIAL REPORT
OF THE
CITY OF WEST ST. PAUL, MINNESOTA

FOR THE FISCAL YEAR ENDED
DECEMBER 31, 2023

**Prepared by the Finance Department
of the City of West St. Paul, Minnesota**

**Char Stark
Director of Finance**

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INTRODUCTORY SECTION
CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

June 14, 2024

To the Honorable Mayor, City Council, City Manager and
To The Citizens of West St. Paul, Minnesota:

The Annual Comprehensive Financial Report (ACFR) of the City of West St. Paul (the City) for the year ended December 31, 2023, is submitted herewith.

INTRODUCTION

As in past years, this comprehensive annual financial report is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes this letter of transmittal, a copy of our most recent Certificate of Achievement, an organizational chart and a list of the City's principal elected and appointed officials.

Pursuant to the City Financial Reporting Act of 1978, the City's Finance Officer is required to prepare the ACFR, which is then to be attested to by an external auditor. Accordingly, the City's Finance Director has prepared this report. This report consists of management's representations concerning the finances of the City of West St Paul. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established an internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformance with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, it is asserted that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The certified public accounting firm of Abdo, Eick & Meyers, LLP has audited these financial statements. Their opinion is the first item in the Financial Section. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon that audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2023 are fairly presented in conformity with GAAP.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

PROFILE OF THE CITY OF WEST ST. PAUL

The City of West St. Paul was incorporated in 1889 and is located in the Twin Cities metropolitan area of Minnesota, immediately adjacent to the State Capitol of St. Paul. With a population of 20,615 (based upon the 2020 Census), it is situated in the northern-most area of Dakota County, one of the fastest growing counties in the State of Minnesota. Although the City has a geographic area of only five square miles and is, for the most part, fully developed, it represents a major regional retail center. The majority of retail sales take place along a 2.5 mile, four-lane major state trunk highway known as South Robert Street that bisects the City. Nearly the entire length of this street is devoted to retail stores, shopping centers and restaurants.

The City operates under the council-manager form of government. Policy-making and legislative authority are vested in the City Council, consisting of a Mayor and six elected Councilmembers. The City Council is responsible for passing ordinances, adopting budgets, appointing committees and hiring both the City Manager and the City Attorney, among other things. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the City and for appointing the heads of the various operating departments. The City Council is elected on a non-partisan basis. Councilmembers are elected for four-year, staggered terms, with three Councilmembers being elected every two years. The Mayor is elected for a two-year term. The City is divided into three wards and two Councilmembers are elected from each ward. The Mayor is elected at-large.

The City provides a full range of governmental services, including police protection, construction and maintenance of local streets and other infrastructure, recreational and community development activities. Certain community development services are provided through a legally separate Economic Development Authority (EDA), which functions, in essence, as a City operation since the EDA Board is composed of the Mayor and City Council. Therefore, the activities of the EDA have been included as part of these financial statements as a special revenue fund. Fire protection services are provided through a contract with South Metro Fire Department, a joint venture with the City of South St. Paul.

The annual budget serves as the foundation for the City’s financial planning and control. All departments of the City are required to submit their requests for appropriations (spending authority) to the City Manager each June. The City Manager, in cooperation with the Finance Director, uses these requests as a starting point for developing the proposed budget during July of each year. The City Manager then presents this proposed budget to the City Council in August. The City Council reviews the proposed budget, holds public hearings to receive public input and then adopts a final budget in December. The adopted budget document is prepared by fund and function. The City Manager may transfer appropriations within any given department, but any transfers between departments or funds must be presented to and approved by the City Council. This ACFR provides budget-to-actual comparisons for the General Fund and for the EDA special revenue fund on pages 51 and 53.

ECONOMIC CONDITION AND OUTLOOK

As a mature, first-ring suburb of St. Paul, the City of West St. Paul recognizes the importance of redevelopment to its long-term vitality and has, therefore, made extraordinary efforts in this area. Residential and commercial activities include:

New businesses that opened for operations in 2023 include: Café Zupas

Business expansions/remodels completed include: West St. Paul Ice arena expansion

Business expansion/remodels started include: Thompson Square Homes, Dakota County Crisis Center, Charlton West Apartment Expansion

Building Permits Issued: 1,745 for an increase in new market value of \$27,867,213(rounded).

MAJOR INITIATIVES

During 2023, the City of West St. Paul continued its efforts at capital planning and replacement, infrastructure maintenance and other long-term concerns. Included among these efforts were the following:

Street Reconstruction Program - Annapolis from Robert Street to Dodd Road.

Proposed Redevelopment Areas - The Economic Development Authority (EDA) has identified several areas to concentrate their redevelopment efforts. Staff continues to identify proposed projects for these areas, analyzing the costs associated with the projects and the timelines for redevelopment.

LONG TERM FINANCIAL PLANNING AND POLICIES

The City of West St Paul recognizes the need to plan for the future. Because the City, for the most part, is fully developed, consideration is given to redevelopment. As with other aging suburbs, the City is challenged by deteriorating infrastructure and lack of growth in overall market value to provide resources for repairs and replacements. In 2023, the City presented its fifteenth annual Capital Improvement Plan (CIP) to aid in identifying infrastructure needs at least ten years in advance. The 2023-2033 CIP includes planned projects for streets, parks, sewer system and City facilities, trails-sidewalks and neighborhood streets.

The City also prepares an annual Capital Equipment Plan (CEP). Department heads take part in this process to estimate capital equipment needs for the next ten years. Together the CIP and CEP provide information needed to develop a plan that will sustain or expand City services while keeping property taxes stable.

The City continually reviews its existing debt structure – seeking ways to reduce the overall obligation. It is a goal of the City to plan debt issues to coincide with the retirement of existing debt. The City currently has debt issues and retirements planned through the year 2035.

Another tool utilized by the City for long-term financial planning is its Fund Balance Policy. The policy dictates that the General Fund shall maintain an unassigned fund balance of at least 52.5% of the subsequent year's expenditures. This policy essentially provides for cash flow while awaiting tax payments in July and December of the year. By utilizing the fund balance, the City avoids the extra cost of borrowing to meet its short term obligations.

CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of West St Paul for its ACFR for the fiscal year ended December 31, 2022. This was the thirty-seventh consecutive year the City's ACFR has received this prestigious award beginning with the first award in 1987. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. The 2022 report satisfied both GAAP and all applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are, therefore, submitting it to the GFOA to determine its eligibility for another certificate.

BOND RATING

In December of 2020, the City issued General Obligation bonds. Standard and Poor's (S&P) was asked to rate the creditworthiness of the bonds. S&P rated the bonds AA. The rating maintains the higher step that was awarded in 2009. This bond rating signals the financial markets that the City's current financial condition is strong and that the framework to continue to improve is in place.

ACKNOWLEDGEMENTS

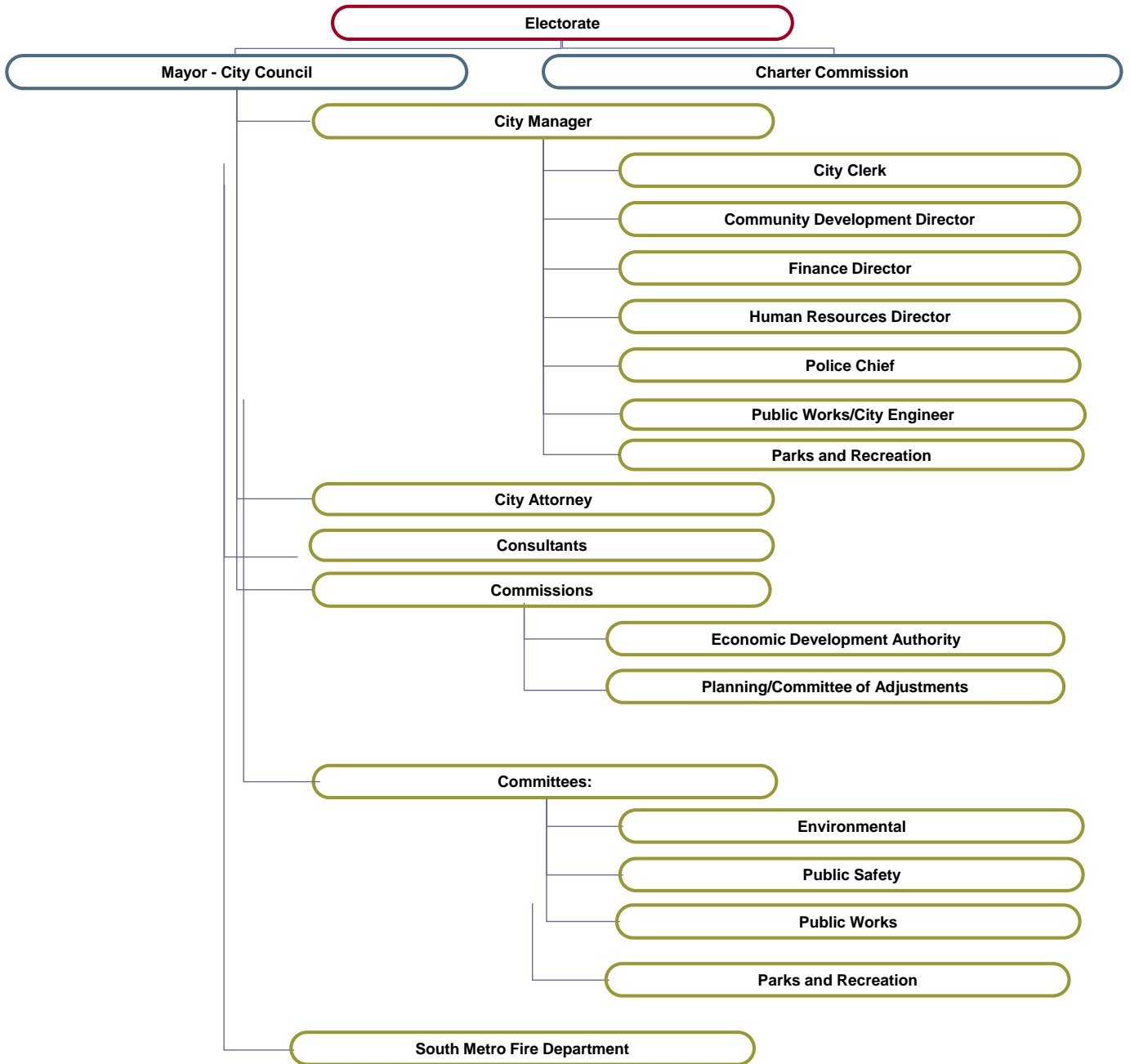
The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the City of West St. Paul and the City's Finance Department. Special thanks also go to the staff of Abdo, LLP, for their advice and counsel in the preparation of this ACFR.

Respectfully submitted,



Char Stark
Finance Director

City of West Saint Paul



City of West St. Paul, Minnesota
Elected and Appointed Officials
For the Year Ended December 31, 2023

ELECTED

Name	Title	Term Expires
Dave Napier	Mayor	12/31/24
Julie Eastman	Council Member	12/31/24
Pat Armon	Council Member	12/31/26
John Justen	Council Member	12/31/26
Robyn Gulley	Council Member	12/31/24
Lisa Eng-Sarne	Council Member	12/31/24
Wendy Berry	Council Member	12/31/26

APPOINTED

Name	Title
Nate Burkett	City Manager
Dan Nowicki	Assistant City Manager
Char Stark	Finance Director
Eric Weiss	Parks, Recreation & Environmental Director
Brian Sturgeon	Police Chief
Ross Beckwith	Public Works Director / City Engineer
Ben Boike	Community Development Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of West St. Paul
Minnesota**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morill

Executive Director/CEO

FINANCIAL SECTION
CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council
City of West St. Paul, Minnesota

Opinions

We have audited the accompanying financial statements of governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West St. Paul, Minnesota (the City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General fund and the Economic Development Authority fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of West St. Paul and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of West St. Paul's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 23 and the schedule of Employer's Share of the Net Pension Liability, the schedule of Employer's Contributions, the related note disclosures, and the Schedule of Changes in the City's OPEB Liability and Related Ratios, starting on page 96 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinion on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Other Information

Management is responsible for the other information in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Abdo
Minneapolis, Minnesota
June 14, 2024



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Management's Discussion and Analysis

As management of the City of West St. Paul, Minnesota, (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2023.

Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year as shown in the summary of net position on the following pages. The unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased as shown in the summary of changes in net assets table on the following pages. The increase was due to significant capital grants related to completed and ongoing projects and a significant decrease in the City's share of the net pension liability, which resulted in negative pension expense.
- For the current fiscal year, the City's governmental funds fund balances are shown in the Financial Analysis of the City's Funds section of the MD&A. The total fund balance increased in comparison with the prior year. This increase was mainly due to the 2023A Tax Abatement bond issuance, investment earnings and the receipt of public safety aid, which will be utilized in 2024.
- The unassigned fund balance in the General fund as shown in the financial analysis of the City's funds section increased from prior year.
- The City's total bonded debt increased during the fiscal year. The increase was a result of the new debt issuance as shown on the outstanding debt table.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of combining and individual fund financial statements and schedules that further explains and supports the information in the financial statements. Figure 1 shows how the required parts of this annual report are arranged and relate to one another. In addition to these required elements, we have included a section with combining and individual fund financial statements and schedules that provide details about nonmajor governmental funds, which are added together and presented in single columns in the basic financial statements.

Figure 1
Required Components of the
City's Annual Financial Report

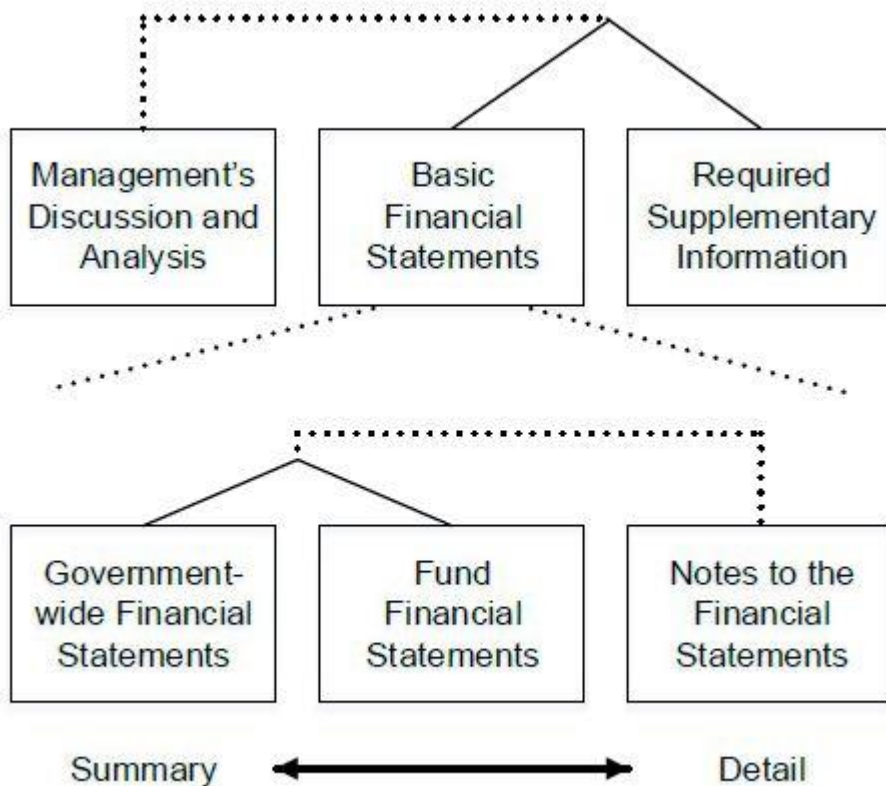


Figure 2 summarizes the major features of the City’s financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management’s discussion and analysis explains the structure and contents of each of the statements.

Figure 2
Major Features of the Government-wide and Fund Financial Statements

	Fund Financial Statements		
	Government-wide Statements	Governmental Funds	Proprietary Funds
Scope	Entire City government (except fiduciary funds) and the City’s component units	The activities of the City that are not proprietary or fiduciary, such as police, fire and parks	Activities the City operates similar to private businesses, such as the water and sewer system
Required financial statements	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Activities 	<ul style="list-style-type: none"> • Balance Sheet • Statement of Revenues, Expenditures, and Changes in Fund Balances 	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Revenues, Expenses and Changes in Fund Net Position • Statement of Cash Flows
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term
Type of deferred outflows/inflows of resources information	All deferred outflows/inflows of resources, regardless of when cash is received or paid	Only deferred outflows of resources expected to be used up and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All deferred outflows/inflows of resources, regardless of when cash is received or paid
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City’s finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City’s assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenue (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works (streets and highways), culture and recreation, economic development and interest on long-term debt. The business-type activities of the City include storm sewer, sewer, and recreation.

The government-wide financial statements start on page 39 of this report.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact by the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds, sixteen of which are Debt Service funds and six of which are TIF Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, Economic Development Authority fund, Debt Service funds, Permanent Improvement Revolving fund and the TIF Districts fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements or schedules* elsewhere in this report.

The City adopts an annual appropriated budget for its General, Economic Development Authority and Insurance funds. A budgetary comparison statement has been provided for the General fund and the Economic Development Authority fund to demonstrate compliance with this budget.

The basic governmental fund financial statements start on page 44 of this report.

Proprietary Funds. *Proprietary funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its storm sewer, sewer, and recreation activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for each of the enterprise funds which are considered to be major funds of the City.

The basic proprietary fund financial statements start on page 54 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements start on page 61 of this report.

Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and OPEB benefits to its employees. Required supplementary information can be found starting on page 96 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds is presented following the notes to the financial statements. Combining and individual fund financial statements and schedules start on page 106 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$84,341,371 at the close of the most recent fiscal year.

By far, the largest portion of the City's net position reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of West St. Paul's Summary of Net Position

	Governmental Activities			Business-type Activities		
	2023	2022	Increase (Decrease)	2023	2022	Increase (Decrease)
Assets						
Current and other assets	\$ 41,881,288	\$ 35,923,475	\$ 5,957,813	\$ 10,270,157	\$ 10,104,218	\$ 165,939
Capital assets	73,986,280	61,888,855	12,097,425	24,814,737	23,719,904	1,094,833
Total Assets	115,867,568	97,812,330	18,055,238	35,084,894	33,824,122	1,260,772
Deferred Outflows of Resources						
Deferred pension resources	8,192,111	10,076,595	(1,884,484)	85,278	158,505	(73,227)
Deferred other postemployment benefits	112,739	250,097	(137,358)	5,139	20,442	(15,303)
Total Deferred Outflows of Resources	8,304,850	10,326,692	(2,021,842)	90,417	178,947	(88,530)
Liabilities						
Noncurrent liabilities outstanding	50,326,023	56,421,885	(6,095,862)	10,223,504	11,319,858	(1,096,354)
Other liabilities	2,705,965	1,975,530	730,435	1,468,376	2,888,098	(1,419,722)
Total Liabilities	53,031,988	58,397,415	(5,365,427)	11,691,880	14,207,956	(2,516,076)
Deferred Inflows of Resources						
Deferred pension resources	8,077,640	244,129	7,833,511	94,270	10,329	83,941
Deferred lease resources	1,992,133	2,063,208	(71,075)	-	-	-
Total Deferred Inflows of Resources	10,069,773	2,307,337	7,762,436	94,270	10,329	83,941
Net Position						
Net investment in capital assets	40,845,497	25,597,876	15,247,621	15,063,919	14,111,045	952,874
Restricted	15,890,495	10,498,821	5,391,674	-	-	-
Unrestricted	4,205,560	11,337,573	(7,132,013)	8,325,242	5,673,739	2,651,503
Total Net Position	\$ 60,941,552	\$ 47,434,270	\$ 13,507,282	\$ 23,389,161	\$ 19,784,784	\$ 3,604,377
Net Position as a Percent of Total						
Net investment in capital assets	67.0 %	54.0 %		64.4 %	71.3 %	
Restricted	26.1	22.1		0.0	0.0	
Unrestricted	6.9	23.9		35.6	28.7	
	100.0 %	100.0 %		100.0 %	100.0 %	

An additional portion of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities.

Governmental Activities. Governmental activities increased the City's net position and business-type activities increased the City's net position.

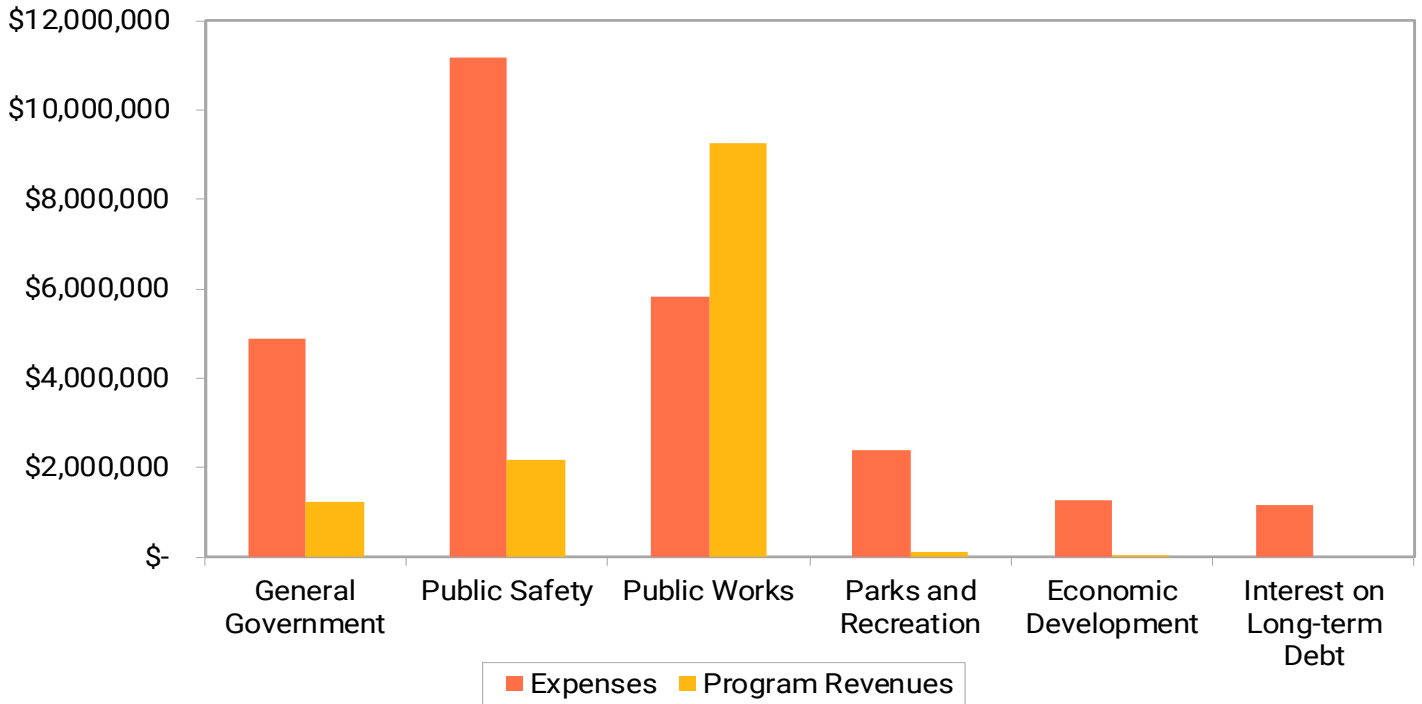
City of West St. Paul's Changes in Net Position

	Governmental Activities			Business-type Activities		
	2023	2022	Increase (Decrease)	2023	2022	Increase (Decrease)
Revenues						
Program Revenues						
Charges for services	\$ 1,944,510	\$ 1,897,975	\$ 46,535	\$ 7,124,820	\$ 6,552,032	\$ 572,788
Operating grants and contributions	3,246,727	2,435,689	811,038	113	6,271	(6,158)
Capital grants and contributions	7,621,814	2,772,065	4,849,749	1,733,763	2,011,626	(277,863)
General revenues						
Taxes						
Property taxes	19,316,352	18,164,949	1,151,403	530,834	629,730	(98,896)
Tax increment	1,079,680	493,448	586,232	-	-	-
Franchise and other	3,568,217	3,484,687	83,530	344,384	196,247	148,137
Grants and contributions not restricted to specific programs						
Unrestricted investment earnings (loss)	1,307,367	100,000	1,207,367	164,290	65,000	99,290
Gain on sale of capital assets	1,441,370	(2,262,135)	3,703,505	509,269	(1,001,027)	1,510,296
Miscellaneous	4,848	1,596	3,252	-	-	-
	38,305	38,669	(364)	62,807	24,517	38,290
Total Revenues	39,569,190	27,126,943	12,442,247	10,470,280	8,484,396	1,985,884
Expenses						
General government	4,871,581	4,391,880	479,701	-	-	-
Public safety	11,179,916	10,716,185	463,731	-	-	-
Public works	5,836,779	5,128,745	708,034	-	-	-
Parks and recreation	2,404,521	1,643,133	761,388	-	-	-
Miscellaneous	1,259,117	463,092	796,025	-	-	-
Interest on long-term debt	1,159,994	992,368	167,626	-	-	-
Storm sewer	-	-	-	1,124,928	403,674	721,254
Sanitary sewer	-	-	-	3,572,796	4,308,043	(735,247)
Golf course	-	-	-	-	45,144	(45,144)
Civic center arena	-	-	-	631,974	526,697	105,277
Swimming pool	-	-	-	148,513	165,336	(16,823)
Regional athletic center	-	-	-	737,692	776,544	(38,852)
Total Expenses	26,711,908	23,335,403	3,376,505	6,215,903	6,225,438	(9,535)
Increase in Net Position						
Before Transfers	12,857,282	3,791,540	9,065,742	4,254,377	2,258,958	1,995,419
Transfers - Capital Assets	-	240,507	(240,507)	-	(240,507)	240,507
Transfers (Net)	650,000	818,551	(168,551)	(650,000)	(818,551)	168,551
Change in Net Position	13,507,282	4,850,598	8,656,684	3,604,377	1,199,900	2,404,477
Net Position, January 1	47,434,270	42,583,672	4,850,598	19,784,784	18,584,884	1,199,900
Net Position, December 31	\$ 60,941,552	\$ 47,434,270	\$ 13,507,282	\$ 23,389,161	\$ 19,784,784	\$ 3,604,377

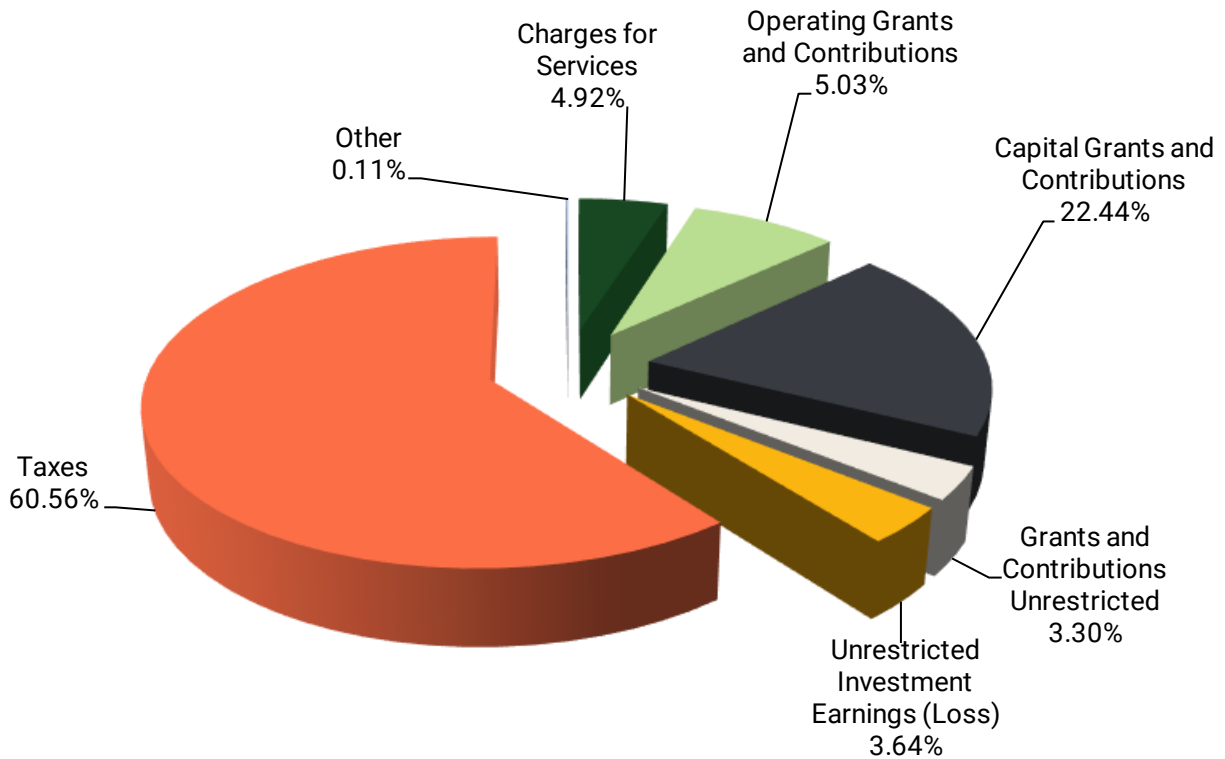
Net position increased largely due to significant capital grants and contributions, investment earnings and a decrease in the City's pension liability.

The following graph depicts various governmental activities and shows the revenue and expenses directly related to those activities.

Expenses and Program Revenue - Governmental Activities

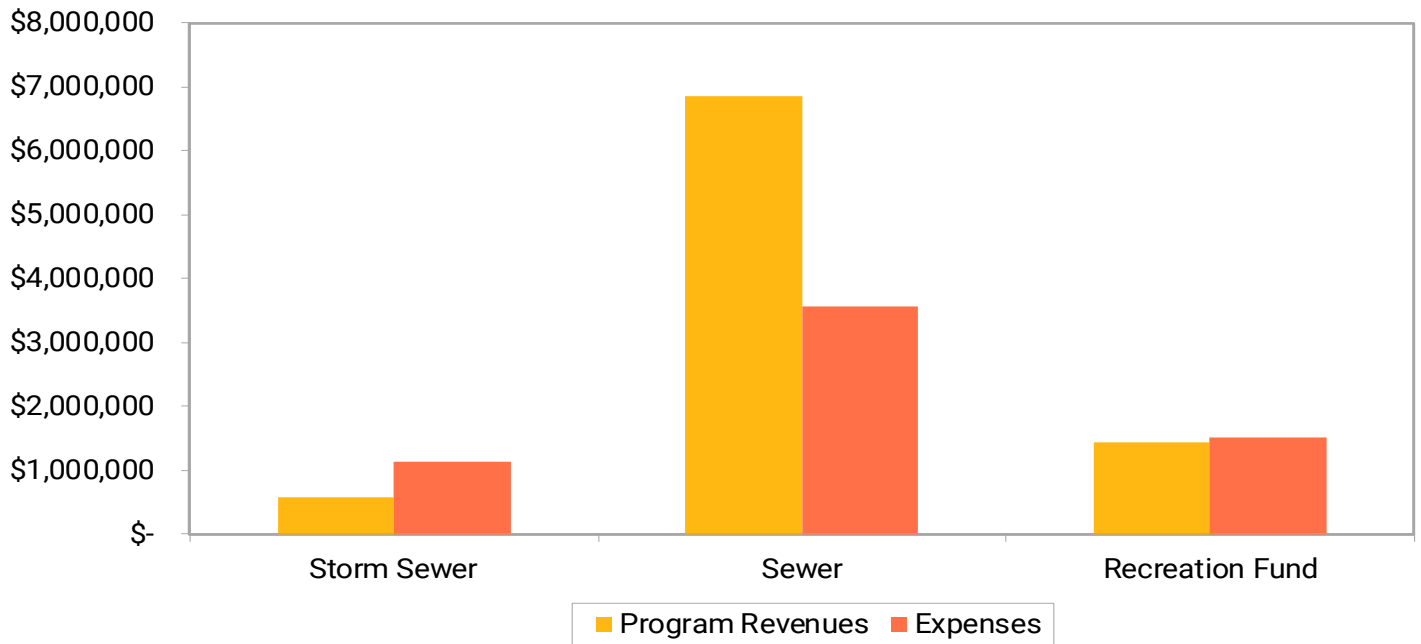


Revenue by Source - Governmental Activities

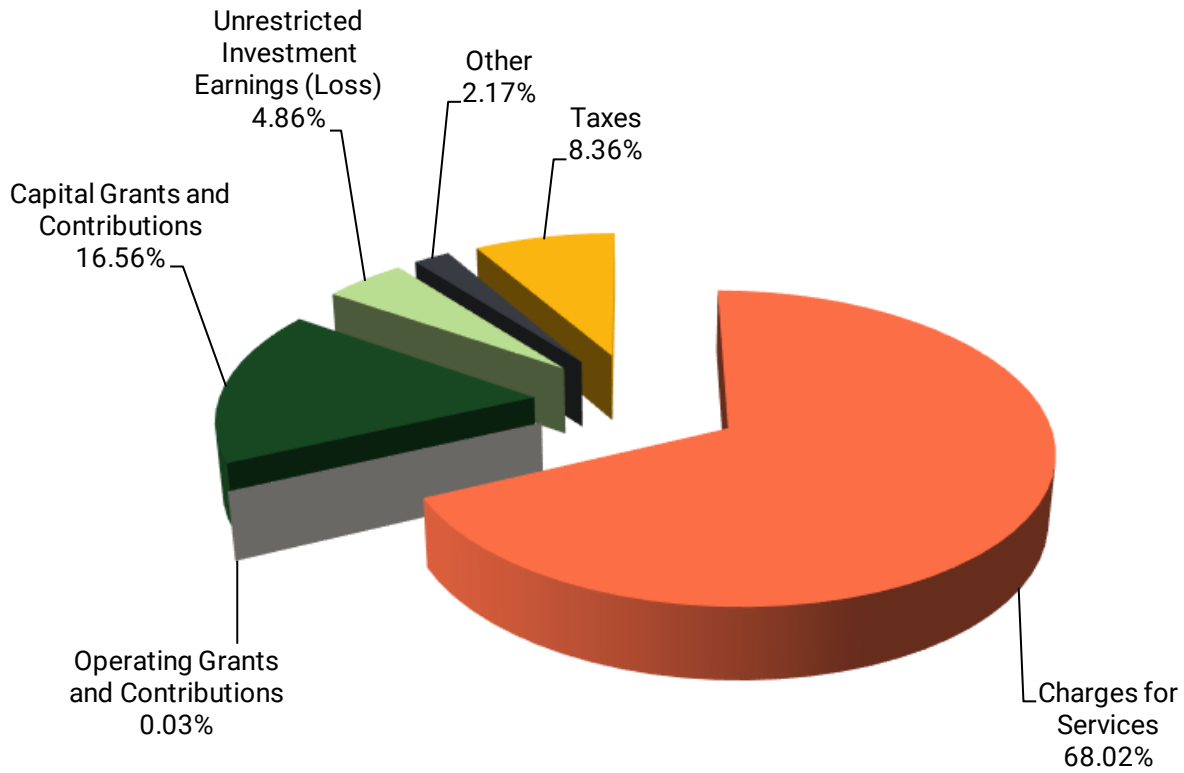


Business-type Activities. Business-type activities decreased the City's net position as shown in the changes in net position table.

Expenses and Program Revenues - Business-type Activities



Revenue by Source - Business-type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Governmental Funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The table below outlines the governmental fund balances for the year ending December 31, 2023:

	General	Economic Development Authority	Debt Service	Permanent Improvement Revolving Fund	TIF Districts	Other Governmental Funds	Total	Prior Year Total	Increase/ (Decrease)
Fund Balances									
Nonspendable	\$ 1,551,081	\$ -	\$ -	\$ -	\$ -	\$ 15,872	\$ 1,566,953	\$ 434,532	\$ 1,132,421
Restricted	838,803	5,255,614	7,742,601	-	667,782	2,167,219	16,672,019	9,848,265	6,823,754
Committed	-	3,985,481	-	-	-	-	3,985,481	3,832,366	153,115
Assigned	-	-	-	1,485,458	-	3,573,352	5,058,810	6,873,817	(1,815,007)
Unassigned	9,198,621	-	-	-	(911,441)	(486,511)	7,800,669	7,953,162	(152,493)
Total Fund Balances	<u>\$ 11,588,505</u>	<u>\$ 9,241,095</u>	<u>\$ 7,742,601</u>	<u>\$ 1,485,458</u>	<u>\$ (243,659)</u>	<u>\$ 5,269,932</u>	<u>\$ 35,083,932</u>	<u>\$ 28,942,142</u>	<u>\$ 6,141,790</u>

As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances shown above. Additional information on the City's fund balances can be found in Note 1 starting on page 70 of this report.

The *General fund* is the chief operating fund of the City. At the end of the current year, the fund balance of the General fund is shown in the table above. As a measure of the General fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. The total unassigned fund balance as a percent of total fund expenditures is shown in the chart below along with total fund balance as a percent of total expenditures.

	Current Year Ending Balance	Prior Year Ending Balance	Increase/ (Decrease)
Fund Balance			
Nonspendable	\$ 1,551,081	\$ 421,039	\$ 1,130,042
Restricted	838,803	-	838,803
Unassigned	9,198,621	9,064,710	133,911
Total	<u>\$ 11,588,505</u>	<u>\$ 9,485,749</u>	<u>\$ 2,102,756</u>
General Fund Expenditures	17,198,503	15,855,402	
Unassigned as a percent of expenditures	53%	57%	
Total Fund Balance as a percent of Expenditures	67%	60%	

The fund balance of the City's General fund increased during the current fiscal year as shown in the table above. Key factors of this increase include:

- Public Safety aid was received in December 2023 and will be spent in 2024. This balance is included in the above restricted fund balance.
- Additional advances to other funds were made during 2023, increasing the nonspendable fund balance.
- Investment earnings, tax revenue and permit revenue all exceeded budget, resulting in total revenues over budget of \$1,462,767.

Other major governmental fund analysis is shown below:

	Ending Net Position 2023	Ending Net Position 2022	Increase (Decrease)
Economic Development Authority	\$ 9,241,095	\$ 3,819,368	\$ 5,421,727
This increase was mainly due to the issuance of the 2023A Tax Abatement Bonds, used to finance the purchase of land held for resale. The bonds will be repaid from future land sales.			
Debt Service	\$ 7,742,601	\$ 7,225,805	\$ 516,796
This increase was mainly due to the issuance of the 2023A Tax Abatement Bonds. The proceeds will be used in future years to fund the related interest payments.			
Permanent Improvement Revolving Fund	\$ 1,485,458	\$ 2,979,270	\$ (1,493,812)
This decrease was largely due to the use of reserves and other resources to fund capital and county related projects.			
TIF Districts	\$ (243,659)	\$ (461,934)	\$ 218,275
This increase was mainly due to the collection of tax increment revenues over current year expenditures.			

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net position of the City's proprietary funds increased or (decreased) as follows:

	Ending Net Position 2023	Ending Net Position 2022	Increase (Decrease)
Storm Sewer	\$ 4,121,660	\$ 4,698,898	\$ (577,238)
This decrease was mainly due to various equipment and non-building improvement expenses.			
Sanitary Sewer	\$ 10,250,016	\$ 7,186,346	\$ 3,063,670
This increase was mainly due to an increase of capital related grants to fund lift station projects.			
Recreation	\$ 9,017,485	\$ 7,899,540	\$ 1,117,945
This increase was mainly due to an increase of charges for recreation activities.			

General Fund Budgetary Highlights

	Original Budgeted Amounts	Budget Amendments	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
Revenues	\$ 17,021,614	\$ 162,030	\$ 17,183,644	\$ 18,646,411	\$ 1,462,767
Expenditures	17,679,614	69,513	17,749,127	17,198,503	(550,624)
Excess (Deficiency) of Revenues Over (Under) Expenditures	(658,000)	92,517	(565,483)	1,447,908	2,013,391
Other Financing Sources (Uses)					
Transfers in	650,000	-	650,000	650,000	-
Sale of capital assets	8,000	-	8,000	4,848	(3,152)
Total Other Financing Sources (Uses)	658,000	-	658,000	654,848	(3,152)
Net Change in Fund Balances	-	92,517	92,517	2,102,756	2,010,239
Fund Balances, January 1	9,485,749	-	9,485,749	9,485,749	-
Fund Balances, December 31	\$ 9,485,749	\$ 92,517	\$ 9,578,266	\$ 11,588,505	\$ 2,010,239

The City's General fund budget was amended during the year as shown above. The budget amendment increased revenues relating to special police programs and donations and increased expenses relating to mostly personal services. Actual revenues were over the final budget and expenditures were under the final budget amounts as shown above. Significant budget variances include:

- Taxes, permit revenue, intergovernmental revenue and investment earnings were over budget by \$167,435, \$157,017, \$865,367 and \$334,666, respectively.
- Police personnel services was under budget by \$302,231
- Streets and Highways personnel services were under budget by \$149,021

Capital Asset and Debt Administration

Capital Assets. The City's investment in capital assets for its governmental and business type activities as of December 31, 2023 amounts to \$98,801,017 (net of accumulated depreciation). This investment in capital assets includes land, structures, improvements, machinery and equipment, software, park facilities and roads.

Major capital asset events during the current fiscal year included the following:

- Additional work done on 2023 street and trail projects.
- Additional work was done on the City Hall project.
- Several lift station and force main projects were finished.

Additional information on the City's capital assets can be found in Note 3C starting on page 75 of this report.

City of West St. Paul's Capital Assets (Net of Depreciation)

	Governmental Activities			Business-type Activities		
	2023	2022	Increase (Decrease)	2023	2022	Increase (Decrease)
Land	\$ 4,207,957	\$ 4,207,957	\$ -	\$ 73,866	\$ 73,866	\$ -
Construction in Progress	16,070,346	5,363,407	10,706,939	126,542	1,920,802	(1,794,260)
Buildings	6,545,835	4,983,755	1,562,080	9,727,868	10,572,413	(844,545)
Improvements Other Than Buildings	6,726,197	6,973,520	(247,323)	-	-	-
Vehicles, Machinery and Equipment	2,781,947	2,915,156	(133,209)	546,077	271,802	274,275
Infrastructure	37,653,998	37,445,060	208,938	14,340,384	10,881,021	3,459,363
Total	<u>\$ 73,986,280</u>	<u>\$ 61,888,855</u>	<u>\$ 12,097,425</u>	<u>\$ 24,814,737</u>	<u>\$ 23,719,904</u>	<u>\$ 1,094,833</u>

Long-term Debt. At the end of the current fiscal year, the City had total bonded debt outstanding consisting of Tax Increment debt, assessment debt, revenue related debt and general obligation debt as noted in the table below. While all of the City's bonds have revenue streams, they are all backed by the full faith and credit of the City.

City of West St. Paul's Outstanding Debt

	Governmental Activities			Business-type Activities		
	2023	2022	Increase (Decrease)	2023	2022	Increase (Decrease)
G.O. Bonds	\$ 31,840,000	\$ 27,945,000	\$ 3,895,000	\$ -	\$ -	\$ -
G.O. Improvement Bonds	6,200,000	7,100,000	(900,000)	-	-	-
G.O. Tax Increment Bonds	815,000	895,000	(80,000)	-	-	-
G.O. Revenue Bonds	-	-	-	9,435,000	10,220,000	(785,000)
Bond Premium	1,078,265	1,237,387	(159,122)	315,818	349,026	(33,208)
Total	<u>\$ 39,933,265</u>	<u>\$ 37,177,387</u>	<u>\$ 2,755,878</u>	<u>\$ 9,750,818</u>	<u>\$ 10,569,026</u>	<u>\$ (818,208)</u>

The City's total debt decreased during the current fiscal year. The key factor in this decrease was scheduled bond payments.

Minnesota statutes limit the amount of net general obligation debt a City may issue to three percent of the market value of taxable property within the City. Net debt is debt payable solely from ad valorem taxes. The City currently has no outstanding general obligation debt in excess of this limit.

Additional information on the City's long-term debt can be found in Note 3E starting on page 78 of this report.

Economic Factors and Next Year's Budgets and Rates

- The State unemployment rate for 2023 was 2.70%
- Tax Capacity increased by 13.0% in 2023.
- The Tax base continues to grow with new construction growing by 193% in 2023. The large growth due mainly to the increase in apartment value.

- A few of the projects started or completed in 2023:
 - Thompson Square Townhomes (M/I Homes) – 1513-1546 Timberwood LN, 1537-1573 Tompkins LN, and 1548-1570 Torres LN (started)
 - Dakota County Crisis Center - 2025 Livingston Ave. (started)
 - Charlton West Apartment Expansion – 430 Mendota Rd. (started)
 - Café Zupas – 2061 Robert St. (completed)
 - WSP Ice Arena Expansion – 60 Emerson Ave E. (completed)
- The tax rate for 2023 was 67.362%.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of West St. Paul, 1616 Humboldt Avenue, West St. Paul, Minnesota 55118-3972.

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

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City of West St. Paul, Minnesota
Statement of Net Position
December 31, 2023

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and temporary investments	\$ 25,972,847	\$ 8,006,939	\$ 33,979,786
Receivables			
Accrued interest	126,682	50,189	176,871
Property taxes	769,295	163,237	932,532
Notes	7,456	-	7,456
Accounts	1,992,615	164,715	2,157,330
Special assessments	1,286,180	660,773	1,946,953
Lease	2,006,648	-	2,006,648
Due from other governments	3,669,481	1,224,172	4,893,653
Prepaid items	72,931	132	73,063
Assets held for resale	5,977,153	-	5,977,153
Capital assets			
Land and construction in progress	20,278,303	200,408	20,478,711
Depreciable assets (net of accumulated depreciation)	53,707,977	24,614,329	78,322,306
Total Assets	<u>115,867,568</u>	<u>35,084,894</u>	<u>150,952,462</u>
Deferred Outflows of Resources			
Deferred pension resources	8,192,111	85,278	8,277,389
Deferred other postemployment benefits	112,739	5,139	117,878
Total Deferred Outflows of Resources	<u>8,304,850</u>	<u>90,417</u>	<u>8,395,267</u>
Liabilities			
Accounts and contracts payable	1,654,480	336,577	1,991,057
Accrued salaries payable	234,792	24,843	259,635
Due to other governments	79,720	18,688	98,408
Accrued interest payable	550,069	73,296	623,365
Deposits payable	184,881	11,800	196,681
Unearned revenue	2,023	1,003,172	1,005,195
Noncurrent liabilities			
Due within one year			
Long-term liabilities	3,302,903	833,664	4,136,567
Other postemployment benefit liability	129,105	8,120	137,225
Due in more than one year			
Long-term liabilities	37,644,731	8,978,361	46,623,092
Net pension liability	7,722,902	330,134	8,053,036
Other postemployment benefit liability	1,655,487	73,225	1,728,712
Total Liabilities	<u>53,161,093</u>	<u>11,691,880</u>	<u>64,852,973</u>
Deferred Inflows of Resources			
Deferred pension resources	8,077,640	94,270	8,171,910
Deferred lease resources	1,992,133	-	1,992,133
Total Deferred Inflows of Resources	<u>10,069,773</u>	<u>94,270</u>	<u>10,164,043</u>
Net Position			
Net investment in capital assets	40,845,497	15,063,919	55,909,416
Restricted for			
Debt service	12,216,691	-	12,216,691
Economic development	667,782	-	667,782
Public Safety	838,803	-	838,803
Street improvements	2,167,219	-	2,167,219
Unrestricted	4,205,560	8,325,242	12,530,802
Total Net Position	<u>\$ 60,941,552</u>	<u>\$ 23,389,161</u>	<u>\$ 84,330,713</u>

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Activities
For the Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenue		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities				
General government	\$ 4,871,581	\$ 1,108,355	\$ 140,941	\$ -
Public safety	11,179,916	724,012	1,451,007	-
Public works	5,836,779	7,377	1,619,048	7,621,814
Parks and recreation	2,404,521	104,766	-	-
Economic development	1,259,117	-	35,731	-
Interest on long-term debt	1,159,994	-	-	-
Total Governmental Activities	<u>26,711,908</u>	<u>1,944,510</u>	<u>3,246,727</u>	<u>7,621,814</u>
Business-type Activities				
Storm sewer	1,124,928	570,447	3	-
Sanitary sewer	3,572,796	5,502,449	24	1,341,763
Civic center arena	631,974	266,109	86	392,000
Swimming pool	148,513	11,602	-	-
Regional athletic center	737,692	774,213	-	-
Total Business-type Activities	<u>6,215,903</u>	<u>7,124,820</u>	<u>113</u>	<u>1,733,763</u>
Total	<u>\$ 32,927,811</u>	<u>\$ 9,069,330</u>	<u>\$ 3,246,840</u>	<u>\$ 9,355,577</u>

General Revenues

Taxes

Property taxes, levied for general purposes

Property taxes, levied for debt service

Tax increments

Franchise and other taxes

Grants and contributions not restricted to specific programs

Gain on sale of capital assets

Unrestricted investment earnings

Miscellaneous revenues

Transfers - internal activities

Total General Revenues and Transfers

Change in Net Position

Net Position, January 1

Net Position, December 31

The notes to the financial statements are an integral part of this statement.

Net (Expenses) Revenues and
Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (3,622,285)	\$ -	\$ (3,622,285)
(9,004,897)	-	(9,004,897)
3,411,460	-	3,411,460
(2,299,755)	-	(2,299,755)
(1,223,386)	-	(1,223,386)
(1,159,994)	-	(1,159,994)
<u>(13,898,857)</u>	<u>-</u>	<u>(13,898,857)</u>
-	(554,478)	(554,478)
-	3,271,440	3,271,440
-	26,221	26,221
-	(136,911)	(136,911)
-	36,521	36,521
<u>-</u>	<u>2,642,793</u>	<u>2,642,793</u>
<u>(13,898,857)</u>	<u>2,642,793</u>	<u>(11,256,064)</u>
15,830,468	530,834	16,361,302
3,485,884	-	3,485,884
1,079,680	-	1,079,680
3,568,217	344,384	3,912,601
1,307,367	164,290	1,471,657
4,848	-	4,848
1,441,370	509,269	1,950,639
38,305	62,807	101,112
650,000	(650,000)	-
<u>27,406,139</u>	<u>961,584</u>	<u>28,367,723</u>
13,507,282	3,604,377	17,111,659
<u>47,434,270</u>	<u>19,784,784</u>	<u>67,219,054</u>
<u>\$ 60,941,552</u>	<u>\$ 23,389,161</u>	<u>\$ 84,330,713</u>

The notes to the financial statements are an integral part of this statement.

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FUND FINANCIAL STATEMENTS

CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

City of West St. Paul, Minnesota

Balance Sheet
Governmental Funds
December 31, 2023

	101	209	300's	402
	General	Economic Development Authority	Debt Service	Permanent Improvement Revolving Fund
Assets				
Cash and temporary investments	\$ 8,620,726	\$ 1,395,009	\$ 7,713,286	\$ 2,497,776
Receivables				
Accounts	186,720	1,126,002	-	348,806
Taxes	221,986	-	-	228,296
Accrued interest	38,379	6,785	23,350	21,714
Notes	-	7,456	-	-
Special assessments	118,981	-	576,027	591,172
Lease	1,719,138	-	-	-
Due from other governments	1,634,072	-	5,965	1,793,866
Advances to other funds	1,469,765	1,111,572	79,895	-
Prepaid items	57,059	-	-	-
Assets held for resale	-	5,600,888	-	-
	<u>\$ 14,066,826</u>	<u>\$ 9,247,712</u>	<u>\$ 8,398,523</u>	<u>\$ 5,481,630</u>
Liabilities				
Accounts and contracts payable	\$ 60,626	\$ 849	\$ -	\$ 915,982
Accrued salaries payable	228,726	3,268	-	2,798
Due to other governments	38,170	-	-	41,550
Deposits payable	172,381	2,500	-	-
Unearned revenue	-	-	-	-
Advances from other funds	-	-	79,895	1,246,079
Total Liabilities	<u>499,903</u>	<u>6,617</u>	<u>79,895</u>	<u>2,206,409</u>
Deferred Inflows of Resources				
Unavailable revenues - property and franchise taxes	164,556	-	-	-
Unavailable revenues - special assessments	118,981	-	576,027	591,172
Unavailable revenues - other	-	-	-	1,198,591
Deferred lease resources	1,694,881	-	-	-
Total Deferred Inflows of Resources	<u>1,978,418</u>	<u>-</u>	<u>576,027</u>	<u>1,789,763</u>
Fund Balances				
Nonspendable	1,551,081	-	-	-
Restricted	838,803	5,255,614	7,742,601	-
Committed	-	3,985,481	-	-
Assigned	-	-	-	1,485,458
Unassigned	9,198,621	-	-	-
Total Fund Balances	<u>11,588,505</u>	<u>9,241,095</u>	<u>7,742,601</u>	<u>1,485,458</u>
	<u>\$ 14,066,826</u>	<u>\$ 9,247,712</u>	<u>\$ 8,398,523</u>	<u>\$ 5,481,630</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances				

The notes to the financial statements are an integral part of this statement.

450's		
<u>TIF Districts</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 906,268	\$ 4,839,782	\$ 25,972,847
-	331,087	1,992,615
-	319,013	769,295
2,348	34,106	126,682
-	-	7,456
-	-	1,286,180
-	287,510	2,006,648
14,519	221,059	3,669,481
-	476,864	3,138,096
-	15,872	72,931
<u>376,265</u>	<u>-</u>	<u>5,977,153</u>
<u>\$ 1,299,400</u>	<u>\$ 6,525,293</u>	<u>\$ 45,019,384</u>
\$ 521,486	\$ 155,537	\$ 1,654,480
-	-	234,792
-	-	79,720
10,000	-	184,881
-	2,023	2,023
<u>1,011,573</u>	<u>800,549</u>	<u>3,138,096</u>
<u>1,543,059</u>	<u>958,109</u>	<u>5,293,992</u>
-	-	164,556
-	-	1,286,180
-	-	1,198,591
-	297,252	1,992,133
<u>-</u>	<u>297,252</u>	<u>4,641,460</u>
-	15,872	1,566,953
667,782	2,167,219	16,672,019
-	-	3,985,481
-	3,573,352	5,058,810
<u>(911,441)</u>	<u>(486,511)</u>	<u>7,800,669</u>
<u>(243,659)</u>	<u>5,269,932</u>	<u>35,083,932</u>
<u>\$ 1,299,400</u>	<u>\$ 6,525,293</u>	<u>\$ 45,019,384</u>

The notes to the financial statements are an integral part of this statement.

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City of West St. Paul, Minnesota
 Reconciliation of the Balance Sheet
 to the Statement of Net Position
 Governmental Funds
 December 31, 2023

Amounts reported for the governmental activities in the statement of net position are different because

Total Fund Balances - Governmental	\$ 35,083,932
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Cost of capital assets	124,335,404
Less: accumulated depreciation	(50,349,124)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of	
Bond principal payable	(38,855,000)
Plus: premiums on bonds issued	(1,078,265)
Other postemployment benefits payable	(1,784,592)
Compensated absences payable	(1,014,369)
Net pension liability	(7,722,902)
Some receivables are not available soon enough to pay for the current period's expenditures, and therefore are unavailable in the funds.	
Unavailable revenues - property and franchise taxes	164,556
Special assessments receivable	1,286,180
Unavailable revenues - other	1,198,591
Governmental funds do not report long-term amounts related to pensions and other postemployment benefits	
Deferred outflows of pension resources	8,192,111
Deferred inflows of pension resources	(8,077,640)
Deferred outflows of other postemployment benefits	112,739
Governmental funds do not report a liability for accrued interest until due and payable.	(550,069)
Total Net Position - Governmental Activities	\$ 60,941,552

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Revenues, Expenditures
and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2023

	101	209	300's	402
	General	Economic Development Authority	Debt Service	Permanent Improvement Revolving Fund
Revenues				
Taxes	\$ 13,955,979	\$ 370,182	\$ 3,485,884	\$ 1,470,360
Licenses and permits	868,717	-	-	-
Intergovernmental	2,251,392	-	-	9,163,964
Charges for services	925,040	-	-	-
Fines and forfeitures	108,911	-	-	-
Special assessments	22,356	-	180,361	395,057
Investment earnings	485,666	158,270	242,260	246,085
Miscellaneous	28,350	35,731	-	3,500
Total Revenues	18,646,411	564,183	3,908,505	11,278,966
Expenditures				
Current				
General government	4,159,271	-	-	-
Public safety	9,752,384	-	-	-
Public works	1,926,552	-	-	833,726
Parks and recreation	1,360,296	-	-	-
Economic development	-	398,070	-	-
Capital outlay				
General government	-	-	-	-
Public safety	-	-	-	-
Public works	-	-	-	13,623,506
Parks and recreation	-	-	-	-
Debt service				
Principal	-	-	3,070,000	-
Interest and other charges	-	-	1,053,697	-
Bond issuance costs	-	100,936	-	-
Total Expenditures	17,198,503	499,006	4,123,697	14,457,232
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	1,447,908	65,177	(215,192)	(3,178,266)
Other Financing Sources (Uses)				
Transfers in	650,000	-	103,538	1,684,454
Sale of capital assets	4,848	-	-	-
Bonds issued	-	5,356,550	628,450	-
Transfers out	-	-	-	-
Total Other Financing Sources (Uses)	654,848	5,356,550	731,988	1,684,454
Net Change in Fund Balances	2,102,756	5,421,727	516,796	(1,493,812)
Fund Balances, January 1	9,485,749	3,819,368	7,225,805	2,979,270
Fund Balances, December 31	\$ 11,588,505	\$ 9,241,095	\$ 7,742,601	\$ 1,485,458

The notes to the financial statements are an integral part of this statement.

450's		
<u>TIF Districts</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 1,079,680	\$ 3,624,576	\$ 23,986,661
-	-	868,717
-	658,000	12,073,356
-	43,319	968,359
-	-	108,911
-	-	597,774
23,959	285,130	1,441,370
-	109,423	177,004
<u>1,103,639</u>	<u>4,720,448</u>	<u>40,222,152</u>
-	216,642	4,375,913
-	331,860	10,084,244
-	272,233	3,032,511
-	90,655	1,450,951
781,826	-	1,179,896
-	298,800	298,800
-	284,554	284,554
-	246,405	13,869,911
-	1,918,797	1,918,797
-	-	3,070,000
-	-	1,053,697
-	-	100,936
<u>781,826</u>	<u>3,659,946</u>	<u>40,720,210</u>
<u>321,813</u>	<u>1,060,502</u>	<u>(498,058)</u>
-	-	2,437,992
-	-	4,848
-	-	5,985,000
(103,538)	(1,684,454)	(1,787,992)
<u>(103,538)</u>	<u>(1,684,454)</u>	<u>6,639,848</u>
218,275	(623,952)	6,141,790
<u>(461,934)</u>	<u>5,893,884</u>	<u>28,942,142</u>
<u>\$ (243,659)</u>	<u>\$ 5,269,932</u>	<u>\$ 35,083,932</u>

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
For the Year Ended December 31, 2023

Amounts reported for governmental activities in the statement of activities are different because

Total Net Change in Fund Balances - Governmental Funds	\$ 6,141,790
<p>Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.</p>	
Capital outlays	15,025,237
Depreciation expense	(2,912,884)
<p>A gain or loss on the disposal of capital assets, including the difference between carrying value and any related sales proceeds, is included in net position. However, only the sales proceeds are included in the change in the change in fund balance.</p>	
	(21,913)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.</p>	
Principal repayments	3,070,000
Bonds issued	(5,985,000)
Current year amortization of bond premium	(159,122)
<p>Interest on long-term debt in the statement of activities differs from the amount reported in the governmental fund because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however interest expense is recognized as the interest accrues, regardless of when it is due.</p>	
	153,761
<p>Certain revenues are recognized as soon as it is earned. Under the modified accrual basis of accounting certain revenues cannot be recognized until they are available to liquidate liabilities of the current period.</p>	
Special assessments	(75,505)
Property taxes	(22,412)
Intergovernmental	(573,952)
<p>Long-term pension activity is not reported in governmental funds.</p>	
Pension expense	(1,000,039)
Pension revenue from State contributions	14,059
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
Other post employment benefits	(71,484)
Compensated absences	(75,254)
	(146,738)
Change in Net Position - Governmental Activities	\$ 13,507,282

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual
General Fund
For the Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Revenues				
Taxes	\$ 13,773,544	\$ 13,788,544	\$ 13,955,979	\$ 167,435
Licenses and permits	711,700	711,700	868,717	157,017
Intergovernmental	1,289,343	1,386,025	2,251,392	865,367
Charges for services	895,527	942,175	925,040	(17,135)
Fines and forfeitures	105,000	105,000	108,911	3,911
Special assessments	70,500	70,500	22,356	(48,144)
Investment earnings	151,000	151,000	485,666	334,666
Miscellaneous	25,000	28,700	28,350	(350)
Total Revenues	<u>17,021,614</u>	<u>17,183,644</u>	<u>18,646,411</u>	<u>1,462,767</u>
Expenditures				
Current				
General government	4,314,860	4,290,948	4,159,271	131,677
Public safety	10,093,920	10,146,733	9,752,384	394,349
Public works	2,052,551	2,052,551	1,926,552	125,999
Parks and recreation	1,218,283	1,258,895	1,360,296	(101,401)
Total Expenditures	<u>17,679,614</u>	<u>17,749,127</u>	<u>17,198,503</u>	<u>550,624</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(658,000)</u>	<u>(565,483)</u>	<u>1,447,908</u>	<u>2,013,391</u>
Other Financing Sources (Uses)				
Transfers in	650,000	650,000	650,000	-
Sale of capital assets	8,000	8,000	4,848	(3,152)
Total Other Financing Sources (Uses)	<u>658,000</u>	<u>658,000</u>	<u>654,848</u>	<u>(3,152)</u>
Net Change in Fund Balances	-	92,517	2,102,756	2,010,239
Fund Balances, January 1	<u>9,485,749</u>	<u>9,485,749</u>	<u>9,485,749</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 9,485,749</u>	<u>\$ 9,578,266</u>	<u>\$ 11,588,505</u>	<u>\$ 2,010,239</u>

The notes to the financial statements are an integral part of this statement.

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City of West St. Paul, Minnesota
Statement of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual
Economic Development Authority Fund
For the Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Revenues				
Property taxes	\$ 370,182	\$ 355,182	\$ 370,182	\$ 15,000
Investment earnings	85,000	85,000	158,270	73,270
Miscellaneous revenue	5,000	5,000	35,731	30,731
Total Revenues	<u>460,182</u>	<u>445,182</u>	<u>564,183</u>	<u>119,001</u>
Expenditures				
Current				
Economic development	460,182	445,182	398,070	47,112
Debt service				
Bond issuance costs	-	-	100,936	(100,936)
Total Expenditures	<u>460,182</u>	<u>445,182</u>	<u>499,006</u>	<u>(53,824)</u>
Excess of Revenues Over Expenditures	-	-	65,177	65,177
Other Financing Sources				
Bonds issued	-	-	5,356,550	5,356,550
Net Change in Fund Balances	-	-	5,421,727	5,421,727
Fund Balances, January 1	<u>3,819,368</u>	<u>3,819,368</u>	<u>3,819,368</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 3,819,368</u>	<u>\$ 3,819,368</u>	<u>\$ 9,241,095</u>	<u>\$ 5,421,727</u>

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota

Statement of Net Position

Proprietary Funds

December 31, 2023

Business-type Activities - Enterprise Funds

	600	602		
	Storm Sewer	Sanitary Sewer	Recreation	Totals
Assets				
Current Assets				
Cash and temporary investments	\$ 956,014	\$ 4,736,739	\$ 2,314,186	\$ 8,006,939
Receivables				
Accrued interest	8,048	24,413	17,728	50,189
Accounts	4,338	8,817	151,560	164,715
Taxes	-	-	163,237	163,237
Special assessments	-	660,773	-	660,773
Due from other governments	134,528	1,089,644	-	1,224,172
Prepaid items	-	-	132	132
Total Current Assets	1,102,928	6,520,386	2,646,843	10,270,157
Noncurrent Assets				
Capital assets				
Land	-	10,945	62,921	73,866
Construction in progress	-	75,242	51,300	126,542
Buildings	-	-	15,678,203	15,678,203
Machinery and equipment	259,401	786,786	365,280	1,411,467
Infrastructure	9,271,205	15,800,200	-	25,071,405
Less accumulated depreciation	(5,642,747)	(5,670,562)	(6,233,437)	(17,546,746)
Net Capital Assets	3,887,859	11,002,611	9,924,267	24,814,737
Total Noncurrent Assets	3,887,859	11,002,611	9,924,267	24,814,737
Total Assets	4,990,787	17,522,997	12,571,110	35,084,894
Deferred Outflows of Resources				
Deferred pension resources	7,878	51,171	26,229	85,278
Deferred other postemployment benefits	-	3,355	1,784	5,139
Total Deferred outflows of Resources	7,878	54,526	28,013	90,417

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Net Position (Continued)
Proprietary Funds
December 31, 2023

	Business-type Activities - Enterprise Funds			
	600 Storm Sewer	602 Sanitary Sewer	Recreation	Totals
Liabilities				
Current Liabilities				
Accounts and contracts payable	\$ 122,077	\$ 58,058	\$ 156,442	\$ 336,577
Accrued salaries payable	3,483	17,329	4,031	24,843
Due to other governments	13,600	3,607	1,481	18,688
Accrued interest payable	5,754	46,681	20,861	73,296
Deposits payable	11,800	-	-	11,800
Unearned revenue	-	905,432	97,740	1,003,172
Other postemployment benefits - current	-	5,540	2,580	8,120
Compensated absences payable - current	-	21,955	11,709	33,664
Bonds payable - current	67,000	468,000	265,000	800,000
Total Current Liabilities	<u>223,714</u>	<u>1,526,602</u>	<u>559,844</u>	<u>2,310,160</u>
Noncurrent Liabilities				
Other postemployment benefits	-	47,567	25,658	73,225
Compensated absences payable	-	17,963	9,580	27,543
Net pension liability	30,525	215,397	84,212	330,134
Bonds payable	613,409	5,469,413	2,867,996	8,950,818
Total Noncurrent Liabilities	<u>643,934</u>	<u>5,750,340</u>	<u>2,987,446</u>	<u>9,381,720</u>
Total Liabilities	<u>867,648</u>	<u>7,276,942</u>	<u>3,547,290</u>	<u>11,691,880</u>
Deferred Inflows of Resources				
Deferred pension resources	9,357	50,565	34,348	94,270
Net Position				
Net investment in capital assets	3,207,450	5,065,198	6,791,271	15,063,919
Unrestricted	914,210	5,184,818	2,226,214	8,325,242
Total Net Position	<u>\$ 4,121,660</u>	<u>\$ 10,250,016</u>	<u>\$ 9,017,485</u>	<u>\$ 23,389,161</u>

The notes to the financial statements are an integral part of this statement.

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City of West St. Paul, Minnesota
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended December 31, 2023

	Business-type Activities - Enterprise Funds			
	600	602		
	Storm Sewer	Sanitary Sewer	Recreation	Totals
Operating Revenues				
Charges for services	\$ 570,447	\$ 5,383,380	\$ 1,048,924	\$ 7,002,751
Miscellaneous	-	-	3,000	3,000
Total Operating Revenues	<u>570,447</u>	<u>5,383,380</u>	<u>1,051,924</u>	<u>7,005,751</u>
Operating Expenses				
Personal services	48,063	303,786	214,973	566,822
Supplies	9,606	60,365	54,179	124,150
Professional services	859,184	2,686,986	318,934	3,865,104
Insurance	822	20,472	18,102	39,396
Utilities	-	-	296,290	296,290
Repairs and maintenance	-	7,669	44,967	52,636
Depreciation	172,668	400,294	527,184	1,100,146
Total Operating Expenses	<u>1,090,343</u>	<u>3,479,572</u>	<u>1,474,629</u>	<u>6,044,544</u>
Operating Income (Loss)	<u>(519,896)</u>	<u>1,903,808</u>	<u>(422,705)</u>	<u>961,207</u>
Nonoperating Revenues (Expenses)				
Taxes	-	-	875,218	875,218
Special assessments	-	119,069	-	119,069
Intergovernmental	-	-	164,290	164,290
Investment earnings	127,240	242,037	202,606	571,883
Miscellaneous	3	217	86	306
Loss on sale of capital assets	(22,936)	-	-	(22,936)
Interest expense	(11,649)	(93,224)	(43,550)	(148,423)
Total Nonoperating Revenues (Expenses)	<u>92,658</u>	<u>268,099</u>	<u>1,198,650</u>	<u>1,559,407</u>
Income (Loss) Before Transfers and Capital Contributions	(427,238)	2,171,907	775,945	2,520,614
Capital Contributions - Intergovernmental	-	1,341,763	-	1,341,763
Capital Contributions	-	-	392,000	392,000
Transfers Out	<u>(150,000)</u>	<u>(450,000)</u>	<u>(50,000)</u>	<u>(650,000)</u>
Change in Net Position	(577,238)	3,063,670	1,117,945	3,604,377
Net Position, January 1	<u>4,698,898</u>	<u>7,186,346</u>	<u>7,899,540</u>	<u>19,784,784</u>
Net Position, December 31	<u>\$ 4,121,660</u>	<u>\$ 10,250,016</u>	<u>\$ 9,017,485</u>	<u>\$ 23,389,161</u>

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2023

Business-type Activities - Enterprise Funds

	600	602		
	Storm Sewer	Sanitary Sewer	Recreation	Totals
Cash Flows from Operating Activities				
Receipts from customers and users	\$ 551,888	\$ 5,522,682	\$ 1,020,550	\$ 7,095,120
Other receipts	-	-	169,381	169,381
Payments to suppliers	(772,441)	(2,853,780)	(671,512)	(4,297,733)
Payments to employees	(60,576)	(397,390)	(214,191)	(672,157)
Net Cash Provided (Used) by Operating Activities	<u>(281,129)</u>	<u>2,271,512</u>	<u>304,228</u>	<u>2,294,611</u>
Cash Flows from Noncapital Financing Activities				
Property taxes received	-	-	806,449	806,449
(Increase) decrease in advance to other funds	1,000,000	1,500,000	-	2,500,000
Transfers to other funds	(150,000)	(450,000)	(50,000)	(650,000)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>850,000</u>	<u>1,050,000</u>	<u>756,449</u>	<u>2,656,449</u>
Cash Flows from Capital Financing Activities				
Acquisition of capital assets	(259,400)	(1,629,036)	(655,380)	(2,543,816)
Donations received	-	-	392,000	392,000
Intergovernmental receipts	-	65,213	-	65,213
(Increase) decrease in advance from other funds	-	-	(1,300,000)	(1,300,000)
Interest paid on bonds	(15,308)	(120,100)	(54,395)	(189,803)
Principal paid on bonds	(65,000)	(460,000)	(260,000)	(785,000)
Net Cash Used by Capital Financing Activities	<u>(339,708)</u>	<u>(2,143,923)</u>	<u>(1,877,775)</u>	<u>(4,361,406)</u>
Cash Flows from Investing Activities				
Interest received (paid) on investments	<u>128,121</u>	<u>238,418</u>	<u>194,520</u>	<u>561,059</u>
Net Increase (Decrease) in Cash and Cash Equivalents	357,284	1,416,007	(622,578)	1,150,713
Cash and Cash Equivalents, January 1	<u>598,730</u>	<u>3,320,732</u>	<u>2,936,764</u>	<u>6,856,226</u>
Cash and Cash Equivalents, December 31	<u>\$ 956,014</u>	<u>\$ 4,736,739</u>	<u>\$ 2,314,186</u>	<u>\$ 8,006,939</u>

The notes to the financial statements are an integral part of this statement.

City of West St. Paul, Minnesota
Statement of Cash Flows (Continued)
Proprietary Funds
For the Year Ended December 31, 2023

Business-type Activities - Enterprise Funds

	Business-type Activities - Enterprise Funds			Totals
	600 Storm Sewer	602 Sanitary Sewer	Recreation	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities				
Operating income (loss)	\$ (519,896)	\$ 1,903,808	\$ (422,705)	\$ 961,207
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities				
Depreciation	172,668	400,294	527,184	1,100,146
Other income related to operations	3	189,889	175,014	364,906
(Increase) decrease in assets				
Receivables				
Accounts	(3,509)	6,815	(44,707)	(41,401)
Special assessments	-	15,314	-	15,314
Due from other governments	(15,053)	(72,716)	-	(87,769)
Prepaid items	-	720	(132)	588
Decrease in deferred outflows of resources				
Deferred pension resources	4,900	55,853	12,474	73,227
Deferred other post employment benefit resources	2,047	10,110	3,146	15,303
Increase (decrease) in liabilities				
Accounts payable	99,646	7,468	61,132	168,246
Accrued salaries payable	532	(171)	(21)	340
Due to other governments	13,600	(86,476)	(40)	(72,916)
Deposits payable	(16,075)	-	-	(16,075)
Unearned revenue	-	-	7,700	7,700
Other postemployment benefits	(15,144)	(46,521)	(8,237)	(69,902)
Compensated absences payable	-	1,574	4,564	6,138
Net pension liability	(13,372)	(169,061)	(31,949)	(214,382)
Increase in deferred inflows of resources				
Deferred pension resources	8,524	54,612	20,805	83,941
	<u>8,524</u>	<u>54,612</u>	<u>20,805</u>	<u>83,941</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ (281,129)</u>	<u>\$ 2,271,512</u>	<u>\$ 304,228</u>	<u>\$ 2,294,611</u>
Noncash Capital Financing and Investing Activities				
Amortization of deferred charges	<u>\$ 2,855</u>	<u>\$ 21,733</u>	<u>\$ 8,620</u>	<u>\$ 33,208</u>
Book value of disposed assets	<u>\$ 22,936</u>	<u>\$ 70,603</u>	<u>\$ 10,638</u>	<u>\$ 104,177</u>

The notes to the financial statements are an integral part of this statement.

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City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

The City of West St. Paul, Minnesota (the City) operates under its own "Home Rule Charter." Under this Charter, the government of the City is governed by the City Council composed of an elected Mayor and six elected City Council Members. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City. The City has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. Blended component units, although legally separate entities are, in substance, part of the City's operations and so data from these units are combined with data of the City. The City has the following component unit:

Blended Component Unit

The Economic Development Authority (EDA) is an entity legally separate from the City. Although legally separate, the EDA is reported as if it were part of the primary government because the Board of Commissioners is made up of the Mayor and the six City Council members and the City has operational responsibility over the EDA. It is this criterion that results in the EDA being reported as a blended component unit and reported as a special revenue fund. Separate financial statements are not prepared for the EDA.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the City is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Economic Development Authority fund* accounts for the facilitation of redevelopment of property within the City. The City established the EDA according to Minnesota Statute §469.109. Significant revenue sources for the EDA are general property taxes and intergovernmental revenues.

The *Debt Service fund* accounts for the accumulation of resources and payment of bond principal and interest from governmental resources when the City is obligated in some manner for the payment.

The *Permanent Improvement Revolving fund* accounts for the costs of constructing various street, sanitary sewer, storm sewer, and water projects. These costs are accumulated until it becomes prudent to issue bonds. The bond proceeds are then placed here to finance future construction. Thus, the fund acts as a large, revolving pool of working capital. It is also used to account for construction done on designated state-aid streets. Financing is provided by State grants for specific state-aid street projects. State law requires that these grants be used for the projects specified in the grant application, or on similar state-aid street projects.

The *TIF Districts fund* accounts for the activities within the City's six tax increment districts.

The City reports the following major proprietary funds:

The *Storm Sewer fund* accounts for the costs associated with the City's storm sewer system and ensure that user charges are sufficient to pay for those costs.

The *Sanitary Sewer fund* accounts for the costs associated with the City's sewer system and ensure that user charges are sufficient to pay for those costs.

The *Recreation fund* accounts for City-owned recreation operations consisting of a golf course, civic center arena, athletic center and swimming pool.

As a general rule the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are other charges between the City's storm sewer, sanitary sewer and recreation function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Note 1: Summary of Significant Accounting Policies (Continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance

Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The proprietary funds' portion in the government-wide cash and temporary investments pool is considered to be cash and cash equivalents for purposes of the statement of cash flows.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.
2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.
6. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
9. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

Broker money market funds operate in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the shares. Earnings on investments are allocated to the individual funds based upon the average cash and investment balances.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's recurring fair value measurements are listed in detail on page 73.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

The City has the following recurring fair value measurements as of December 31, 2023:

- Government Agency Securities are valued using quoted market prices (Level 1 inputs)
- Municipal Bonds and Brokered Certificates of Deposit are valued using a matrix pricing model (Level 2 inputs)

The Minnesota Municipal Money Market Fund is regulated by Minnesota statutes and the Board of Directors of the League of Minnesota Cities and is an external investment pool not registered with the Securities Exchange Commission (SEC) that follows the regulatory rules of the SEC. In accordance with GASB Statement No. 79, the City's investment in this pool is valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the 4M Liquid Asset Fund. Investments in the 4M Plus must be deposited for a minimum of 14 calendar days. Withdrawals prior to the 14-day restriction period will be subject to a penalty equal to seven days interest on the amount withdrawn. Seven days' notice of redemption is required for withdrawals of investments in the 4M Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption. Financial statements of the 4M Fund can be obtained by contracting RBC Global Management at 100 South Fifth Street, Suite 2300, Minneapolis, MN 55402-1240.

Property Taxes

The City Council annually adopts a tax levy and certifies it to the County in December (levy/assessment date) of each year for collection in the following year. The County is responsible for billing and collecting all property taxes for itself, the City, the local School District and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. Real property taxes are payable (by property owners) on May 15 and October 15 of each calendar year. Personal property taxes are payable by taxpayers on February 28 and June 30 of each year. These taxes are collected by the County and remitted to the City on or before July 7 and December 2 of the same year. Delinquent collections for November and December are received the following January. The City has no ability to enforce payment of property taxes by property owners. The County possesses this authority.

In the government-wide financial statements, the City recognizes property tax revenue in the period for which the taxes were levied. Uncollectible property taxes are not material and have not been reported

In the fund financial statements, the City recognizes property tax revenue when it becomes both measurable and available to finance expenditures of the current period. In practice, current and delinquent taxes and State credits received by the City in July, December and January are recognized as revenue for the current year. Taxes and credits not collected by the County by December 31 (remitted to the City the following January) are classified as delinquent taxes receivable. Delinquent taxes receivable are fully offset by deferred inflows of resources because they are not available to finance current expenditures.

Accounts Receivable

Accounts receivable include amounts billed for services provided before year end. Property taxes and special assessments have been reported net of estimated uncollectible accounts. Because utility bills are considered liens on property, no estimated uncollectible amounts are established. Uncollectible amounts are not material for other receivables and have not been reported.

Special Assessments

Special assessments are levied against benefited properties for the cost or a portion of the cost of special assessment improvement projects in accordance with State Statutes. These assessments are collectible by the City over a term of years usually consistent with the term of the related bond issue. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to (and often do) prepay future installments without interest or prepayment penalties.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

Once a special assessment roll is adopted, the amount attributed to each parcel is a lien upon that property until full payment is made or the amount is determined to be excessive by the City Council or court action. If special assessments are allowed to go delinquent, the property is subject to a tax forfeit sale. Proceeds of sales from tax forfeit properties are allocated first to the County's costs of administering all tax forfeit properties. Pursuant to State Statutes, a property shall be subject to a tax forfeit sale after three years unless it is homesteaded, agricultural or seasonal recreational land in which event the property is subject to such sale after five years.

In the government-wide financial statements, the City recognizes special assessment revenue in the period that the assessment roll was adopted by the City Council. Uncollectible special assessments are not material and have not been reported

In the fund financial statements, Revenue from special assessments is recognized by the City when it becomes measurable and available to finance expenditures of the current fiscal period. In practice, current and delinquent special assessments received by the City are recognized as revenue for the current year. Special assessments that are collected by the County by December 31 (remitted to the City the following January) and are also recognized as revenue for the current year. All remaining delinquent deferred and special deferred assessments receivable in governmental funds are completely offset by deferred inflows of resources.

Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Inventories

Inventories of the proprietary funds are recorded at cost, using the first-in, first-out (FIFO) method. Inventories are recorded as expenditures when consumed.

Lease Receivable

The City's lease receivable is measured at the present value of lease payments expected to be received during the lease term.

A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenditures/expenses at the time of consumption.

Assets Held for Resale

Assets held for resale is valued at the lower of cost or realizable value. Due to the nature of redevelopment activities, cost is frequently higher than realizable value. Realizable values are determined using appraised values or estimated actual sales price.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, sidewalks, and similar items), and intangible assets such as easements and computer software are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (except for easements which is \$50,000 and software which is \$10,000) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or contributed. Donated capital assets are recorded at acquisition value at the date of donation.

Pursuant to GASB Statement 34, in the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date. These assets are reported at historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

The City implemented GASB 51, Accounting and Financial Reporting for Intangible Assets effective January 1, 2010, which required the City to capitalize and amortize intangible assets. Pursuant to GASB Statement 51, in the case of initial capitalization of intangible assets, the City chose to capitalize intangible assets retroactively to 1980. The City had not accounted for computer software at historical cost and therefore retroactive reporting was necessary. The City was able to obtain historical costs and acquisition value of donated intangible assets as of the date of donation for the initial reporting of easements through public works project records.

Property, plant and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Useful Live in Years
Buildings and Improvements	20 to 50
Machinery and Equipment	5 to 20
Motor Vehicles	5 to 20
Trails, Sidewalks and Streetlights	30
Storm Sewers	50
Streets	40
Distribution and Collection Systems	50 to 75
Software	5

Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has only two items which qualify for reporting in this category. Accordingly, the items, deferred pension resources and deferred other postemployment benefit resources, are reported only in the statements of net position. These items result from actuarial calculations and current year pension contributions and other postemployment benefits contributions made subsequent to the measurement date.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the General Employee Plan (GERP), Police and Fire Plan (PEPFP) and DCP is as follows:

	Public Employees Retirement Association of Minnesota (PERA)			Total All Plans
	GERP	PEPFP	DCP	
City's proportionate share	\$ 488,761	\$ 1,492,426	\$ 1,732	\$ 1,982,919
Proportionate share of State's contribution	388	(11,941)	-	(11,553)
Total pension expense	\$ 489,149	\$ 1,480,485	\$ 1,732	\$ 1,971,366

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. In accordance with the provisions of Statement of Government Accounting Standards No. 16, *Accounting for Compensated Absences*, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave benefits that is vested as severance pay. The General fund is typically used to liquidate governmental compensated absences payable.

The City's policy regarding vacation leave is contained in the City Code, Section 310.37. Vacation leave may be accumulated by an employee up to a maximum of twice the annual amount that they are eligible for at any point in time. Upon separation from City service, the employee can receive all unused vacation leave as severance pay, subject to this limitation.

The City's policy regarding sick leave is contained in the City Code, Section 310.43. The maximum accumulation allowed is 120 working days. Upon the employee's termination from City service, the City will pay a portion of accumulated sick leave as severance pay based on years of service.

Note 1: Summary of Significant Accounting Policies (Continued)

Deferred Inflows of Resources

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items, *unavailable revenue* and *deferred resources*.

- *Unavailable revenue* arises only under a modified accrual basis of accounting that qualifies as needing to be reported in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from three sources: property taxes, franchise taxes, special assessments and other unavailable revenues. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- *Deferred pension resources* are reported only in the statements of net position and results from actuarial calculations.
- *Deferred lease resources* are reported in both the fund financial statements and the statement of net position and results from present value calculations related to the lease receivable.

Postemployment Benefits Other Than Pensions

Under Minnesota statute 471.61, subdivision 2b., public employers must allow retirees and their dependents to continue coverage indefinitely in an employer-sponsored health care plan, under the following conditions: 1) Retirees must be receiving (or eligible to receive) an annuity from a Minnesota public pension plan, 2) Coverage must continue in a group plan until age 65, and retirees must pay no more than the group premium, and 3) Retirees may obtain dependent coverage immediately before retirement. All premiums are funded on a pay-as-you-go basis. The liability was actuarially determined, in accordance with GASB 75, at December 31, 2022. The General fund is typically used to liquidate governmental other postemployment benefits payable

Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. The recognition of bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 1: Summary of Significant Accounting Policies (Continued)

Fund Balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

Restricted - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. Assigned amounts represent intended uses established by the City Council itself or by the Finance Director to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the Finance Director.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order; 1) committed 2) assigned and 3) unassigned.

Net Position

In the government-wide financial statements, net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

- a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position - Consist of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 2: Stewardship, Compliance and Accountability

A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund, the Economic Development Authority special revenue fund and the Insurance special revenue fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is not employed by the City because it is at present not considered necessary to assure effective budgetary control or to facilitate effective cash management. The budget was not amended during 2023.

1. The City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is legally enacted through passage of a resolution on a departmental basis and can be expended by each department based upon detailed budget estimates for individual expenditure accounts.
4. The City Manager is authorized to transfer appropriations within any department budget. Additional interdepartmental or interfund appropriations and deletions are or may be authorized by the City Council as allowed by City Charter.
5. Formal budgetary integration is employed as a management control device during the year for the General fund and the Economic Development Authority special revenue fund and the Insurance special revenue fund.
6. Supplementary budgets are adopted for the debt service and proprietary funds. These budget amounts represent general obligation bond indenture provisions and net income for operation and capital maintenance, respectively, and are not reflected in the financial statements, because these are adopted for management purposes only and do not represent a legally adopted budget.
7. A capital improvement program is reviewed annually by the City Council for the capital projects funds. However, appropriations for major projects are not adopted until the actual bid award of the improvement. The appropriations are not reflected in the financial statements.
8. Budgeted appropriations for expenditures are controlled at the departmental level. Monitoring of budgets is maintained at the expenditure category level (i.e., personal services and benefits; materials, supplies, services, capital outlay) within each activity.

B. Deficit Fund Equity

The following funds had deficits at December 31, 2023:

Fund	Amount
Major Governmental	
TIF District	\$ 243,659
Nonmajor Governmental	
Community Events	7,285
Insurance	145,396
Public Works Facility	71,094
River to River Trail	246,864

The fund balance deficits will be eliminated with future revenues and transfers from other funds.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 2: Stewardship, Compliance and Accountability (Continued)

C. Excess of Expenditures over Appropriations

Fund	Budget	Actual	Excess of Expenditures Over Appropriations
Major Special Revenue Fund			
Economic Development Authority	\$ 445,182	\$ 499,006	\$ 53,824
Nonmajor Governmental			
Insurance Fund	675,909	848,760	172,851

The excess of expenditures over appropriations were funded with advances from other funds.

Note 3: Detailed Notes on All Funds

A. Deposits and Investments

Deposits

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds, with the exception of irrevocable standby letters of credit issued by Federal Home Loan Banks as this type of collateral only requires collateral pledged equal to 100 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government entity.

At year end, the City's carrying amount of deposits was \$979,164 and the bank balance was \$658,402. The bank balance was covered by federal depository insurance totaling \$250,000. The remaining balance was covered by collateral held by the City's agent in the City's name.

Investments

As of December 31, 2023, the City had the following investments that are insured or registered, or securities held by the City's agent in the City's name:

Types of Investments	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Amount	Fair Value Measurement Using		
				Level 1	Level 2	Level 3
Pooled Investments at Amortized Costs						
4M Fund	N/A	less than 1 year	\$ 24,299			
Broker Money Market Funds	N/A	less than 1 year	7,527,823			
Non-pooled Investments at Fair Value						
US Government Securities	AAA	1 to 5 years	493,765	\$ 493,765	\$ -	\$ -
US Government Securities	AAA	more than 5 years	124,521	124,521	-	-
Taxable Municipal Bonds	AAA	1 to 5 years	161,296	-	161,296	-
Taxable Municipal Bonds	AAA	more than 5 years	2,933,414	-	2,933,414	-
Taxable Municipal Bonds	AA	1 to 5 years	5,274,404	-	5,274,404	-
Taxable Municipal Bonds	AA	more than 5 years	12,905,638	-	12,905,638	-
Brokered Certificates of Deposit	N/A	1 to 5 years	3,555,462	-	3,555,462	-
Total Investments			\$ 33,000,622	\$ 618,286	\$ 24,830,214	\$ -

(1) Ratings are provided by various credit rating agencies where applicable to indicate associated credit risk.

(2) Interest rate risk is disclosed using the segmented time distribution method.

N/A Indicates not applicable or available.

Cash and Investments Summary

A reconciliation of cash and temporary investments as shown on the financial statements for the City follows:

Carrying Amount of Deposits	\$ 979,164
Investments	<u>33,000,622</u>
Total	<u>\$ 33,979,786</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

The investments of the City are subject to the following risks:

- *Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will be unable to fulfill its obligation to the holder of the investment. State law limits investments to commercial paper to those rated in the highest quality category by at least two nationally recognized rating agencies; in any security of the State of Minnesota or any of its municipalities which is rated "A" or better by a national bond rating service for general obligation and rated "AA" or better for a revenue obligation; a general obligation of the Minnesota Housing Finance Agency to those rated "A" or better by a national bond rating agency; mutual funds or money market funds whose investments are restricted to securities described in MS 118A.04. The City's investment policy does not place further restrictions on investment options.
- *Custodial Credit Risk.* For investments in securities, custodial credit risk is the risk that in the event of failure of the counterparty to a transaction, the City will not be able to recover the value of its investment securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form, and therefore are not subject to custodial credit risk disclosures. The City's investment policy does not address custodial risk. However, investments in securities are held by the City's broker-dealer of which \$500,000 is insured through SIPC. The broker-dealer has provided additional protection by providing additional insurance. This insurance is subject to aggregate limits applied to all of the broker-dealer's accounts.
- *Concentration of Credit risk.* The City's investment policy places limits on various security types as a percentage of the total portfolio. United States governmental securities are allowed to be 100% of the portfolio. State and local securities cannot exceed 40% of the portfolio. The City has placed limits on other types of securities, but has not invested in these types. The City places no limit on the amount the City may invest in any one issuer (except commercial paper).
- *Interest Rate Risk.* The City's investment policy states the investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated. The portfolio shall be structured so that securities mature concurrent with cash needs to meet anticipated demands and the portfolio should consist largely of securities with active secondary or resale markets.

B. Lease Receivable

The City had the following lease receivables as of December 31, 2023:

Description	Issue Date	Maturity Date	Discount Rate	Current Year Inflow of Resources	Balance at Year End
Antenna Lease Agreements					
T-Mobile - Marie Tower Site	01/01/16	12/31/45	1.80 %	\$ 22,480	\$ 889,716
T-Mobile - 354 Annapolis	01/01/16	12/31/45	1.80	33,023	332,760
New Cingular Wireless (AT&T) - Marie Tower Site	10/26/06	12/31/40	1.80	34,726	496,661
T-Mobile - 1035 Oakdale Ave	04/01/09	03/30/34	1.80	22,666	287,511
Total Lease Receivable					\$ 2,006,648

The City has entered into various antenna lease agreements with communication companies. The lease agreements provide for the use of city property to operate and maintain communication equipment.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

C. Capital Assets

Capital asset activity for the year ended December 31, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Adjustments and Transfers	Ending Balance
Governmental Activities					
Capital Assets not Being Depreciated					
Land	\$ 4,207,957	\$ -	\$ -	\$ -	\$ 4,207,957
Construction in progress	5,363,407	13,784,671	(3,077,732)	-	16,070,346
Total Capital Assets not Being Depreciated	<u>9,571,364</u>	<u>13,784,671</u>	<u>(3,077,732)</u>	<u>-</u>	<u>20,278,303</u>
Capital Assets Being Depreciated					
Buildings	11,623,367	-	-	-	11,623,367
Improvements other than buildings	8,568,884	342,732	-	(139,547)	8,772,069
Vehicles, machinery and equipment	6,986,607	894,672	(409,179)	(58,389)	7,413,711
Infrastructure	72,925,232	3,132,095	(7,309)	197,936	76,247,954
Total Capital Assets Being Depreciated	<u>100,104,090</u>	<u>4,369,499</u>	<u>(416,488)</u>	<u>-</u>	<u>104,057,101</u>
Less Accumulated Depreciation for					
Buildings	(6,639,612)	(386,494)	-	1,948,574	(5,077,532)
Improvements other than buildings	(1,595,364)	(225,378)	-	(225,130)	(2,045,872)
Machinery and equipment	(4,071,451)	(568,745)	343,051	(334,619)	(4,631,764)
Infrastructure	(35,480,172)	(1,732,267)	7,308	(1,388,825)	(38,593,956)
Total Accumulated Depreciation	<u>(47,786,599)</u>	<u>(2,912,884)</u>	<u>350,359</u>	<u>-</u>	<u>(50,349,124)</u>
Total Capital Assets Being Depreciated, Net	<u>52,317,491</u>	<u>1,456,615</u>	<u>(66,129)</u>	<u>-</u>	<u>53,707,977</u>
Governmental Activities Capital Assets, Net	<u>\$ 61,888,855</u>	<u>\$ 15,241,286</u>	<u>\$ (3,143,861)</u>	<u>\$ -</u>	<u>\$ 73,986,280</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

	Beginning Balance	Increases	Decreases	Adjustments and Transfers	Ending Balance
Business-type Activities					
Capital Assets not Being Depreciated					
Land	\$ 73,866	\$ -	\$ -	\$ -	\$ 73,866
Construction in progress	1,920,802	1,440,405	(3,234,665)	-	126,542
Total Capital Assets not Being Depreciated	<u>1,994,668</u>	<u>1,440,405</u>	<u>(3,234,665)</u>	-	<u>200,408</u>
Capital Assets Being Depreciated					
Buildings and improvements	17,592,370	636,480	-	(2,550,647)	15,678,203
Distribution and collection systems	19,764,084	3,125,433	(299,660)	2,481,548	25,071,405
Machinery and equipment	1,279,228	331,503	(268,363)	69,099	1,411,467
Total Capital Assets Being Depreciated	<u>38,635,682</u>	<u>4,093,416</u>	<u>(568,023)</u>	-	<u>42,161,075</u>
Less Accumulated Depreciation for					
Buildings and improvements	(7,019,957)	(498,257)	-	1,567,879	(5,950,335)
Distribution and collection systems	(8,883,063)	(545,521)	205,646	(1,508,083)	(10,731,021)
Machinery and equipment	(1,007,426)	(56,368)	258,200	(59,796)	(865,390)
Total Accumulated Depreciation	<u>(16,910,446)</u>	<u>(1,100,146)</u>	<u>463,846</u>	-	<u>(17,546,746)</u>
Total Capital Assets Being Depreciated, Net	<u>21,725,236</u>	<u>2,993,270</u>	<u>(104,177)</u>	-	<u>24,614,329</u>
Business-type Activities Capital Assets, Net	<u>\$ 23,719,904</u>	<u>\$ 4,433,675</u>	<u>\$ (3,338,842)</u>	<u>\$ -</u>	<u>\$ 24,814,737</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities	
General government	\$ 255,018
Public safety	201,283
Public works	2,107,388
Parks and recreation	349,195
Total Depreciation Expense - Governmental Activities	<u>\$ 2,912,884</u>
Business-type Activities	
Storm sewer	\$ 172,668
Sanitary sewer	400,294
Recreation	527,184
Total Depreciation Expense - Business-type Activities	<u>\$ 1,100,146</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

D. Interfund Receivables, Payables and Transfers

The composition of interfund balances as of December 31, 2023 is as follows:

Receivable Fund	Payable Fund	Purpose	Amount
General	Permanent Improvement Revolving Fund	Cashflow purposes	\$ 1,246,079
General	Nonmajor Governmental Funds	Cashflow purposes	223,685
Economic Development Authority	Nonmajor Governmental Funds	Cashflow purposes	100,000
Nonmajor Governmental Funds	Nonmajor Governmental Funds	Cashflow purposes	476,864
Debt service	Debt service	Cashflow purposes	79,895
Economic Development Authority	TIF Districts	To fund tax increment projects	<u>1,011,573</u>
Total			<u>\$ 3,138,096</u>

Interfund loans are not expected to be collected in full within one year. These loans will be repaid with future tax increment collections, donation revenue and land sale proceeds.

The City made transfers during the fiscal year 2023 as shown and described below:

Fund	Transfer In			Total
	General	Debt Service	Permanent Improvement Revolving	
Transfer Out				
TIF Districts	\$ -	\$ 103,538	\$ -	\$ 103,538
Nonmajor Governmental	-	-	1,684,454	1,684,454
Storm Sewer	150,000	-	-	150,000
Sanitary Sewer	450,000	-	-	450,000
Recreation	50,000	-	-	50,000
Total	<u>\$ 650,000</u>	<u>\$ 103,538</u>	<u>\$ 1,684,454</u>	<u>\$ 2,437,992</u>

During the year, transfers are used to 1) transfer funds to the General fund for administrative support, 2) transfer tax increment resources to pay debt service, 3) transfer funds to pay future debt service requirements and 4) transfer to fund current and future capital projects.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

E. Long-term Debt

General Obligation (G.O.) Bonds

The City issues G.O. and revenue bonds to provide funds for the acquisition and construction of major capital facilities and equipment. Debt service is covered by tax increments, special assessments, property tax levies and revenues. In addition, bonds have been issued to refund G.O., G.O. tax increment, G.O. special assessment, and G.O. revenue bonds.

On November 28, 2016, the City issued \$4,825,000 of G.O. Street Reconstruction bonds that are guaranteed through a Credit Enhancement Program. Agreement with the Minnesota Public Facilities Authority which is acting on behalf of the State of Minnesota. The provisions of the agreement shall be binding on the City as long as the obligations of the issue remain outstanding. Through December 31, 2023, the Authority has made scheduled payments on the obligation on behalf of the City.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Tax Abatement Bonds, Series 2014A	\$ 4,845,000	2.00 - 3.38 %	6/24/2014	2/1/2035	\$ 3,185,000
G.O. Street Reconstruction Bonds, Series 2014B	4,930,000	2.00 - 3.25	6/24/2014	2/1/2030	2,550,000
G.O. Refunding Bonds, Series 2015A	5,685,000	2.90 - 3.00	6/24/2015	2/1/2035	4,150,000
G.O. Street Reconstruction Bonds, Series 2016B	4,825,000	2.00 - 2.75	11/28/2016	2/1/2032	3,095,000
G.O. Improvement Bonds Series 2017A	4,825,000	3.00 - 4.00	5/22/2017	2/1/2033	3,435,000
G.O. Street Reconstruction Bonds, Series 2017B	5,175,000	3.00 - 4.00	5/22/2017	2/1/2033	3,750,000
G.O. Improvement Bonds Series 2018A	7,260,000	3.00 - 4.00	6/26/2018	2/1/2034	5,690,000
G.O. Tax Abatement Bonds, Series 2023A	5,985,000	4.35	3/2/2023	2/1/2026	<u>5,985,000</u>
Total G.O. Bonds					<u><u>\$ 31,840,000</u></u>

Annual debt service requirements to maturity for G.O. bonds are as follows:

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2024	\$ 2,185,000	\$ 1,131,172	\$ 3,316,172
2025	2,265,000	949,400	3,214,400
2026	8,335,000	741,823	9,076,823
2027	2,440,000	536,661	2,976,661
2028	2,500,000	433,219	2,933,219
2029 - 2033	12,075,000	1,203,318	13,278,318
2034 - 2035	<u>2,040,000</u>	<u>55,486</u>	<u>2,095,486</u>
Total	<u><u>\$ 31,840,000</u></u>	<u><u>\$ 5,051,079</u></u>	<u><u>\$ 36,891,079</u></u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

G.O. Improvement Bonds

The following bonds were issued to finance various improvements and will be repaid primarily from special assessments levied on the properties benefiting from the improvements. Some issues, however, are partially financed by ad valorem tax levies. All special assessment debt is backed by the full faith and credit of the City. Each year the combined assessment and tax levy equals 105 percent of the amount required for debt service. The excess of 5 percent is to cover any delinquencies in tax or assessment payments.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Improvement Bonds, Series 2018A	\$ 2,290,000	3.00 - 4.00 %	6/26/2018	2/1/2034	\$ 1,760,000
G.O. Improvement Bonds, Series 2019A	5,325,000	2.00 - 3.00	8/26/2019	2/1/2035	<u>4,440,000</u>
Total G.O. Improvement Bonds					<u>\$ 6,200,000</u>

Annual debt service requirements to maturity for general obligation improvement bonds are as follows:

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2024	\$ 470,000	\$ 165,335	\$ 635,335
2025	475,000	149,735	624,735
2026	490,000	133,785	623,785
2027	505,000	118,111	623,111
2028	515,000	102,810	617,810
2029 - 2033	2,755,000	276,133	3,031,133
2034 - 2035	<u>990,000</u>	<u>20,065</u>	<u>1,010,065</u>
Total	<u>\$ 6,200,000</u>	<u>\$ 965,974</u>	<u>\$ 7,165,974</u>

G.O. Tax Increment Bonds

The following bonds were issued for redevelopment projects. The additional tax increments resulting from increased tax capacity of the redeveloped properties will be used to retire the related debt.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. TIF Refunding Bonds, Series 2015C	\$ 1,320,000	1.50 - 3.00 %	12/1/2015	2/1/2031	<u>\$ 815,000</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

Annual debt service requirements to maturity for G.O. tax increment bonds are as follows:

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2024	\$ 90,000	\$ 21,398	\$ 111,398
2025	90,000	19,508	109,508
2026	95,000	17,256	112,256
2027	100,000	14,575	114,575
2028	100,000	11,700	111,700
2029 - 2031	340,000	15,600	355,600
Total	<u>\$ 815,000</u>	<u>\$ 100,037</u>	<u>\$ 915,037</u>

General Obligation Revenue Bonds

The following bonds were issued to finance capital improvements in the enterprise funds.

The G.O. Sewer Revenue Bonds will be repaid from future revenues pledged from the enterprise funds and are backed by the taxing power of the City. Annual revenues from charges for services, principal and interest payments, and percentage of revenue required to cover principal and interest payments are as follows:

	Storm Sewer	Sanitary Sewer	Recreation (Regional Athletic Center)
Net Operating Revenues	\$ 570,447	\$ 5,383,380	\$ 771,213
Principal and Interest	80,308	580,100	314,395
Percentage of Revenues	14 %	11 %	41 %

The Tax Abatement Bonds and interest thereon are payable from abatements collected from certain property in the City. If abatement revenues are insufficient to meet principal and interest due, the City is required to levy ad valorem taxes without limit as to rate or amount on all taxable property in the City to make up the deficiency.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Tax Abatement Bonds, Series 2012A	\$ 2,520,000	2.00 - 2.75 %	8/14/2012	2/1/2026	\$ 580,000
G.O. Sewer Revenue Bonds, Series 2016A	5,110,000	2.10 - 3.00	6/16/2016	2/1/2032	3,295,000
G.O. Sewer Revenue Bonds, Series 2016A	1,130,000	2.00 - 3.00	8/26/2019	2/1/2035	950,000
G.O. Tax Abatement Bonds, Series 2020A	2,515,000	.30 - 1.45	12/1/2020	2/1/2033	2,470,000
G.O. Sewer Revenue Bonds, Series 2021A	2,275,000	1.00 - 2.00	2/16/2021	2/1/2037	2,140,000
Total G.O. Revenue Bonds					<u>\$ 9,435,000</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

Annual debt service requirements to maturity for general obligation revenue bonds are as follows:

Year Ending December 31,	Business-type Activities		
	Principal	Interest	Total
2024	\$ 800,000	\$ 167,205	\$ 967,205
2025	825,000	147,943	972,943
2026	840,000	129,824	969,824
2027	880,000	111,543	991,543
2028	890,000	93,093	983,093
2029 - 2033	4,365,000	213,968	4,578,968
2034 - 2037	835,000	20,744	855,744
Total	<u>\$ 9,435,000</u>	<u>\$ 884,320</u>	<u>\$ 10,319,320</u>

Changes in Long-term Liabilities

Noncurrent liability activity for the year ended December 31, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental Activities					
Bonds Payable					
G.O. bonds	\$ 27,945,000	\$ 5,985,000	\$ (2,090,000)	\$ 31,840,000	\$ 2,185,000
G.O. improvement bonds	7,100,000	-	(900,000)	6,200,000	470,000
G.O. tax increment bonds	895,000	-	(80,000)	815,000	90,000
Bond premium	1,237,387	-	(159,122)	1,078,265	-
Total Bonds Payable	<u>37,177,387</u>	<u>5,985,000</u>	<u>(3,229,122)</u>	<u>39,933,265</u>	<u>2,745,000</u>
Compensated Absences Payable	939,115	689,797	(614,543)	1,014,369	557,903
 Governmental Activity Long-term Liabilities	 <u>\$ 38,116,502</u>	 <u>\$ 6,674,797</u>	 <u>\$ (3,843,665)</u>	 <u>\$ 40,947,634</u>	 <u>\$ 3,302,903</u>
Business-type Activities					
Bonds Payable					
G.O. revenue bonds	\$ 10,220,000	\$ -	\$ (785,000)	\$ 9,435,000	\$ 800,000
Bond premium	349,026	-	(33,208)	315,818	-
Total Bonds Payable	<u>10,569,026</u>	<u>-</u>	<u>(818,208)</u>	<u>9,750,818</u>	<u>800,000</u>
Compensated Absences Payable	55,069	30,145	(24,007)	61,207	33,664
 Business-type Activity Long-term Liabilities	 <u>\$ 10,624,095</u>	 <u>\$ 30,145</u>	 <u>\$ (842,215)</u>	 <u>\$ 9,812,025</u>	 <u>\$ 833,664</u>

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 3: Detailed Notes on All Funds (Continued)

F. Fund Balance Classification

At December 31, 2023, a summary of the governmental fund balance classifications are as follows:

	General	Economic Development Authority	Debt Service	Permanent Improvement Revolving	TIF Districts	Other Governmental Funds	Total
Nonspendable							
Advances to other funds	\$ 1,469,765	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,469,765
Prepaid items	57,059	-	-	-	-	15,872	72,931
Lease receivable	24,257	-	-	-	-	-	24,257
Total Nonspendable	<u>\$ 1,551,081</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 15,872</u>	<u>\$ 1,566,953</u>
Restricted for							
Debt service	\$ -	\$ -	\$ 7,742,601	\$ -	\$ -	\$ -	\$ 7,742,601
Capital and street improvements	-	-	-	-	-	2,167,219	2,167,219
Economic development	-	5,255,614	-	-	667,782	-	5,923,396
Public Safety	838,803	-	-	-	-	-	838,803
Total Restricted	<u>\$ 838,803</u>	<u>\$ 5,255,614</u>	<u>\$ 7,742,601</u>	<u>\$ -</u>	<u>\$ 667,782</u>	<u>\$ 2,167,219</u>	<u>\$ 16,672,019</u>
Committed to							
Economic development	\$ -	\$ 3,985,481	\$ -	\$ -	\$ -	\$ -	\$ 3,985,481
Assigned to							
Street maintenance	\$ -	\$ -	\$ -	\$ 1,485,458	\$ -	\$ -	\$ 1,485,458
Equipment acquisition	-	-	-	-	-	1,587,565	1,587,565
Technology replacement	-	-	-	-	-	191,913	191,913
Park improvements	-	-	-	-	-	1,582,530	1,582,530
Capital facilities	-	-	-	-	-	211,344	211,344
Total Assigned	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,485,458</u>	<u>\$ -</u>	<u>\$ 3,573,352</u>	<u>\$ 5,058,810</u>

Note 4: Defined Benefit Pension Plans - Statewide

A. Plan Description

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota statutes, chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

Public Employees Police and Fire Plan

The Police and Fire Plan, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the Police and Fire Plan also covers police officers and firefighters belonging to a local relief association that elected to merge with and transfer assets and administration to PERA.

B. Benefits Provided

PERA provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

General Employee Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for average salary for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

City of West St. Paul
Notes to the Financial Statements
December 31, 2023

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

Police and Fire Plan Benefits

Benefits for Police and Fire Plan members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50 percent after five years up to 100 percent after ten years of credited service. Benefits for Police and Fire Plan members first hired after June 30, 2014 vest on a prorated basis from 50 percent after ten years up to 100 percent after twenty years of credited service. The annuity accrual rate is 3 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The postretirement increase is fixed at 1 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated

C. Contributions

Minnesota statutes, chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2023 and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the General Employees Fund for the years ending December 31, 2023, 2022 and 2021 were \$343,605, \$315,656 and \$296,713, respectively. The City's contributions were equal to the required contributions for each year as set by state statute.

Police and Fire Fund Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2023 and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the Police and Fire Fund for the years ending December 31, 2023, 2022 and 2021 were \$683,165, \$625,758 and \$587,312, respectively. The City's contributions were equal to the required contributions for each year as set by state statute.

City of West St. Paul
Notes to the Financial Statements
December 31, 2023

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

D. Pension Costs

General Employees Fund Pension Costs

At December 31, 2023, the City reported a liability of \$3,131,456 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$86,408. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023 relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.056 percent at the end of the measurement period and 0.0553 percent for the beginning of the period.

City Proportionate Share of the Net Pension Liability	\$ 3,131,456
State of Minnesota's Proportionate Share of the Net Pension Liability Associated with the City	<u>86,408</u>
Total	<u><u>\$ 3,217,864</u></u>

For the year ended December 31, 2023, the City recognized pension expense of \$488,761 for its proportionate share of the General Employees Plan's pension expense. In addition, the City recognized \$388 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2023, the City reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 102,530	\$ 21,380
Changes in Actuarial Assumptions	502,340	858,306
Net Difference Between Projected and Actual Investment Earnings	-	122,785
Changes in Proportion	27,723	2,135
Contributions Paid to PERA Subsequent to the Measurement Date	<u>170,403</u>	<u>-</u>
Total	<u><u>\$ 802,996</u></u>	<u><u>\$ 1,004,606</u></u>

City of West St. Paul
Notes to the Financial Statements
December 31, 2023

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

The \$170,403 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2024	\$	83,537
2025		(455,719)
2026		68,099
2027		(67,930)

Police and Fire Fund Pension Costs

At December 31, 2023, the City reported a liability of \$4,921,580 for its proportionate share of the Police and Fire Fund's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.285 percent at the end of the measurement period and 0.29 percent for the beginning of the period.

The State of Minnesota contributed \$18 million to the Police and Fire Fund in the plan fiscal year ended June 30, 2023. The contribution consisted of \$9 million in direct state aid that does meet the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9 million direct state was paid on October 1, 2022. Thereafter, by October 1 of each year, the state will pay \$9 million to the Police and Fire Fund until full funding is reached or July 1, 2048, whichever is earlier. The \$9 million in supplemental state aid will continue until the fund is 90 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90 percent funded, whichever occurs later.

The State of Minnesota is included as a non-employer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the State of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2023, the City recognized pension expense of \$1,492,426 for its proportionate share of the Police and Fire Plan's pension expense. In addition, the City recognized an additional \$11,941 as negative pension expense (grant revenue) for its proportionate share of the State of Minnesota's contribution of \$9 million to the Police and Fire Fund.

The State of Minnesota is not included as a non-employer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9 million in supplemental state aid. The City recognized \$25,650 for the year ended December 31, 2023 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the Police and Fire Fund.

City of West St. Paul
Notes to the Financial Statements
December 31, 2023

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

At December 31, 2023, the City reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 1,351,775	\$ -
Changes in Actuarial Assumptions	5,666,982	6,918,798
Net Difference Between Projected and Actual Investment Earnings	-	68,112
Changes in Proportion	113,787	180,394
Contributions Paid to PERA Subsequent to the Measurement Date	341,849	-
Total	\$ 7,474,393	\$ 7,167,304

Police and Fire Fund Pension Costs

The \$341,849 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2024	\$ 270,767
2025	83,644
2026	1,178,857
2027	(346,953)
2028	(1,221,075)

E. Long-term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.5 %	5.10 %
International Equity	16.5	5.30
Fixed Income	25.0	0.75
Private Markets	25.0	5.90
Total	100.0 %	

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

F. Actuarial Assumptions

The total pension liability in the June 30, 2023, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.0 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.0 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan and 2.25 percent for the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan and 1.00 percent for the the Police and Fire Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 27 years of service. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.0 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan is based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was adopted by the Board and became effective with the July 1, 2021 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

General Employees Fund

Changes in Actuarial Assumptions

- The investment return assumption and single discount rate were changed from 6.5 percent to 7.0 percent.

Changes in Plan Provisions

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

City of West St. Paul
Notes to the Financial Statements
December 31, 2023

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

Police and Fire Fund

Changes in Actuarial Assumptions

- The investment return assumption was changed from 6.5 percent to 7.0 percent.
- The single discount rate changed from 5.4 percent to 7.0 percent.

Changes in Plan Provisions

- An additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- The vesting requirement for new hires after June 30, 2014 was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50 percent vesting after five years increasing incrementally to 100 percent after 10 years.
- A one-time, non-compounding benefit increase of 3.0 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023 prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

G. Discount Rate

The discount rate used to measure the total pension liability in 2023 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota statutes. Based on these assumptions, the fiduciary net position of the General Employees and Police and Fire Funds were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

H. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1 Percent Decrease (6.0%)	Current (7.0%)	1 Percent Increase (8.0%)
General Employees Fund	\$ 5,539,799	\$ 3,131,456	\$ 1,150,504
Police and Fire Fund	9,765,001	4,921,580	939,639

I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 5: Public Employees Defined Contribution Plan (Defined Contribution Plan)

There are six City Council members that are covered by the Defined Contribution Plan (DCP), a multiple-employer deferred compensation plan administered by PERA. The DCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses, therefore, there is no future liability to the employer. Minnesota statutes, chapter 353d.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5 percent of salary which is matched by the elected official's employer. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2 percent of employer contributions and twenty-five hundredths of 1 percent (0.25 percent) of the assets in each member's account annually.

Total contributions made by the City during the fiscal year 2023 were:

Contribution Amount		Percentage of Covered Payroll		Required Rate
Employee	Employer	Employee	Employer	
\$ 1,732	\$ 1,732	5.00%	5.00%	5.00%

The City's contributions to the PEDCP for the years ended December 31, 2023, 2022 and 2021 were \$1,732, \$1,683 and \$1,606, respectively. The City's contributions were equal to the contractually required contributions for each year as set by Minnesota statute.

Note 6: Postemployment Benefits Other than Pensions

A. Plan Description

In addition to providing the pension benefits described in Note 5, the City provides post-employment health care benefits (OPEB) for retired employees and police and firefighters disabled in the line of duty through a single-employer defined benefit plan. The City of West St. Paul, Minnesota's OPEB plan is administered by the City. The authority to provide these benefits is established in Minnesota Statutes Sections 471.61 Subd. 2a, and 299A.465. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and collective bargaining agreements with employee groups. The Plan is not accounted for as a trust fund, an irrevocable trust has not been established to account for the plan. The Plan does not issue a separate report.

B. Benefits Provided

The City provides post-employment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement or disability benefits from a Minnesota public pension plan. The employee may continue to participate in the City's group health insurance plan that the employee was a participant of immediately prior to retirement. Employees may obtain dependent coverage at retirement only if the employee was receiving dependent coverage immediately prior to retirement. Covered spouses may continue coverage after the retiree's death. The surviving spouse of an active employee may continue coverage in the group health insurance plan after the employee's death.

All health care benefits are provided through the City's group health insurance plans. The retiree pays 100 percent of their premium cost for the City-sponsored group health insurance plan in which they participate. Since the premium is a blended rate determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 6: Postemployment Benefits Other than Pensions (Continued)

C. Participants

At December 31, 2022, the following employees were covered by the benefit terms:

Inactive Plan Members or Beneficiaries Currently Receiving Benefit Payments	7
Active Plan Members	82
	82
Total Plan Members	89

D. Funding Policy

Retiree health care benefits are currently funded on a pay-as-you-go basis. The City Council may change the funding policy at any time. For the year ended December 31, 2022, the City's average contribution rate was 27.18 percent of covered-employee payroll. For the year 2023, the City directly contributed \$35,213 to the Plan, while implicit contributions totaled \$82,665.

E. Actuarial Methods and Assumptions

The City's total OPEB liability of \$1,865,937 was measured as of December 31, 2022, and was determined by an actuarial valuation as of December 31, 2022.

The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	4.05%
20-Year Municipal Bond Yield	4.05%
Inflation Rate	2.50%
Medical Trend Rate	7.6% in 2022 gradually decreasing to 3.9% over several decades

The discount rate used to measure the total OPEB liability was 4.05 percent.

Mortality rates were based on the RP-2014 mortality tables with projected mortality improvements based on scale MP-2017, and other adjustments.

Health care cost trend rate was 7.6% for FY2023, gradually decreasing over several decades to an ultimate rate of 3.9% in FY2075 and later years. In addition, the medical trend rates above were increased to reflect the projected effect of the Affordable Care Act's Excise Tax on high-cost health insurance plans.

The actuarial assumptions used in the December 31, 2023 valuation were based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information as well as for consistency with the other economic assumptions.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 6: Postemployment Benefits Other than Pensions (Continued)

F. Changes in the Total OPEB Liability

	Total OPEB Liability (a)
Balances at December 31, 2022	<u>\$ 2,001,713</u>
Changes for the Year:	
Service cost	106,618
Interest	37,471
Differences between expected and actual experience	88,488
Changes in assumptions or other inputs	(224,635)
Benefit payments	<u>(143,718)</u>
Net Changes	<u>(135,776)</u>
Balances at December 31, 2023	<u><u>\$ 1,865,937</u></u>

Since the prior measurement date, the following assumptions changed:

- The discount rate was changed from 1.84% to 4.05% based on updated 20-year municipal bond rates.

Since the prior measurement date there have been no changes to the benefit terms.

G. Sensitivity of the Total OPEB Liability

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (3.05 percent) or 1-percentage-point higher (5.05 percent) than the current discount rate:

1 Percent Decrease (3.05%)	Current (4.05%)	1 Percent Increase (5.05%)
\$ 2,012,632	\$ 1,865,937	\$ 1,732,113

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a Healthcare Cost Trend Rates that is 1-percentage point lower (6.6 percent decreasing to 2.9 percent) or 1-percentage-point higher (8.6 percent increasing to 4.9 percent) than the current trend rate:

1 Percent Decrease (6.6% Decreasing to 2.9%)	Healthcare Cost Trend Rates (7.6% Decreasing to 3.9%)	1 Percent Increase (8.6% Decreasing to 4.9%)
\$ 1,703,526	\$ 1,865,937	\$ 2,053,183

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 6: Postemployment Benefits Other than Pensions (Continued)

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2023, the City recognized negative OPEB expense of \$7,942 at December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions to OPEB Subsequent to the Measurement Date	\$ 117,878	\$ -

Deferred outflows of resources totaling \$117,878 related to pension resulting from the City’s contributions to OPEB subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2024.

Note 7: Joint Powers Agreements

A. DCC - Joint Powers Debt Commitment

On August 25, 2005, the City entered into a joint powers agreement with the Cities of Apple Valley, Burnsville, Eagan, Farmington, Hastings, Inver Grove Heights, Lakeville, Mendota Heights, Rosemount and South St. Paul, Minnesota and, Dakota County Minnesota, to establish the Dakota Communications Center (DCC), a Minnesota nonprofit corporation. The purpose of the DCC is to engage in the operation and maintenance of a county-wide public safety answering point and communications center for law enforcement, fire, emergency medical services, and other public safety services for the mutual benefit of residents residing in the abovementioned cities and county. Pursuant to the joint powers agreement, members are required to provide DCC their pro rata share of cost of operations and maintenance, and capital projects.

Information regarding the Dakota Communications Center can be obtained at the website www.mn-dcc.org/stats.asp.

B. South Metro Fire Department

The City entered into a joint power agreement with the City of South St. Paul to consolidate the cities of West St. Paul and South St. Paul fire departments thereby creating a new entity known as the South Metro Fire Department (SMFD) as of January 1, 2008, the operational date.

The SMFD is governed by a five-member board of directors (Board) that include two council members from each joint city, and one public member which is not an employee nor a resident of either city. The City Council from each respective city appoints four out of the five members to the board. The process for filling the public member position is as follows:

1. The Board shall approve 3 names to be forwarded to each City Council.
2. Each City Council shall rank each nominee in order of preference.
3. If the highest ranked person is the same on each list, then that person is appointed by each Council.

As required by the agreement, the City transferred fire department property and equipment to the SMFD on January 1, 2008, retaining its rights to these assets in the event of SMFD’s dissolution. The property and equipment had an estimated original value of \$1,446,249.

City of West St. Paul, Minnesota
Notes to the Financial Statements
December 31, 2023

Note 7: Joint Powers Agreements (Continued)

The activities of the SMFD are funded substantially by the Cities of West St. Paul and South St. Paul, with each contributing an equal share of the SMFD annual budget which must be approved by the Board by a four-fifths vote of all of its members. In addition, each City performed in-kind contributed services of approximate equal value during 2023 with additional service agreements in future years. Information regarding the South Metro Fire Department can be obtained at the website www.southmetrofire.com.

Financial statements may be obtained by writing to the South Metro Fire Department, 1616 Humboldt Avenue, West St. Paul, MN 55118

Note 8: Other Information

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City's management is not aware of any incurred but not reported claims.

B. Tax Increment Financing Districts

The City's tax increment districts are subject to review by the State of Minnesota Office of the State Auditor (OSA). Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

The City has entered into "pay as you go" Tax Increment Financing notes within its TIF districts. These notes are payable only to the extent of the increment received. As a result, they are a commitment within the district but they have not met the criteria to be reported as a liability on the statement of net position.

C. Conduit Debt Obligations

From time to time, the City has issued industrial revenue bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payment received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2023, there was one series of Housing Revenue Bonds outstanding as follows:

Description	Amount Issued	Balance at Year End
2017 Walker Methodist Refinancing Bond	\$ 29,420,000	\$ 26,780,000

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

City of West St. Paul, Minnesota
Required Supplementary Information
For the Year Ended December 31, 2023

Schedule of Employer's Share of PERA Net Pension Liability - General Employees Fund

Fiscal Year Ending	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the City (b)	Total (a+b)	City's Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Net Pension Liability
6/30/2023	0.0560 %	\$ 3,131,456	\$ 86,408	\$ 3,217,864	\$ 4,616,731	67.8 %	83.1 %
6/30/2022	0.0553	4,379,778	128,580	4,508,358	3,836,320	114.2	76.7
6/30/2021	0.0555	2,370,100	72,384	2,442,484	4,143,094	57.2	87.0
6/30/2020	0.0555	3,327,479	102,587	3,430,066	3,955,636	84.1	79.0
6/30/2019	0.0564	3,118,230	96,996	3,215,226	3,995,212	78.0	80.2
6/30/2018	0.0587	3,256,435	106,948	3,363,383	3,935,338	82.7	79.5
6/30/2017	0.0580	3,702,682	46,570	3,749,252	3,737,414	99.1	75.9
6/30/2016	0.0553	4,490,086	-	4,490,086	3,425,146	131.1	68.9
6/30/2015	0.0549	2,845,203	-	2,845,203	3,174,238	89.6	78.2

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's PERA Contributions - General Employees Fund

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	City's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
12/31/2023	\$ 343,605	\$ 343,605	\$ -	\$ 4,581,405	7.50 %
12/31/2022	315,656	315,656	-	4,208,749	7.50
12/31/2021	296,713	296,713	-	3,956,175	7.50
12/31/2020	306,689	306,689	-	4,089,181	7.50
12/31/2019	301,157	301,157	-	4,015,430	7.50
12/31/2018	294,604	294,604	-	3,928,058	7.50
12/31/2017	292,968	292,968	-	3,906,241	7.50
12/31/2016	269,660	269,660	-	3,595,466	7.50
12/31/2015	238,068	238,068	-	3,174,240	7.50

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Notes to the Required Supplementary Information - General Employee Fund

Changes in Actuarial Assumptions

2023 - The investment return assumption and single discount rate were changed from 6.5 percent to 7.00 percent.

2022 - The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2021 - The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 - The price inflation assumption was decreased from 2.50% to 2.25%. The payroll growth assumption was decreased from 3.25% to 3.00%. Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates. Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter. Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019. The assumed spouse age difference was changed from two years older for females to one year older. The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Notes to the Required Supplementary Information - General Employee Fund (Continued)

Changes in Plan Provisions

2023 - An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023. The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service. The benefit increase delay for early retirements on or after January 1, 2024, was eliminated. A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2022 - There were no changes in plan provisions since the previous valuation.

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 - There were no changes in plan provisions since the previous valuation.

2017 - The State's special funding contribution increased from \$6 million to \$16 million.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

City of West St. Paul, Minnesota
 Required Supplementary Information (Continued)
 For the Year Ended December 31, 2023

Schedule of Employer's Share of PERA Net Pension Liability - Police and Fire Fund

Fiscal Year Ending	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the City (b)	Total (a+b)	City's Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Net Pension Liability
6/30/2023	0.2850 %	\$ 4,921,580	\$ 198,258	\$ 5,119,838	\$ 3,876,500	127.0 %	86.5 %
6/30/2022	0.2900	12,619,655	307,097	12,926,752	3,263,518	386.7	70.5
6/30/2021	0.2689	2,074,851	125,365	2,200,216	3,301,744	62.8	93.7
6/30/2020	0.2762	3,640,612	-	3,640,612	3,114,478	116.9	87.2
6/30/2019	0.2767	2,945,751	-	2,945,751	2,917,736	101.0	89.3
6/30/2018	0.2654	2,828,891	-	2,828,891	2,797,151	101.1	88.8
6/30/2017	0.2600	3,510,309	-	3,510,309	2,665,352	131.7	85.4
6/30/2016	0.2600	10,434,252	-	10,434,252	2,502,937	416.9	63.9
6/30/2015	0.2680	3,045,107	-	3,045,107	2,450,436	124.3	86.6

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's PERA Contributions - Police and Fire Fund

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	City's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
12/31/2023	\$ 683,165	\$ 683,165	\$ -	\$ 3,859,688	17.70 %
12/31/2022	625,758	625,758	-	3,535,359	17.70
12/31/2021	587,312	587,312	-	3,318,147	17.70
12/31/2020	579,079	579,079	-	3,271,632	17.70
12/31/2019	506,520	506,520	-	2,988,319	16.95
12/31/2018	463,200	463,200	-	2,859,258	16.20
12/31/2017	443,980	443,980	-	2,740,619	16.20
12/31/2016	411,042	411,042	-	2,537,297	16.20
12/31/2015	408,245	408,245	-	2,524,529	16.17

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Notes to the Required Supplementary Information - Public Employees Police and Fire Fund

Changes in Actuarial Assumptions

2023 - The investment return assumption was changed from 6.5 percent to 7.00 percent. The single discount rate changed from 5.4 percent to 7.0 percent.

2022 - The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021. The single discount rate changed from 6.50 percent to 5.40 percent.

2021 - The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The inflation assumption was changed from 2.50 percent to 2.25 percent. The payroll growth assumption was changed from 3.25 percent to 3.00 percent. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from MP-2019 to MN-2020. The base mortality table for disabled annuitants was changed from the RP-2014 healthy annuitant mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety disabled annuitant mortality table (with future mortality improvement according to Scale MP-2020). Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates. Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements. Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations. Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities. Assumed percent married for active female members was changed from 60 percent to 70 percent. Minor changes to form of payment assumptions were applied.

2020 - The mortality projection scale was changed from MP-2019 to MP-2019.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2016 to MP-2017. As set by statute, the assumed post-retirement benefit increase was changed from 1.0 percent per year through 2064 and 2.5 percent per year, thereafter, to 1.0 percent for all years, with no trigger.

2017 - Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates. Assumed rates of retirement were changed, resulting in fewer retirements. The Combined Service Annuity (CSA) load was 30 percent for vested and non-vested deferred members. The CSA has been changed to 33 percent for vested members and 2 percent for non-vested members. The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96.

The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retirees. Assumed termination rates were decreased to 3.0 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall. Assumed percentage of married female members was decreased from 65 percent to 60 percent. Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females. The assumed percentage of female members electing joint and survivor annuities was increased. The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter. The single discount rate was changed from 5.6 percent to 7.5 percent.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Notes to the Required Supplementary Information - Public Employees Police and Fire Fund (Continued)

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2037 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 5.6 percent. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2037 and 2.5 percent per year thereafter.

Changes in Plan Provisions

2023 - Additional one-time direct state aid contribution of 19.4 million will be contributed to the Plan on October 1, 2023. Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50 percent vesting after five years, increasing incrementally to 100% after 10 years. A one-time, non-compounding benefit increase of 3.0 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024. Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation. The total and permanent duty disability benefit was increased, effective July 1, 2023.

2022 - There were no changes in plan provisions since the previous valuation.

2021 - There were no changes in plan provisions since the previous valuation.

2020 - There were no changes in plan provisions since the previous valuation.

2019 - There were no changes in plan provisions since the previous valuation.

2018 - As set by statute, the assumed post-retirement benefit increase was changed from 1.0 percent per year through 2064 and 2.5 percent per year, thereafter, to 1.0 percent for all years, with no trigger. An end date of July 1, 2048 was added to the existing \$9.0 million state contribution. New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter until the plan reaches 100 percent funding, or July 1, 2048, if earlier. Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019 and 11.80 percent of pay, effective January 1, 2020. Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019 and 17.70 percent of pay, effective January 1, 2020. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Notes to the Required Supplementary Information - Public Employees Police and Fire Fund (Continued)

2017 - Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates. Assumed rates of retirement were changed, resulting in fewer retirements. The combined service annuity (CSA) load was 30.00 percent for vested and non-vested, deferred members. The CSA has been changed to 33.00 percent for vested members and 2.00 percent for non-vested members. The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retirees. Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall. Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent. Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females. The assumed percentage of female members electing joint and survivor annuities was increased. The assumed postretirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter. The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

2016 - There were no changes in plan provisions since the previous valuation.

2015 - The post-retirement benefit increase to be paid after attainment of the 90 percent funding threshold was changed, from inflation up to 2.5 percent, to a fixed rate of 2.5 percent.

City of West St. Paul, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2023

Schedule of Changes in the City's Total OPEB Liability and Related Ratios

	2023	2022	2021	2020	2019
Total OPEB Liability					
Service cost	\$ 106,618	\$ 100,786	\$ 92,324	\$ 81,132	\$ 81,245
Interest	37,471	40,569	56,305	71,303	70,079
Differences between expected and actual experience	88,488	(5,830)	(103,829)	-	(221,491)
Changes in assumptions	(224,635)	23,539	83,455	100,641	11,362
Benefit payments	(143,718)	(170,011)	(141,459)	(136,006)	(136,702)
Net Change in Total OPEB Liability	(135,776)	(10,947)	(13,204)	117,070	(195,507)
Total OPEB Liability - Beginning	2,001,713	2,012,660	2,025,864	2,104,301	1,980,626
Total OPEB Liability - Ending	<u>\$ 1,865,937</u>	<u>\$ 2,001,713</u>	<u>\$ 2,012,660</u>	<u>\$ 2,025,864</u>	<u>\$ 1,908,794</u>
Covered -Employee - Payroll	\$ 7,364,723	\$ 7,364,723	\$ 7,125,288	\$ 6,980,780	\$ 6,454,653
City's Total OPEB Liability as a Percentage of Covered-Employee Payroll	25.34 %	27.18 %	28.25 %	29.02 %	29.57 %

Note: There are no assets accumulated in a trust to pay related benefits for the OPEB plan.

Benefit Changes:

In 2018 - 2023, there were no changes to the benefit terms.

Changes in Assumptions:

In 2023, the following assumptions changed:

The discount rate was changed from 1.84% to 4.05% based on updated 20-year municipal bond rates.

In 2022, the following assumptions changed:

The discount rate was changed from 2.00% to 1.84% based on updated 20-year municipal bond rates.

In 2021, the following assumptions changed:

The discount rate was changed from 2.75% to 2.00% based on updated 20-year municipal bond rates.

Healthcare trend rates were reset to reflect updated cost increase expectations

Medical per capita claims costs were updated to reflect recent experience and new plan offerings.

Withdrawal, mortality and salary increase rates were updated to the rates used in the 7/1/2018 PERA General Employees Plan and 7/1/2018 PERA Police & Fire Plan valuations to the rates used in the 7/1/2021 valuations.

The inflation assumption was changed from 2.50% to 2.25% based on an updated historical analysis of inflation rates and forward-looking market expectations.

In 2020, the following assumptions changed:

The discount rate was changed from 3.71% to 2.75% based on updated 20-year municipal bond rates.

The medical trend rates were updated to exclude the Affordable Care Act's Excise Tax on high-cost health insurance plan due to its repeal.

In 2019, the following assumptions changed:

The discount rate was changed from 3.31% to 3.71% based on updated 20-year municipal bond rates.

Healthcare trend rates were reset to reflect updated cost increase expectations.

Medical per capita claims costs were updated to reflect recent experience.

Mortality and salary increase rates were updated to the rates used in the 7/1/2018 PERA General and Police & Fire Employees Retirement Plan actuarial valuation.

The inflation assumption was changed from 2.75% to 2.50% based on an updated historical analysis of inflation rates and forward-looking market expectations.

In 2018, the following assumptions changes:

The health care trend rates were changed to better anticipate short term and long term medical increases.

Rates from base RP-2014 headcount-weighted table adjusted to 2006. Generational projection using scale MP-2017 was applied to these base rates after 2006.

The index rate for 20-year, tax-exempt municipal bonds (Fidelity 20-Year Municipal GO AA Index) used in discount rate determination changed from 3.81% to 3.31%.

The discount rate was changed from 3.81% to 3.31%.

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

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COMBINING AND INDIVIDUAL FUND
FINANCIAL STATEMENTS AND SCHEDULES

CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

City of West St. Paul, Minnesota
 Nonmajor Governmental Funds
 Combining Balance Sheet
 December 31, 2023

	Special Revenue	Capital Projects	Total
Assets			
Cash and temporary investments	\$ 766	\$ 4,839,016	\$ 4,839,782
Receivables			
Accounts	95,110	235,977	331,087
Taxes	-	319,013	319,013
Accrued interest	-	34,106	34,106
Lease	-	287,510	287,510
Due from other governments	-	221,059	221,059
Advances to other funds	-	476,864	476,864
Prepaid items	15,872	-	15,872
	<u>15,872</u>	<u>-</u>	<u>15,872</u>
 Total Assets	<u>\$ 111,748</u>	<u>\$ 6,413,545</u>	<u>\$ 6,525,293</u>
Liabilities			
Accounts payable	\$ 11,838	\$ 143,699	\$ 155,537
Unearned revenue	-	2,023	2,023
Advances from other funds	252,591	547,958	800,549
Total Liabilities	<u>264,429</u>	<u>693,680</u>	<u>958,109</u>
Deferred Inflows of Resources			
Deferred lease resources	-	297,252	297,252
	<u>-</u>	<u>297,252</u>	<u>297,252</u>
Fund Balances			
Nonspendable	15,872	-	15,872
Restricted	-	2,167,219	2,167,219
Assigned	-	3,573,352	3,573,352
Unassigned	(168,553)	(317,958)	(486,511)
Total Fund Balances	<u>(152,681)</u>	<u>5,422,613</u>	<u>5,269,932</u>
 Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 111,748</u>	<u>\$ 6,413,545</u>	<u>\$ 6,525,293</u>

City of West St. Paul, Minnesota
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures
and Changes in Fund Balances
For the Year Ended December 31, 2023

	Special Revenue	Capital Projects	Total
Revenues			
Taxes	\$ 631,909	\$ 2,992,667	\$ 3,624,576
Intergovernmental	-	658,000	658,000
Charges for services	-	43,319	43,319
Investment earnings	9	285,121	285,130
Miscellaneous			
Insurance dividends	64,637	-	64,637
Other	44,786	-	44,786
Total Revenues	741,341	3,979,107	4,720,448
Expenditures			
Current			
General government	216,642	-	216,642
Public safety	331,860	-	331,860
Public works	272,233	-	272,233
Parks and recreation	90,655	-	90,655
Capital outlay			
General government	-	298,800	298,800
Public safety	-	284,554	284,554
Public works	-	246,405	246,405
Parks and recreation	-	1,918,797	1,918,797
Total Expenditures	911,390	2,748,556	3,659,946
Excess (Deficiency) of Revenues Over (Under) Expenditures	(170,049)	1,230,551	1,060,502
Other Financing Sources (Uses)			
Transfers out	-	(1,684,454)	(1,684,454)
Net Change in Fund Balances	(170,049)	(453,903)	(623,952)
Fund Balances, January 1	17,368	5,876,516	5,893,884
Fund Balances, December 31	\$ (152,681)	\$ 5,422,613	\$ 5,269,932

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Nonmajor Special Revenue Funds

Special revenue funds are used to account for revenue derived from specific taxes or other earmarked revenue sources. They are usually required by Minnesota statute or local ordinances to finance particular functions or other activities of government.

Community Events - used to account for private contributions for community events.

Insurance - used to account for claims paid under the City's liability, property and casualty and miscellaneous insurance policy deductibles. This is not considered to be a self-insurance fund.

City of West St. Paul, Minnesota
 Nonmajor Special Revenue Funds
 Combining Balance Sheet
 December 31, 2023

	201	212	
	Community Events	Insurance	Total
Assets			
Cash and temporary investments	\$ 766	\$ -	\$ 766
Receivables			
Accounts	-	95,110	95,110
Prepaid items	15,872	-	15,872
	<u>15,872</u>	<u>-</u>	<u>15,872</u>
Total Assets	<u><u>\$ 16,638</u></u>	<u><u>\$ 95,110</u></u>	<u><u>\$ 111,748</u></u>
Liabilities			
Accounts payable	\$ 144	\$ 11,694	\$ 11,838
Advances from other funds	23,779	228,812	252,591
Total Liabilities	<u>23,923</u>	<u>240,506</u>	<u>264,429</u>
Fund Balances			
Nonspendable	15,872	-	15,872
Unassigned	(23,157)	(145,396)	(168,553)
Total Fund Balances	<u>(7,285)</u>	<u>(145,396)</u>	<u>(152,681)</u>
	<u><u>\$ 16,638</u></u>	<u><u>\$ 95,110</u></u>	<u><u>\$ 111,748</u></u>
Total Liabilities and Fund Balances	<u><u>\$ 16,638</u></u>	<u><u>\$ 95,110</u></u>	<u><u>\$ 111,748</u></u>

City of West St. Paul, Minnesota
 Nonmajor Special Revenue Funds
 Combining Statement of Revenues, Expenditures
 and Changes in Fund Balances
 For the Year Ended December 31, 2023

	201	212	
	Community Events	Insurance	Total
Revenues			
Taxes	\$ 6,500	\$ 625,409	\$ 631,909
Investment earnings	9	-	9
Miscellaneous			
Insurance dividends	-	64,637	64,637
Other	44,786	-	44,786
Total Revenues	<u>51,295</u>	<u>690,046</u>	<u>741,341</u>
Expenditures			
Current			
General government	62,630	154,012	216,642
Public safety	-	331,860	331,860
Public works	-	272,233	272,233
Parks and recreation	-	90,655	90,655
Total Expenditures	<u>62,630</u>	<u>848,760</u>	<u>911,390</u>
Net Change in Fund Balances	(11,335)	(158,714)	(170,049)
Fund Balances, January 1	<u>4,050</u>	<u>13,318</u>	<u>17,368</u>
Fund Balances, December 31	<u>\$ (7,285)</u>	<u>\$ (145,396)</u>	<u>\$ (152,681)</u>

City of West St. Paul, Minnesota
Insurance Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual
For the Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Revenues				
Taxes	\$ 625,409	\$ 625,409	\$ 625,409	\$ -
Investment earnings	25,500	25,500	-	(25,500)
Miscellaneous				
Insurance dividends	50,000	50,000	64,637	14,637
Total Revenues	<u>700,909</u>	<u>700,909</u>	<u>690,046</u>	<u>(10,863)</u>
Expenditures				
Current				
General government	41,230	41,230	45,529	(4,299)
Public safety	254,451	254,451	331,860	(77,409)
Public works	191,376	191,376	272,233	(80,857)
Parks and recreation	85,675	85,675	90,655	(4,980)
Unallocated	103,177	103,177	108,483	(5,306)
Total Expenditures	<u>675,909</u>	<u>675,909</u>	<u>848,760</u>	<u>(172,851)</u>
Net Change in Fund Balances	25,000	25,000	(158,714)	(183,714)
Fund Balances, January 1	<u>13,318</u>	<u>13,318</u>	<u>13,318</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 38,318</u>	<u>\$ 38,318</u>	<u>\$ (145,396)</u>	<u>\$ (183,714)</u>

Nonmajor Capital Projects Funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by enterprise funds.

Vehicle and Equipment - used to account for major capital improvements of a public works nature as set forth in the City Code, Section 315.03. Financing is provided by a specific annual property tax levy to the extent that miscellaneous revenue is not sufficient to cover the required expenditures.

Sales Tax Street Improvement - used to account for street improvement projects. Financing is provided by sales tax revenue.

Technology Replacement - used to account for the acquisition of computer hardware and software. Financing is provided by interest earnings on a specified pool of money, which was established in 2001.

Parks Improvement - used to account for the acquisition, development and maintenance of the City's park infrastructure. Financing is provided by park dedication fees, donations, property taxes and interest earnings on a specified pool of money.

Government Facilities - used to account for costs associated with construction and capital costs relating to current and future City-owned facilities. Funding is provided through a combination of bond proceeds and transfers from other funds.

Public Works Facility - used to account for costs associated with construction and capital costs relating to public works facility. Funding is provided through a combination of bond proceeds and transfers from other funds.

River to River Trail - used to account for construction costs and related funding for the City's River to River Trail project.

City of West St. Paul, Minnesota
 Nonmajor Capital Projects Funds
 Combining Balance Sheet
 December 31, 2023

	401	410	411	413
	Vehicle and Equipment	Sales Tax Street Improvement	Technology Replacement	Parks Improvement
Assets				
Cash and temporary investments	\$ 1,623,467	\$ 1,933,963	\$ 238,638	\$ 823,431
Receivable				
Accounts	5,977	-	-	-
Taxes				
Franchise fees	-	-	-	319,013
Accrued interest	9,594	12,197	1,101	10,838
Lease receivable	-	-	-	287,510
Due from other governments	-	221,059	-	-
Due from other funds	-	-	-	476,864
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Assets	<u><u>\$ 1,639,038</u></u>	<u><u>\$ 2,167,219</u></u>	<u><u>\$ 239,739</u></u>	<u><u>\$ 1,917,656</u></u>
Liabilities				
Accounts payable	\$ 51,473	\$ -	\$ 47,826	\$ 35,851
Unearned revenue	-	-	-	2,023
Advances from other funds	-	-	-	-
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Liabilities	<u><u>51,473</u></u>	<u><u>-</u></u>	<u><u>47,826</u></u>	<u><u>37,874</u></u>
Deferred Inflows of Resources				
Deferred lease resources	-	-	-	297,252
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Fund Balances				
Restricted	-	2,167,219	-	-
Assigned	1,587,565	-	191,913	1,582,530
Unassigned	-	-	-	-
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Fund Balances	<u><u>1,587,565</u></u>	<u><u>2,167,219</u></u>	<u><u>191,913</u></u>	<u><u>1,582,530</u></u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u><u>\$ 1,639,038</u></u>	<u><u>\$ 2,167,219</u></u>	<u><u>\$ 239,739</u></u>	<u><u>\$ 1,917,656</u></u>

415	420	421	
Government Facilities	Public Works Facility	River to River Trail	Total
\$ 219,517	\$ -	\$ -	\$ 4,839,016
-	-	230,000	235,977
-	-	-	319,013
376	-	-	34,106
-	-	-	287,510
-	-	-	221,059
-	-	-	476,864
<u>\$ 219,893</u>	<u>\$ -</u>	<u>\$ 230,000</u>	<u>\$ 6,413,545</u>
\$ 8,549	\$ -	\$ -	\$ 143,699
-	-	-	2,023
-	71,094	476,864	547,958
<u>8,549</u>	<u>71,094</u>	<u>476,864</u>	<u>693,680</u>
-	-	-	297,252
-	-	-	2,167,219
211,344	-	-	3,573,352
-	(71,094)	(246,864)	(317,958)
<u>211,344</u>	<u>(71,094)</u>	<u>(246,864)</u>	<u>5,422,613</u>
<u>\$ 219,893</u>	<u>\$ -</u>	<u>\$ 230,000</u>	<u>\$ 6,413,545</u>

City of West St. Paul, Minnesota
 Nonmajor Capital Projects Funds
 Combining Statement of Revenues, Expenditures
 and Changes in Fund Balances
 For the Year Ended December 31, 2023

	401	410	411	413
	Vehicle and Equipment	Sales Tax Street Improvement	Technology Replacement	Parks Improvement
Revenues				
Taxes				
Franchise fees	\$ -	\$ -	\$ -	\$ 673,025
Sales tax	-	2,319,642	-	-
Intergovernmental	93,000	-	200,000	-
Charges for services	-	-	-	43,319
Investment earnings	90,452	100,995	11,296	78,605
Total Revenues	<u>183,452</u>	<u>2,420,637</u>	<u>211,296</u>	<u>794,949</u>
Expenditures				
Capital outlay				
General government	-	-	196,779	-
Public safety	284,554	-	-	-
Public works	246,405	-	-	-
Parks and recreation	240,246	-	-	1,426,687
Total Expenditures	<u>771,205</u>	<u>-</u>	<u>196,779</u>	<u>1,426,687</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(587,753)	2,420,637	14,517	(631,738)
Other Financing Sources (Uses)				
Transfers out	-	(1,684,454)	-	-
Net Change in Fund Balances	(587,753)	736,183	14,517	(631,738)
Fund Balances, January 1	<u>2,175,318</u>	<u>1,431,036</u>	<u>177,396</u>	<u>2,214,268</u>
Fund Balances, December 31	<u>\$ 1,587,565</u>	<u>\$ 2,167,219</u>	<u>\$ 191,913</u>	<u>\$ 1,582,530</u>

415	420	421	
Government Facilities	Public Works Facility	River to River Trail	Total
\$ -	\$ -	\$ -	\$ 673,025
-	-	-	2,319,642
365,000	-	-	658,000
-	-	-	43,319
3,773	-	-	285,121
<u>368,773</u>	<u>-</u>	<u>-</u>	<u>3,979,107</u>
102,021	-	-	298,800
-	-	-	284,554
-	-	-	246,405
-	-	251,864	1,918,797
<u>102,021</u>	<u>-</u>	<u>251,864</u>	<u>2,748,556</u>
266,752	-	(251,864)	1,230,551
<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,684,454)</u>
266,752	-	(251,864)	(453,903)
<u>(55,408)</u>	<u>(71,094)</u>	<u>5,000</u>	<u>5,876,516</u>
<u>\$ 211,344</u>	<u>\$ (71,094)</u>	<u>\$ (246,864)</u>	<u>\$ 5,422,613</u>

City of West St. Paul, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual (Continued on the Following Pages)
For the Year Ended December 31, 2023
(With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			Variance with Final Budget	2022
	Budgeted Amounts		Actual Amounts		Actual
	Original	Final			Amounts
Revenues					
Taxes					
Property taxes	\$ 13,683,544	\$ 13,698,544	\$ 13,862,067	\$ 163,523	\$ 12,376,587
Franchise taxes	60,000	60,000	57,274	(2,726)	57,500
Water surcharge	30,000	30,000	36,638	6,638	32,174
Total taxes	<u>13,773,544</u>	<u>13,788,544</u>	<u>13,955,979</u>	<u>167,435</u>	<u>12,466,261</u>
Licenses and permits					
Licenses	196,700	196,700	212,287	15,587	223,578
Permits	515,000	515,000	656,430	141,430	443,558
Total licenses and permits	<u>711,700</u>	<u>711,700</u>	<u>868,717</u>	<u>157,017</u>	<u>667,136</u>
Intergovernmental					
Federal					
Grants	100,000	100,000	36,029	(63,971)	17,460
State					
Local government aid	500,000	596,682	597,527	845	805,000
Police and fire aid	343,000	343,000	378,423	35,423	367,484
Municipal state aid	40,000	40,000	40,000	-	40,000
Other	190,563	190,563	1,137,567	947,004	174,223
County	115,780	115,780	61,846	(53,934)	32,439
Total intergovernmental	<u>1,289,343</u>	<u>1,386,025</u>	<u>2,251,392</u>	<u>865,367</u>	<u>1,436,606</u>
Charges for services					
General government	281,000	281,000	241,149	(39,851)	336,032
Public safety	512,527	559,175	549,158	(10,017)	552,975
Public works	2,000	2,000	6,455	4,455	16,745
Parks and recreation	75,000	75,000	104,026	29,026	97,532
Community development	25,000	25,000	24,252	(748)	22,054
Total charges for services	<u>895,527</u>	<u>942,175</u>	<u>925,040</u>	<u>(17,135)</u>	<u>1,025,338</u>
Fines and forfeitures	<u>105,000</u>	<u>105,000</u>	<u>108,911</u>	<u>3,911</u>	<u>143,238</u>
Special assessments	<u>70,500</u>	<u>70,500</u>	<u>22,356</u>	<u>(48,144)</u>	<u>30,105</u>
Investment earnings (loss)	<u>151,000</u>	<u>151,000</u>	<u>485,666</u>	<u>334,666</u>	<u>(754,910)</u>
Miscellaneous					
Refunds and reimbursements	-	-	-	-	680
Contributions and donations	-	3,700	3,150	(550)	8,837
Other	25,000	25,000	25,200	200	5,483
Total miscellaneous	<u>25,000</u>	<u>28,700</u>	<u>28,350</u>	<u>(350)</u>	<u>15,000</u>
Total Revenues	<u>17,021,614</u>	<u>17,183,644</u>	<u>18,646,411</u>	<u>1,462,767</u>	<u>15,028,774</u>

City of West St. Paul, Minnesota
 General Fund
 Schedule of Revenues, Expenditures and Changes in Fund Balances -
 Budget and Actual (Continued)
 For the Year Ended December 31, 2023
 (With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			Variance with Final Budget	2022
	Budgeted Amounts		Actual		Actual
	Original	Final	Amounts		Amounts
Expenditures					
Current					
General government					
Mayor and City Council					
Personal services	\$ 66,290	\$ 66,290	\$ 64,770	\$ 1,520	\$ 62,906
Supplies	250	250	62	188	78
Other services and charges	95,088	95,088	69,148	25,940	71,904
Total Mayor and City Council	<u>161,628</u>	<u>161,628</u>	<u>133,980</u>	<u>27,648</u>	<u>134,888</u>
Management and administration					
Personal services	473,106	473,106	466,111	6,995	615,826
Supplies	6,300	6,300	6,975	(675)	3,995
Other services and charges	15,202	30,202	33,758	(3,556)	29,923
Total management and administration	<u>494,608</u>	<u>509,608</u>	<u>506,844</u>	<u>2,764</u>	<u>649,744</u>
Finance					
Personal services	358,614	358,614	376,215	(17,601)	341,735
Supplies	2,100	2,100	1,401	699	2,427
Other services and charges	25,030	25,030	20,389	4,641	19,806
Total finance	<u>385,744</u>	<u>385,744</u>	<u>398,005</u>	<u>(12,261)</u>	<u>363,968</u>
City Clerk					
Personal services	111,786	111,786	107,866	3,920	-
Other services and charges	600	600	420	180	-
Total city clerk	<u>112,386</u>	<u>112,386</u>	<u>108,286</u>	<u>4,100</u>	<u>-</u>
Marketing and communications					
Personal services	108,753	108,753	96,623	12,130	164,131
Supplies	3,500	3,500	3,925	(425)	6,035
Other services and charges	48,750	48,750	40,232	8,518	42,413
Total marketing and communications	<u>161,003</u>	<u>161,003</u>	<u>140,780</u>	<u>20,223</u>	<u>212,579</u>
Human relations					
Personal services	457,701	420,943	406,712	14,231	129,126
Supplies	800	800	196	604	58
Other services and charges	59,712	57,458	38,998	18,460	14,168
Total human relations	<u>518,213</u>	<u>479,201</u>	<u>445,906</u>	<u>33,295</u>	<u>143,352</u>
Elections					
Personal services	1,500	1,500	-	1,500	37,846
Supplies	200	200	266	(66)	1,716
Other services and charges	7,700	7,700	1,910	5,790	13,095
Total elections	<u>9,400</u>	<u>9,400</u>	<u>2,176</u>	<u>7,224</u>	<u>52,657</u>
City attorney					
Other services and charges	<u>350,000</u>	<u>350,000</u>	<u>368,002</u>	<u>(18,002)</u>	<u>270,527</u>
Charter commission					
Other services and charges	<u>3,000</u>	<u>3,000</u>	<u>1,556</u>	<u>1,444</u>	<u>6,601</u>
General governmental buildings					
Personal services	91,375	91,375	90,479	896	79,299
Supplies	20,800	20,800	14,905	5,895	10,166
Other services and charges	157,602	157,602	129,346	28,256	122,896
Total general governmental buildings	<u>269,777</u>	<u>269,777</u>	<u>234,730</u>	<u>35,047</u>	<u>212,361</u>

City of West St. Paul, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual (Continued)
For the Year Ended December 31, 2023
(With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			Variance with Final Budget	2022
	Budgeted Amounts		Actual		Actual
	Original	Final	Amounts		Amounts
Expenditures (Continued)					
Current (continued)					
General government (continued)					
Planning and zoning					
Personal services	\$ 126,122	\$ 126,122	\$ 123,755	\$ 2,367	\$ 238,696
Supplies	1,300	1,300	573	727	2,235
Other services and charges	35,255	25,025	4,177	20,848	21,990
Total planning and zoning	<u>162,677</u>	<u>152,447</u>	<u>128,505</u>	<u>23,942</u>	<u>262,921</u>
Recycling					
Personal services	74,668	74,668	71,554	3,114	63,251
Supplies	10,000	10,000	23	9,977	-
Other services and charges	41,465	41,565	29,021	12,544	32,798
Total recycling	<u>126,133</u>	<u>126,233</u>	<u>100,598</u>	<u>25,635</u>	<u>96,049</u>
Building inspection					
Personal services	659,044	659,044	665,164	(6,120)	397,848
Supplies	2,500	2,500	4,910	(2,410)	4,283
Other services and charges	92,700	102,930	117,108	(14,178)	167,636
Total building inspection	<u>754,244</u>	<u>764,474</u>	<u>787,182</u>	<u>(22,708)</u>	<u>569,767</u>
Management information systems					
Personal services	355,343	355,343	337,353	17,990	244,127
Supplies	6,500	6,500	6,952	(452)	9,992
Other services and charges	444,204	444,204	302,889	141,315	351,639
Total management information systems	<u>806,047</u>	<u>806,047</u>	<u>647,194</u>	<u>158,853</u>	<u>605,758</u>
Innovations					
Other services and charges	-	-	155,527	(155,527)	159,150
Total general government	<u>4,314,860</u>	<u>4,290,948</u>	<u>4,159,271</u>	<u>131,677</u>	<u>3,740,322</u>
Public safety					
Police					
Personal services	6,056,172	6,056,172	5,753,941	302,231	5,327,189
Supplies	206,160	206,160	197,177	8,983	182,800
Other services and charges	990,469	1,043,282	939,341	103,941	813,620
Total police	<u>7,252,801</u>	<u>7,305,614</u>	<u>6,890,459</u>	<u>415,155</u>	<u>6,323,609</u>
Fire					
Other services and charges	2,811,978	2,811,978	2,834,027	(22,049)	2,796,621
Civil defense					
Supplies	5,000	5,000	5,356	(356)	2,168
Other services and charges	24,141	24,141	22,542	1,599	13,401
Total civil defense	<u>29,141</u>	<u>29,141</u>	<u>27,898</u>	<u>1,243</u>	<u>15,569</u>
Total public safety	<u>10,093,920</u>	<u>10,146,733</u>	<u>9,752,384</u>	<u>394,349</u>	<u>9,135,799</u>
Public works					
Streets and highways					
Personal services	1,242,893	1,242,893	1,093,872	149,021	1,116,172
Supplies	267,125	267,125	275,929	(8,804)	276,742
Other services and charges	86,795	86,795	77,614	9,181	59,913
Total streets and highways	<u>1,596,813</u>	<u>1,596,813</u>	<u>1,447,415</u>	<u>149,398</u>	<u>1,452,827</u>

City of West St. Paul, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual (Continued)
For the Year Ended December 31, 2023
(With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			Variance with Final Budget	2022
	Budgeted Amounts		Actual		Actual
	Original	Final	Amounts		Amounts
Expenditures (Continued)					
Current (continued)					
Engineering					
Personal services	\$ 207,708	\$ 207,708	\$ 243,787	\$ (36,079)	\$ 178,529
Supplies	3,900	3,900	2,713	1,187	2,207
Other services and charges	13,805	13,805	3,742	10,063	10,066
Total engineering	<u>225,413</u>	<u>225,413</u>	<u>250,242</u>	<u>(24,829)</u>	<u>190,802</u>
Facility					
Supplies	5,000	5,000	7,558	(2,558)	4,572
Other services and charges	82,825	82,825	83,917	(1,092)	89,252
Total facility	<u>87,825</u>	<u>87,825</u>	<u>91,475</u>	<u>(3,650)</u>	<u>93,824</u>
Street lighting					
Supplies	2,000	2,000	201	1,799	2,220
Other services and charges	140,500	140,500	137,219	3,281	128,625
Total street lighting	<u>142,500</u>	<u>142,500</u>	<u>137,420</u>	<u>5,080</u>	<u>130,845</u>
Total public works	<u>2,052,551</u>	<u>2,052,551</u>	<u>1,926,552</u>	<u>125,999</u>	<u>1,868,298</u>
Parks and recreation					
Maintenance					
Personal services	520,406	558,133	641,566	(83,433)	595,479
Supplies	90,100	90,100	92,345	(2,245)	74,340
Other services and charges	167,751	170,005	210,511	(40,506)	179,011
Total maintenance	<u>778,257</u>	<u>818,238</u>	<u>944,422</u>	<u>(126,184)</u>	<u>848,830</u>
Programming					
Personal services	375,606	374,637	381,290	(6,653)	207,582
Supplies	64,420	66,020	34,584	31,436	40,275
Total programming	<u>440,026</u>	<u>440,657</u>	<u>415,874</u>	<u>24,783</u>	<u>247,857</u>
Total parks and recreation	<u>1,218,283</u>	<u>1,258,895</u>	<u>1,360,296</u>	<u>(101,401)</u>	<u>1,096,687</u>
Total current	17,679,614	17,749,127	17,198,503	550,624	15,841,106
Capital outlay					
General government	-	-	-	-	14,296
Total Expenditures	<u>17,679,614</u>	<u>17,749,127</u>	<u>17,198,503</u>	<u>550,624</u>	<u>15,855,402</u>
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	<u>(658,000)</u>	<u>(565,483)</u>	<u>1,447,908</u>	<u>2,013,391</u>	<u>(826,628)</u>
Other Financing Sources (Uses)					
Transfers in	650,000	650,000	650,000	-	650,000
Sale of capital assets	8,000	8,000	4,848	(3,152)	1,596
Transfers out	-	-	-	-	(960,815)
Total Other Financing Sources (Uses)	<u>658,000</u>	<u>658,000</u>	<u>654,848</u>	<u>(3,152)</u>	<u>(309,219)</u>
Net Change in Fund Balances	-	92,517	2,102,756	2,010,239	(1,135,847)
Fund Balances, January 1	<u>9,485,749</u>	<u>9,485,749</u>	<u>9,485,749</u>	<u>-</u>	<u>10,621,596</u>
Fund Balances, December 31	<u>\$ 9,485,749</u>	<u>\$ 9,578,266</u>	<u>\$ 11,588,505</u>	<u>\$ 2,010,239</u>	<u>\$ 9,485,749</u>

City of West St. Paul, Minnesota
Debt Service Funds
Combining Balance Sheet (Continued on the Following Pages)
December 31, 2023

	300	329	330	331	332
	Debt	2012 G.O.	2013 G.O.	2014A Tax	2014B G.O.
	Retirement	Improvement	Improvement	Abatement	Improvement
	Bonds	Bonds	Bonds	Bonds	Bonds
Assets					
Cash and temporary investments	\$ 2,534,402	\$ -	\$ -	\$ 427,238	\$ 497,480
Receivables					
Accrued interest	6,875	-	-	1,239	1,316
Special assessments	12,005	-	-	-	2,958
Due from other governments	226	-	-	-	-
Due from other funds	79,895	-	-	-	-
	<u>2,633,403</u>	<u>-</u>	<u>-</u>	<u>428,477</u>	<u>501,754</u>
Total Assets	\$ 2,633,403	\$ -	\$ -	\$ 428,477	\$ 501,754
Liabilities					
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ -
Deferred Inflows of Resources					
Unavailable revenues - special assessments	12,005	-	-	-	2,958
Fund Balances					
Restricted for debt service	2,621,398	-	-	428,477	498,796
	<u>2,633,403</u>	<u>-</u>	<u>-</u>	<u>428,477</u>	<u>501,754</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 2,633,403	\$ -	\$ -	\$ 428,477	\$ 501,754

333 2015A Refunding Bonds	334 2015B G.O. Refunding Bonds	335 2015C G.O. Tax Increment Refunding Bonds	336 2016B G.O. Improvement Bonds
\$ 397,415	\$ -	\$ 9,211	\$ 437,746
891	235	12	992
-	-	-	-
-	-	-	-
<u>\$ 398,306</u>	<u>\$ 235</u>	<u>\$ 9,223</u>	<u>\$ 438,738</u>
\$ -	\$ 79,895	\$ -	\$ -
-	-	-	-
398,306	(79,660)	9,223	438,738
<u>\$ 398,306</u>	<u>\$ 235</u>	<u>\$ 9,223</u>	<u>\$ 438,738</u>

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City of West St. Paul, Minnesota
Debt Service Funds
Combining Balance Sheet (Continued)
December 31, 2023

	337 2017A G.O. Improvement Bonds	338 2017B G.O. Improvement Bonds	339 2018A G.O. Improvement Bonds	340 2019 A G.O. Obligation Fund	341 2023A Tax Abatement Bonds	Total
Assets						
Cash and temporary investments	\$ 744,794	\$ 929,568	\$ 900,542	\$ 180,784	\$ 654,106	\$ 7,713,286
Receivables						
Accrued interest	2,820	3,502	2,309	67	3,092	23,350
Special assessments	161,079	92,965	-	307,020	-	576,027
Due from other governments	2,967	214	-	2,558	-	5,965
Due from other funds	-	-	-	-	-	79,895
	<u>911,660</u>	<u>1,026,249</u>	<u>902,851</u>	<u>490,429</u>	<u>657,198</u>	<u>8,398,523</u>
Total Assets						
Liabilities						
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 79,895
Deferred Inflows of Resources						
Unavailable revenues - special assessments	161,079	92,965	-	307,020	-	576,027
Fund Balances						
Restricted for debt service	<u>750,581</u>	<u>933,284</u>	<u>902,851</u>	<u>183,409</u>	<u>657,198</u>	<u>7,742,601</u>
	<u>911,660</u>	<u>1,026,249</u>	<u>902,851</u>	<u>490,429</u>	<u>657,198</u>	<u>8,398,523</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances						

City of West St. Paul, Minnesota
Debt Service Funds
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances (Continued on the following Pages)
For the Year Ended December 31, 2023

	300	329	330	331	332
	Debt Retirement	2012 G.O. Improvement Bonds	2013 G.O. Improvement Bonds	2014A Tax Abatement Bonds	2014B G.O. Improvement Bonds
Revenues					
Taxes					
Property taxes	\$ -	\$ -	\$ -	\$ 338,948	\$ 410,250
Special assessments	10,716	-	-	-	3,272
Investment earnings	59,006	6,978	740	13,656	14,543
Total Revenues	<u>69,722</u>	<u>6,978</u>	<u>740</u>	<u>352,604</u>	<u>428,065</u>
Expenditures					
Debt service					
Principal	-	310,000	-	220,000	320,000
Interest and other charges	-	3,748	182	101,066	84,068
Total Expenditures	<u>-</u>	<u>313,748</u>	<u>182</u>	<u>321,066</u>	<u>404,068</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>69,722</u>	<u>(306,770)</u>	<u>558</u>	<u>31,538</u>	<u>23,997</u>
Other Financing Sources (Uses)					
Transfers in	343,313	-	-	-	-
Bonds issued	-	-	-	-	-
Transfers out	-	(314,350)	(28,963)	-	-
Total Other Financing Sources (Uses)	<u>343,313</u>	<u>(314,350)</u>	<u>(28,963)</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	413,035	(621,120)	(28,405)	31,538	23,997
Fund Balances, January 1	<u>2,208,363</u>	<u>621,120</u>	<u>28,405</u>	<u>396,939</u>	<u>474,799</u>
Fund Balances, December 31	<u>\$ 2,621,398</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 428,477</u>	<u>\$ 498,796</u>

333 2015A Refunding Bonds	334 2015B G.O. Refunding Bonds	335 2015C G.O. Tax Increment Refunding Bonds	336 2016B G.O. Improvement Bonds
\$ 394,674	\$ -	\$ -	\$ 409,916
-	47	-	-
10,046	1,234	317	11,153
<u>404,720</u>	<u>1,281</u>	<u>317</u>	<u>421,069</u>
230,000	130,000	80,000	305,000
125,115	2,838	23,848	79,231
<u>355,115</u>	<u>132,838</u>	<u>103,848</u>	<u>384,231</u>
49,605	(131,557)	(103,531)	36,838
-	-	103,538	-
-	-	-	-
-	-	-	-
-	-	<u>103,538</u>	-
49,605	(131,557)	7	36,838
348,701	51,897	9,216	401,900
<u>\$ 398,306</u>	<u>\$ (79,660)</u>	<u>\$ 9,223</u>	<u>\$ 438,738</u>

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City of West St. Paul, Minnesota
Debt Service Funds
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances (Continued)
For the Year Ended December 31, 2023

	337 2017A G.O. Improvement Bonds	338 2017B G.O. Improvement Bonds	339 2018A G.O. Improvement Bonds	340 2019A G.O. Obligation Fund	341 2023A Taxable Abatement Bonds	Total
Revenues						
Taxes						
Property taxes	\$ 340,744	\$ 464,574	\$ 810,924	\$ 315,854	\$ -	\$ 3,485,884
Special assessments	57,917	30,695	-	77,714	-	180,361
Investment earnings	30,504	38,208	25,397	1,730	28,748	242,260
Total Revenues	<u>429,165</u>	<u>533,477</u>	<u>836,321</u>	<u>395,298</u>	<u>28,748</u>	<u>3,908,505</u>
Expenditures						
Debt service						
Principal	295,000	305,000	555,000	320,000	-	3,070,000
Interest and other charges	119,939	129,335	264,637	119,690	-	1,053,697
Total Expenditures	<u>414,939</u>	<u>434,335</u>	<u>819,637</u>	<u>439,690</u>	<u>-</u>	<u>4,123,697</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>14,226</u>	<u>99,142</u>	<u>16,684</u>	<u>(44,392)</u>	<u>28,748</u>	<u>(215,192)</u>
Other Financing Sources (Uses)						
Transfers in	-	-	-	-	-	446,851
Bonds issued	-	-	-	-	628,450	628,450
Transfers out	-	-	-	-	-	(343,313)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>628,450</u>	<u>731,988</u>
Net Change in Fund Balances	14,226	99,142	16,684	(44,392)	657,198	516,796
Fund Balances, January 1	<u>736,355</u>	<u>834,142</u>	<u>886,167</u>	<u>227,801</u>	<u>-</u>	<u>7,225,805</u>
Fund Balances, December 31	<u>\$ 750,581</u>	<u>\$ 933,284</u>	<u>\$ 902,851</u>	<u>\$ 183,409</u>	<u>\$ 657,198</u>	<u>\$ 7,742,601</u>

City of West St. Paul, Minnesota
TIF Districts
Combining Balance Sheet
December 31, 2023

	451 TIF 1-2	452 TIF 1-3	454 TIF 1-5	455 TIF Town Center 1	456 TIF K Mart	Total
Assets						
Cash and temporary investments	\$ 135,866	\$ 85,165	\$ 169,092	\$ 172,143	\$ 344,002	\$ 906,268
Receivables						
Accrued interest	474	448	562	234	630	2,348
Due from other governments	-	14,519	-	-	-	14,519
Assets held for resale	376,265	-	-	-	-	376,265
	<u>376,265</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>376,265</u>
Total Assets	<u>\$ 512,605</u>	<u>\$ 100,132</u>	<u>\$ 169,654</u>	<u>\$ 172,377</u>	<u>\$ 344,632</u>	<u>\$ 1,299,400</u>
Liabilities						
Accounts payable	\$ 35,056	\$ -	\$ 57,962	\$ 121,911	\$ 306,557	\$ 521,486
Deposits payable	10,000	-	-	-	-	10,000
Advances from other funds	-	1,011,573	-	-	-	1,011,573
Total Liabilities	<u>45,056</u>	<u>1,011,573</u>	<u>57,962</u>	<u>121,911</u>	<u>306,557</u>	<u>1,543,059</u>
Fund Balances						
Restricted	467,549	-	111,692	50,466	38,075	667,782
Unassigned	-	(911,441)	-	-	-	(911,441)
Total Fund Balances	<u>467,549</u>	<u>(911,441)</u>	<u>111,692</u>	<u>50,466</u>	<u>38,075</u>	<u>(243,659)</u>
	<u>\$ 512,605</u>	<u>\$ 100,132</u>	<u>\$ 169,654</u>	<u>\$ 172,377</u>	<u>\$ 344,632</u>	<u>\$ 1,299,400</u>
Total Liabilities and Fund Balance	<u>\$ 512,605</u>	<u>\$ 100,132</u>	<u>\$ 169,654</u>	<u>\$ 172,377</u>	<u>\$ 344,632</u>	<u>\$ 1,299,400</u>

City of West St. Paul, Minnesota
TIF Districts
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances
For the Year Ended December 31, 2023

	451 TIF 1-2	452 TIF 1-3	454 TIF 1-5	455 TIF Town Center 1	456 TIF K Mart	Total
Revenues						
Tax increments	\$ 210,238	\$ 103,958	\$ 154,566	\$ 270,914	\$ 340,004	\$ 1,079,680
Investment earnings	3,100	3,556	5,962	3,544	7,797	23,959
Total Revenues	<u>213,338</u>	<u>107,514</u>	<u>160,528</u>	<u>274,458</u>	<u>347,801</u>	<u>1,103,639</u>
Expenditures						
Current						
Economic development	65,622	43,288	117,489	245,701	309,726	781,826
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>147,716</u>	<u>64,226</u>	<u>43,039</u>	<u>28,757</u>	<u>38,075</u>	<u>321,813</u>
Other Financing Sources (Uses)						
Transfers in	-	214	-	330	42	586
Transfers out	(103,752)	-	(330)	(42)	-	(104,124)
Total Other Financing Sources (Uses)	<u>(103,752)</u>	<u>214</u>	<u>(330)</u>	<u>288</u>	<u>42</u>	<u>(103,538)</u>
Net Change in Fund Balances	43,964	64,440	42,709	29,045	38,117	218,275
Fund Balances, January 1	<u>423,585</u>	<u>(975,881)</u>	<u>68,983</u>	<u>21,421</u>	<u>(42)</u>	<u>(461,934)</u>
Fund Balances, December 31	<u>\$ 467,549</u>	<u>\$ (911,441)</u>	<u>\$ 111,692</u>	<u>\$ 50,466</u>	<u>\$ 38,075</u>	<u>\$ (243,659)</u>

City of West St. Paul, Minnesota
Recreation Fund
Combining Schedule of Net Position
December 31, 2023

	Business-type Activities - Enterprise Funds			Totals
	615 Civic Center Arena	616 Swimming Pool	617 Regional Athletic Center	
Assets				
Current Assets				
Cash and temporary investments	\$ 430,054	\$ 406,167	\$ 1,477,965	\$ 2,314,186
Receivables				
Accrued interest	7,610	1,903	8,215	17,728
Accounts	142,840	-	8,720	151,560
Taxes				
Franchise fees	163,237	-	-	163,237
Prepaid expenses	132	-	-	132
Total Current Assets	<u>743,873</u>	<u>408,070</u>	<u>1,494,900</u>	<u>2,646,843</u>
Noncurrent Assets				
Capital assets				
Land	32,296	30,625	-	62,921
Buildings	5,663,222	1,719,949	8,295,032	15,678,203
Machinery and equipment	205,753	81,661	77,866	365,280
Construction in progress	51,300	-	-	51,300
Less accumulated depreciation	<u>(2,390,535)</u>	<u>(1,214,903)</u>	<u>(2,627,999)</u>	<u>(6,233,437)</u>
Net Capital Assets	<u>3,562,036</u>	<u>617,332</u>	<u>5,744,899</u>	<u>9,924,267</u>
Total Assets	<u>4,305,909</u>	<u>1,025,402</u>	<u>7,239,799</u>	<u>12,571,110</u>
Deferred Inflows of Resources				
Deferred pension resources	26,229	-	-	26,229
Deferred other postemployment benefits	1,784	-	-	1,784
Total Deferred Inflows of Resources	<u>28,013</u>	<u>-</u>	<u>-</u>	<u>28,013</u>
Liabilities				
Current Liabilities				
Accounts payable	63,227	7,705	85,510	156,442
Accrued salaries payable	4,031	-	-	4,031
Due to other governments	1,167	-	314	1,481
Accrued interest payable	-	-	20,861	20,861
Unearned revenue	-	-	97,740	97,740
Other postemployment benefits - current	2,580	-	-	2,580
Compensated absences payable - current	11,709	-	-	11,709
Bonds payable - current	-	-	265,000	265,000
Total Current Liabilities	<u>82,714</u>	<u>7,705</u>	<u>469,425</u>	<u>559,844</u>
Noncurrent Liabilities				
Other postemployment benefits	25,658	-	-	25,658
Compensated absences payable	9,580	-	-	9,580
Net pension liability	84,212	-	-	84,212
Bonds payable	-	-	2,867,996	2,867,996
Total Noncurrent Liabilities	<u>119,450</u>	<u>-</u>	<u>2,867,996</u>	<u>2,987,446</u>
Total Liabilities	<u>202,164</u>	<u>7,705</u>	<u>3,337,421</u>	<u>3,547,290</u>
Deferred Inflows of Resources				
Deferred pension resources	34,348	-	-	34,348
Net Position				
Net investment in capital assets	3,562,036	617,332	2,611,903	6,791,271
Unrestricted	535,374	400,365	1,290,475	2,226,214
Total Net Position	<u>\$ 4,097,410</u>	<u>\$ 1,017,697</u>	<u>\$ 3,902,378</u>	<u>\$ 9,017,485</u>

City of West St. Paul, Minnesota
Recreation Fund
Combining Schedule of Revenues, Expenses and Changes in Net Position
For the Year Ended December 31, 2023

Business-type Activities - Enterprise Funds

	615	616	617	
	Civic	Swimming	Regional	
	Center Arena	Pool	Athletic Center	Totals
Operating Revenues				
Charges for services	\$ 266,109	\$ 11,602	\$ 771,213	\$ 1,048,924
Miscellaneous	-	-	3,000	3,000
Total Operating Revenues	<u>266,109</u>	<u>11,602</u>	<u>774,213</u>	<u>1,051,924</u>
Operating Expenses				
Personal services	208,851	6,122	-	214,973
Supplies	16,642	31,540	5,997	54,179
Professional services	37,395	24,070	257,469	318,934
Insurance	7,357	4,373	6,372	18,102
Utilities	117,255	15,558	163,477	296,290
Repairs and maintenance	41,237	3,453	277	44,967
Depreciation	203,237	63,397	260,550	527,184
Total Operating Expenses	<u>631,974</u>	<u>148,513</u>	<u>694,142</u>	<u>1,474,629</u>
Operating Income (Loss)	<u>(365,865)</u>	<u>(136,911)</u>	<u>80,071</u>	<u>(422,705)</u>
Nonoperating Revenues (Expenses)				
Taxes				
Property taxes	184,864	75,564	270,406	530,834
Franchise fees	344,384	-	-	344,384
Intergovernmental	87,290	77,000	-	164,290
Investment earnings	89,358	20,781	92,467	202,606
Miscellaneous	86	-	-	86
Interest expense	-	-	(43,550)	(43,550)
Total Nonoperating Revenues (Expenses)	<u>705,982</u>	<u>173,345</u>	<u>319,323</u>	<u>1,198,650</u>
Income (Loss) Before Transfers and Capital Contributions	340,117	36,434	399,394	775,945
Transfers Out	-	-	(50,000)	(50,000)
Capital Contributions	<u>392,000</u>	<u>-</u>	<u>-</u>	<u>392,000</u>
Change in Net Position	732,117	36,434	349,394	1,117,945
Net Position, January 1	<u>3,365,293</u>	<u>981,263</u>	<u>3,552,984</u>	<u>7,899,540</u>
Net Position, December 31	<u>\$ 4,097,410</u>	<u>\$ 1,017,697</u>	<u>\$ 3,902,378</u>	<u>\$ 9,017,485</u>

City of West St. Paul, Minnesota
Recreation Fund
Combining Schedule of Cash Flows
For the Year Ended December 31, 2023

	Business-type Activities - Enterprise Funds			
	615 Civic Center Arena	616 Swimming Pool	617 Regional Athletic Center	Totals
Cash Flows from Operating Activities				
Receipts from customers and users	\$ 228,166	\$ 13,662	\$ 778,722	\$ 1,020,550
Other receipts	92,381	77,000	-	169,381
Payments to suppliers	(180,308)	(88,554)	(402,650)	(671,512)
Payments to employees	(208,069)	(6,122)	-	(214,191)
Net Cash Provided (Used) by Operating Activities	<u>(67,830)</u>	<u>(4,014)</u>	<u>376,072</u>	<u>304,228</u>
Cash Flows from Noncapital Financing Activities				
Property taxes received	460,479	75,564	270,406	806,449
Transfers to other funds	-	-	(50,000)	(50,000)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>460,479</u>	<u>75,564</u>	<u>220,406</u>	<u>756,449</u>
Cash Flows from Capital Financing Activities				
Acquisition of capital assets	(18,900)	-	(636,480)	(655,380)
Donations received	392,000	-	-	392,000
Payment from advance from other funds	(1,300,000)	-	-	(1,300,000)
Interest paid on bonds	-	-	(54,395)	(54,395)
Principal paid on bonds	-	-	(260,000)	(260,000)
Net Cash Provided (Used) by Capital Financing Activities	<u>(926,900)</u>	<u>-</u>	<u>(950,875)</u>	<u>(1,877,775)</u>
Cash Flows from Investing Activities				
Interest received on investments	81,748	20,247	92,525	194,520
Net Increase (Decrease) in Cash and Cash Equivalents	(452,503)	91,797	(261,872)	(622,578)
Cash and Cash Equivalents, January 1	882,557	314,370	1,739,837	2,936,764
Cash and Cash Equivalents, December 31	<u>\$ 430,054</u>	<u>\$ 406,167</u>	<u>\$ 1,477,965</u>	<u>\$ 2,314,186</u>
Reconciliation of Operating Loss to Net Cash Provided (Used) by Operating Activities				
Operating loss	\$ (365,865)	\$ (136,911)	\$ 80,071	\$ (422,705)
Adjustments to reconcile operating loss to net cash provided (used) by operating activities				
Depreciation	203,237	63,397	260,550	527,184
Other income related to operations	92,381	79,060	3,573	175,014
(Increase) decrease in assets				
Accounts receivable	(37,943)	-	(6,764)	(44,707)
Prepaid expenses	(132)	-	-	(132)
(Increase) decrease in deferred outflows of resources				
Deferred pension resources	12,474	-	-	12,474
Deferred other post employment benefit resources	3,146	-	-	3,146
Increase (decrease) in liabilities				
Accounts payable	39,506	(9,560)	31,186	61,132
Accrued salaries payable	(21)	-	-	(21)
Due to other governments	204	-	(244)	(40)
Unearned revenue	-	-	7,700	7,700
Other postemployment benefits	(8,237)	-	-	(8,237)
Compensated absences payable	4,564	-	-	4,564
Net pension liability	(31,949)	-	-	(31,949)
Increase (decrease) in deferred inflows of resources				
Deferred pension resources	20,805	-	-	20,805
Net Cash Provided (Used) by Operating Activities	<u>\$ (67,830)</u>	<u>\$ (4,014)</u>	<u>\$ 376,072</u>	<u>\$ 304,228</u>
Noncash Capital Financing and Investing Activities				
Amortization of deferred charges	\$ -	\$ -	\$ 8,620	\$ 8,620
Book value of disposed assets	<u>\$ 5,005</u>	<u>\$ 2,060</u>	<u>\$ 3,573</u>	<u>\$ 10,638</u>

City of West St. Paul, Minnesota
Summary Financial Report
Revenues and Expenditures For General Operations
Governmental Funds
For the Years Ended December 31, 2023 and 2022

	Total		Percent Increase (Decrease)
	2023	2022	
Revenues			
Taxes	\$ 23,986,661	\$ 22,103,754	8.52 %
Licenses and permits	868,717	667,136	30.22
Intergovernmental	12,073,356	3,852,945	213.35
Charges for services	968,359	1,067,640	(9.30)
Fines and forfeits	108,911	143,238	(23.97)
Special assessments	597,774	639,493	(6.52)
Investment earnings (loss)	1,441,370	(2,262,135)	N/A
Miscellaneous	177,004	217,259	(18.53)
Total Revenues	\$ 40,222,152	\$ 26,429,330	52.19 %
Per Capita	\$ 1,900	\$ 1,269	49.69 %
Expenditures			
Current			
General government	\$ 4,375,913	\$ 3,897,026	12.29 %
Public safety	10,084,244	9,427,992	6.96
Public works	3,032,511	3,018,952	0.45
Parks and recreation	1,450,951	1,168,945	24.12
Economic development	1,179,896	545,507	116.29
Capital outlay			
General government	298,800	1,918,416	(84.42)
Public safety	284,554	526,373	(45.94)
Public works	13,869,911	3,697,882	275.08
Parks and recreation	1,918,797	151,094	1,169.94
Debt service			
Principal	3,070,000	3,190,000	(3.76)
Bond issuance costs	100,936	668	15,010.18
Interest and other charges	1,053,697	1,148,830	(8.28)
Total Expenditures	\$ 40,720,210	\$ 28,691,685	41.92 %
Per Capita	\$ 1,924	\$ 1,378	39.60 %
Total Long-term Indebtedness	\$ 38,855,000	\$ 35,940,000	8.11 %
Per Capita	1,835	1,726	6.34
General Fund Balance - December 31	\$ 11,588,505	\$ 9,485,749	22.17 %
Per Capita	547	456	20.17

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STATISTICAL SECTION (UNAUDITED)

CITY OF WEST ST. PAUL
WEST ST. PAUL, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2023

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Statistical Section (Unaudited)

This part of the City of West St. Paul's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the government's current levels of out-standing debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual financial reports for the relevant year.

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2014	2015	2016	2017
Governmental Activities				
Net investment in capital assets	\$ 25,948,421	\$ 30,272,393	\$ 25,581,953	\$ 21,553,165
Restricted	7,208,765	4,697,697	3,631,128	4,714,357
Unrestricted	13,721,487	2,484,651	733,497	1,171,013
Total Governmental Activities Net Position	<u>\$ 46,878,673</u>	<u>\$ 37,454,741</u>	<u>\$ 29,946,578</u>	<u>\$ 27,438,535</u>
Business-type Activities				
Net investment in capital assets	\$ 10,719,869	\$ 13,490,986	\$ 11,877,211	\$ 12,222,536
Restricted	-	-	-	-
Unrestricted	4,182,686	2,494,754	3,410,467	2,843,384
Total Business-type Activities Net Position	<u>\$ 14,902,555</u>	<u>\$ 15,985,740</u>	<u>\$ 15,287,678</u>	<u>\$ 15,065,920</u>
Primary Government				
Net investment in capital assets	\$ 36,668,290	\$ 43,763,379	\$ 37,459,164	\$ 33,775,701
Restricted	7,208,765	4,697,697	3,631,128	4,714,357
Unrestricted	17,904,173	4,979,405	4,143,964	4,014,397
Total Primary Government Net Position	<u>\$ 61,781,228</u>	<u>\$ 53,440,481</u>	<u>\$ 45,234,256</u>	<u>\$ 42,504,455</u>

Note: The City implemented GASB Statement No. 68 and GASB Statement No. 71 in fiscal 2015.
Net position information has been restated for 2015 for this accounting change.
Years Prior to 2015 have not been restated.

Note: The City implemented GASB Statement No. 75 in fiscal 2018.
Net position information has been restated for 2018 for this accounting change.
Years prior to 2018 have not been restated.

Table 1

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 14,637,278	\$ 14,907,996	\$ 12,983,527	\$ 19,368,715	\$ 25,597,876	\$ 40,845,497
5,770,993	6,308,095	9,446,647	9,352,279	10,498,821	15,890,495
4,475,645	6,157,614	10,494,620	13,862,678	11,337,573	4,205,560
<u>\$ 24,883,916</u>	<u>\$ 27,373,705</u>	<u>\$ 32,924,794</u>	<u>\$ 42,583,672</u>	<u>\$ 47,434,270</u>	<u>\$ 60,941,552</u>
\$ 13,484,035	\$ 11,252,882	\$ 11,688,922	\$ 10,951,892	\$ 14,111,045	\$ 15,063,919
-	67,000	-	-	-	-
2,800,071	6,186,594	6,411,965	7,632,992	5,673,739	8,325,242
<u>\$ 16,284,106</u>	<u>\$ 17,506,476</u>	<u>\$ 18,100,887</u>	<u>\$ 18,584,884</u>	<u>\$ 19,784,784</u>	<u>\$ 23,389,161</u>
\$ 28,121,313	\$ 26,160,878	\$ 24,672,449	\$ 39,708,921	\$ 39,708,921	\$ 55,909,416
5,770,993	6,375,095	9,446,647	10,498,821	10,498,821	15,890,495
7,275,716	12,344,208	16,906,585	17,011,312	17,011,312	12,530,802
<u>\$ 41,168,022</u>	<u>\$ 44,880,181</u>	<u>\$ 51,025,681</u>	<u>\$ 67,219,054</u>	<u>\$ 67,219,054</u>	<u>\$ 84,330,713</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Changes in Net Position (Continued on the Following Pages)
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2014	2015	2016	2017
Expenses				
Governmental activities				
General government	\$ 4,161,997	\$ 3,098,841	\$ 4,406,578	\$ 3,887,143
Public safety	6,638,595	7,002,514	8,533,267	8,142,584
Public works	7,591,595	20,866,152	20,833,032	8,449,894
Parks and recreation	862,074	917,884	998,392	1,204,868
Economic development (1)	-	1,671,352	893,626	542,105
Interest on long-term debt	816,561	984,888	730,418	946,484
Total Governmental Activities Expenses	<u>17,734,381</u>	<u>20,070,822</u>	<u>34,541,631</u>	<u>36,395,313</u>
Business-type activities				
Public utilities (2)	2,543,165	-	-	-
Storm sewer (2)	-	290,394	336,468	380,216
Sanitary sewer (2)	-	2,780,700	3,007,180	3,246,607
Recreation	1,250,548	1,370,687	1,428,676	1,483,968
Total Business-type Activities Expenses	<u>3,580,059</u>	<u>3,793,713</u>	<u>4,441,781</u>	<u>4,772,324</u>
Total Primary Government Expenses	<u>\$ 21,314,440</u>	<u>\$ 23,864,535</u>	<u>\$ 38,983,412</u>	<u>\$ 41,167,637</u>
Program Revenues				
Governmental activities				
Charges for services				
General government	\$ 813,207	\$ 852,522	\$ 740,765	\$ 815,931
Public safety	435,572	598,370	576,352	748,403
Public works	5,188	16,787	28,275	108,907
Parks and recreation	64,131	61,604	62,336	61,858
Economic development (1)	-	1,749	-	-
Operating grants and contributions	918,514	936,983	3,574,024	2,091,719
Capital grants and contributions	1,091,846	14,091,333	8,887,491	2,057,115
Total Governmental Activities Program Revenues	<u>2,602,701</u>	<u>3,328,458</u>	<u>16,559,348</u>	<u>13,869,243</u>
Business-type activities				
Charges for services				
Public utilities	3,346,691	-	-	-
Storm sewer (2)	-	445,611	461,890	462,292
Sanitary sewer (2)	-	3,046,818	3,049,436	3,469,335
Recreation	1,040,691	1,003,773	1,111,017	1,097,615
Operating grants and contributions	10,224	781,119	136,111	11,199
Capital grants and contributions	50,431	1,111,430	-	97,818
Total Business-type Activities Program Revenues	<u>4,545,195</u>	<u>4,448,037</u>	<u>6,388,751</u>	<u>4,758,454</u>
Total Primary Government Program Revenues	<u>\$ 7,147,896</u>	<u>\$ 7,776,495</u>	<u>\$ 22,948,099</u>	<u>\$ 18,627,697</u>

Table 2

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 4,222,701	\$ 3,782,687	\$ 6,535,071	\$ 4,889,304	\$ 4,391,880	\$ 4,871,581
7,513,679	8,638,648	7,408,380	8,437,609	10,716,185	11,179,916
7,043,080	8,478,627	5,610,489	4,220,794	5,128,745	5,836,779
1,257,105	2,807,291	1,623,583	4,184,446	1,643,133	2,404,521
999,115	503,616	596,534	611,276	463,092	1,259,117
1,226,640	1,308,163	1,135,208	1,046,590	992,368	1,159,994
<u>23,173,078</u>	<u>22,262,320</u>	<u>25,519,032</u>	<u>22,909,265</u>	<u>23,335,403</u>	<u>26,711,908</u>
-	-	-	-	-	-
432,327	346,263	323,324	471,619	403,674	1,124,928
3,459,654	3,471,635	3,652,569	4,959,644	4,308,043	3,572,796
1,254,364	1,329,673	1,330,980	1,474,795	1,513,721	1,518,179
<u>5,110,791</u>	<u>5,146,345</u>	<u>5,147,571</u>	<u>5,306,873</u>	<u>6,225,438</u>	<u>6,215,903</u>
<u>\$ 28,283,869</u>	<u>\$ 27,408,665</u>	<u>\$ 30,666,603</u>	<u>\$ 28,216,138</u>	<u>\$ 29,560,841</u>	<u>\$ 32,927,811</u>
\$ 935,046	\$ 914,722	\$ 1,177,614	\$ 1,518,999	\$ 989,491	\$ 1,108,355
678,084	691,807	610,465	969,646	792,563	724,012
31,652	42,125	2,510	817,580	18,389	7,377
71,786	80,166	12,234	67,330	97,532	104,766
-	-	-	-	-	-
1,985,896	1,904,064	4,367,304	2,067,121	2,435,689	3,246,727
1,743,167	5,957,178	1,156,480	5,720,514	2,772,065	7,621,814
<u>5,883,933</u>	<u>5,445,631</u>	<u>9,590,062</u>	<u>7,326,607</u>	<u>7,105,729</u>	<u>12,813,051</u>
-	-	-	-	-	-
465,700	464,919	468,453	502,209	533,616	570,447
3,959,106	4,362,210	4,410,040	4,831,650	5,064,168	5,502,449
1,014,764	1,074,045	662,036	859,447	954,248	1,051,924
72,420	226,558	30,223	280,121	6,271	113
65,212	370,027	83,109	1,047,424	2,011,626	1,733,763
<u>5,138,259</u>	<u>5,577,202</u>	<u>6,497,759</u>	<u>5,653,861</u>	<u>8,569,929</u>	<u>8,858,696</u>
<u>\$ 11,022,192</u>	<u>\$ 11,022,833</u>	<u>\$ 16,087,821</u>	<u>\$ 12,980,468</u>	<u>\$ 15,675,658</u>	<u>\$ 21,671,747</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Changes in Net Position (Continued)
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2014	2015	2016	2017
Net Revenues (Expenses)				
Governmental activities	\$(16,742,364)	\$(17,982,283)	\$(22,526,070)	\$(17,289,145)
Business-type activities	654,324	1,946,970	(13,870)	27,468
Total Primary Government Net (Expenses) Revenues	<u>\$(16,088,040)</u>	<u>\$(16,035,313)</u>	<u>\$(22,539,940)</u>	<u>\$(17,261,677)</u>
General Revenues and Other Changes in Net Position				
Governmental activities				
Taxes				
Property taxes	\$ 10,571,093	\$ 11,233,695	\$ 11,710,599	\$ 12,711,291
Tax increments	853,759	255,830	380,874	257,640
Franchise and other taxes	930,176	893,817	942,289	948,583
Grants and contributions not restricted to specific programs	1,168,041	472,840	288,957	14,361
Gain on sale of capital assets	-	12,203	7,069	13,574
Unrestricted investment earnings (loss)	574,401	417,937	386,434	129,363
Miscellaneous revenues	109,389	156,211	176,256	98,972
Transfers - capital assets	-	(311,065)	(229,359)	-
Transfers	224,280	1,335,594	1,354,788	607,318
Total Governmental Activities	<u>14,431,139</u>	<u>14,467,062</u>	<u>13,275,619</u>	<u>14,431,139</u>
Business-type activities				
Property taxes	387,054	386,730	385,859	335,394
Grants and contributions not restricted to specific programs	-	-	-	-
Unrestricted investment earnings (loss)	98,378	56,989	51,884	21,669
Gain on sale of capital assets	-	-	-	-
Franchise and other taxes	-	-	-	-
Miscellaneous revenues	-	-	3,494	1,029
Transfers - capital assets	-	311,065	229,359	-
Transfers	(224,280)	(1,335,594)	(1,354,788)	(607,318)
Total Business-type Activities	<u>261,152</u>	<u>(580,810)</u>	<u>(684,192)</u>	<u>(249,226)</u>
Total Primary Government	<u>\$ 14,692,291</u>	<u>\$ 13,886,252</u>	<u>\$ 12,591,427</u>	<u>\$ 14,181,913</u>
Change in Net Position				
Governmental activities	\$ (2,311,225)	\$ (3,515,221)	\$ (7,508,163)	\$ (2,508,043)
Business-type activities	915,476	1,366,160	(698,062)	(221,758)
Total Primary Government	<u>\$ (1,395,749)</u>	<u>\$ (2,149,061)</u>	<u>\$ (8,206,225)</u>	<u>\$ (2,729,801)</u>

(1) Prior to 2015, economic development activity was combined with the general government function.

(2) Prior to 2015, the Storm Sewer and Sewer funds were aggregated into the Public Utilities fund.

Note: The City implemented GASB Statement No. 68 and GASB Statement No. 71 in fiscal 2015.

Net position information has been restated for 2015 for this accounting change.

Years Prior to 2015 have not been restated.

Note: The City implemented GASB Statement No. 75 in fiscal 2018.

Net position information has been restated for 2018 for this accounting change.

Years Prior to 2018 have not been restated.

Table 2

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$(16,816,689)	\$(15,928,970)	\$(15,582,658)	\$(12,228,829)	\$(16,229,674)	\$(13,898,857)
430,857	1,350,188	346,988	614,793	2,344,491	2,642,793
<u>\$(16,385,832)</u>	<u>\$(14,578,782)</u>	<u>\$(15,235,670)</u>	<u>\$(11,614,036)</u>	<u>\$(13,885,183)</u>	<u>\$(11,256,064)</u>
\$ 13,830,174	\$ 15,392,049	\$ 16,490,273	\$ 17,489,821	\$ 18,164,949	\$ 19,316,352
261,993	240,654	274,278	415,185	493,448	1,079,680
1,085,443	1,182,809	2,535,191	3,279,725	3,484,687	3,568,217
111,861	144,361	100,559	210,000	100,000	1,307,367
28,004	9,971	48,999	37,681	1,596	4,848
182,238	741,916	909,230	(209,056)	(2,262,135)	1,441,370
28,485	56,999	178,330	64,351	38,669	38,305
(1,423,266)	-	(432,863)	-	240,507	-
1,189,000	650,000	1,029,750	600,000	818,551	650,000
<u>14,467,062</u>	<u>15,017,907</u>	<u>14,781,102</u>	<u>15,293,932</u>	<u>21,080,272</u>	<u>27,406,139</u>
584,708	332,224	385,498	378,946	629,730	530,834
-	-	-	65,500	65,000	164,290
29,179	162,563	218,885	(29,427)	(1,001,027)	509,269
-	20,000	31,047	-	-	-
-	-	178,979	-	196,247	344,384
18,727	7,395	29,901	54,185	24,517	62,807
1,423,266	-	432,863	-	(240,507)	-
<u>(1,189,000)</u>	<u>(650,000)</u>	<u>(1,029,750)</u>	<u>(600,000)</u>	<u>(818,551)</u>	<u>(650,000)</u>
<u>866,880</u>	<u>(127,818)</u>	<u>247,423</u>	<u>(130,796)</u>	<u>(1,144,591)</u>	<u>961,584</u>
<u>\$ 15,333,942</u>	<u>\$ 14,890,089</u>	<u>\$ 15,028,525</u>	<u>\$ 15,163,136</u>	<u>\$ 19,935,681</u>	<u>\$ 28,367,723</u>
\$ (1,522,757)	\$ 2,489,789	\$ 5,551,089	\$ 9,658,878	\$ 4,850,598	\$ 13,507,282
1,297,737	1,222,370	594,411	724,504	1,199,900	3,604,377
<u>\$ (225,020)</u>	<u>\$ 3,712,159</u>	<u>\$ 6,145,500</u>	<u>\$ 10,383,382</u>	<u>\$ 6,050,498</u>	<u>\$ 17,111,659</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Fund Balances of Governmental Funds
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
General Fund				
Fund balance				
Nonspendable	\$ -	\$ 107,632	\$ 159,886	\$ 137,357
Restricted	330,465	1,615	-	-
Committed	4,231	-	-	-
Unassigned	8,679,813	9,144,534	9,184,804	9,568,132
Total General Fund	<u>\$ 9,014,509</u>	<u>\$ 9,253,781</u>	<u>\$ 9,344,690</u>	<u>\$ 9,705,489</u>
All Other Governmental Funds				
Fund balance				
Nonspendable	\$ -	\$ -	\$ -	\$ 195
Restricted	8,126,495	6,951,008	4,702,048	5,532,989
Committed	3,533,479	3,484,820	4,115,670	3,800,093
Assigned	5,028,547	3,024,937	2,392,043	2,378,012
Unassigned	(1,517,156)	(6,423,702)	(9,475,090)	(5,933,565)
Total All Other Governmental Funds	<u>\$ 15,171,365</u>	<u>\$ 7,037,063</u>	<u>\$ 1,734,671</u>	<u>\$ 5,777,724</u>

Table 3

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 239,987	\$ 634,282	\$ 572,589	\$ 95,282	\$ 428,462	\$ 1,551,081
-	-	-	-	-	838,803
-	-	-	-	-	-
<u>8,605,933</u>	<u>8,977,398</u>	<u>11,844,786</u>	<u>10,526,314</u>	<u>9,057,287</u>	<u>9,198,621</u>
<u>\$ 8,845,920</u>	<u>\$ 9,611,680</u>	<u>\$ 12,417,375</u>	<u>\$ 10,621,596</u>	<u>\$ 9,485,749</u>	<u>\$ 11,588,505</u>
\$ -	\$ 1,295	\$ 30,545	\$ 38,214	\$ 6,070	\$ 15,872
7,463,904	10,261,929	10,392,194	9,295,390	9,848,265	15,833,216
3,247,769	3,254,869	3,780,137	3,886,797	3,832,366	3,985,481
2,904,822	3,787,958	4,138,450	7,742,833	6,873,817	5,058,810
<u>(1,158,529)</u>	<u>(1,540,187)</u>	<u>(1,111,816)</u>	<u>(1,200,480)</u>	<u>(1,104,125)</u>	<u>(1,397,952)</u>
<u>\$ 12,457,966</u>	<u>\$ 15,765,864</u>	<u>\$ 17,229,510</u>	<u>\$ 19,762,754</u>	<u>\$ 19,456,393</u>	<u>\$ 23,495,427</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
Revenues				
Taxes				
General property tax	\$ 10,615,462	\$ 11,263,846	\$ 11,735,485	\$ 12,994,764
Tax increments	845,540	255,830	380,874	257,640
Franchise and other taxes	928,850	872,919	917,403	922,750
Licenses and permits	499,336	637,216	547,130	596,208
Intergovernmental	2,811,083	14,606,633	9,276,992	5,420,045
Charges for services	614,256	753,646	681,171	795,681
Fines and forfeitures	168,869	136,400	175,941	239,325
Special assessments	416,748	503,657	335,038	837,539
Investment earnings (loss)	574,402	417,937	386,434	129,363
Miscellaneous	212,596	658,282	736,614	418,770
Total Revenues	<u>17,687,142</u>	<u>30,106,366</u>	<u>25,173,082</u>	<u>22,612,085</u>
Expenditures				
Current				
General government	3,612,770	2,874,300	3,402,485	3,494,343
Public safety	6,460,699	6,871,961	7,110,041	7,707,321
Public works	1,872,708	1,954,618	2,620,991	8,260,796
Parks and recreation	767,457	793,358	874,301	930,829
Economic development (1)	-	1,671,032	883,134	535,810
Unallocated general expenditures	81,160	-	-	-
Capital outlay	8,360,197	23,447,147	17,836,065	5,556,965
Debt service				
Principal	1,530,000	10,125,000	3,130,000	2,045,000
Bond issuance costs	196,441	146,521	45,849	153,238
Interest and other charges	700,007	943,923	736,513	676,550
Miscellaneous	5,580	-	-	-
Total Expenditures	<u>23,587,019</u>	<u>48,827,860</u>	<u>36,639,379</u>	<u>29,360,852</u>
Excess (Deficiency) or Revenues Over (Under) Expenditures	<u>(5,899,877)</u>	<u>(18,721,494)</u>	<u>(11,466,297)</u>	<u>(6,748,767)</u>
Other Financing Sources (Uses)				
Transfers in	555,000	1,592,693	2,699,796	845,223
Sale of capital assets	1,350,398	12,203	7,069	13,574
Gain on sale of assets held for resale	-	-	-	-
Bond premium	234,063	232,667	67,957	789,367
Refunding bonds issued	-	9,195,000	4,825,000	10,000,000
Issuance of debt	9,775,000	-	-	-
Transfers out	(7,705)	(257,099)	(1,345,008)	(237,905)
Total Other Financing Sources (Uses)	<u>11,906,756</u>	<u>10,775,464</u>	<u>6,254,814</u>	<u>11,410,259</u>
Net Change in Fund Balance	<u>\$ 6,006,879</u>	<u>\$ (7,946,030)</u>	<u>\$ (5,211,483)</u>	<u>\$ 4,661,492</u>
Debt Service as a Percentage of Noncapital Expenditures	<u>15.0 %</u>	<u>11.6 %</u>	<u>25.9 %</u>	<u>11.1 %</u>

(1) Prior to 2015, economic development activity was combined with the general government program.

Table 4

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 13,856,838	\$ 15,485,241	\$ 18,010,277	\$ 19,493,630	\$ 20,460,366	\$ 22,176,682
261,993	240,654	274,278	415,185	493,448	1,079,680
1,058,214	1,075,774	1,016,912	1,278,317	1,149,940	730,299
693,853	674,183	846,736	1,255,504	667,136	868,717
2,836,629	6,401,295	4,542,872	5,332,247	3,852,945	12,073,356
839,961	900,481	889,350	2,020,308	1,067,640	968,359
158,754	118,187	46,676	94,289	143,238	108,911
656,171	1,136,441	511,580	576,349	639,493	597,774
182,238	741,916	909,230	(209,056)	(2,262,135)	1,441,370
238,053	407,009	881,687	774,459	217,259	177,004
<u>20,782,704</u>	<u>27,181,181</u>	<u>27,929,598</u>	<u>31,031,232</u>	<u>26,429,330</u>	<u>40,222,152</u>
3,358,764	3,361,648	3,550,552	3,575,614	3,897,026	4,375,913
7,821,246	8,212,054	8,495,569	8,920,272	9,427,992	10,084,244
2,810,677	8,572,338	3,025,901	2,757,994	3,018,952	3,032,511
949,742	2,602,546	912,644	1,029,452	1,168,945	1,450,951
1,002,061	505,505	594,758	584,201	545,507	1,179,896
-	-	-	-	-	-
6,874,222	2,069,178	3,748,521	7,994,269	6,293,765	16,372,062
2,040,000	2,600,000	3,050,000	4,820,000	3,190,000	3,070,000
153,175	136,313	-	-	668	100,936
1,068,269	1,343,941	1,361,166	1,255,096	1,148,830	1,053,697
-	-	-	-	-	-
<u>26,078,156</u>	<u>29,403,523</u>	<u>24,739,111</u>	<u>30,936,898</u>	<u>28,691,685</u>	<u>40,720,210</u>
<u>(5,295,452)</u>	<u>(2,222,342)</u>	<u>3,190,487</u>	<u>94,334</u>	<u>(2,262,355)</u>	<u>(498,058)</u>
2,764,504	748,535	1,913,706	6,291,673	3,202,663	2,437,992
28,004	9,971	49,104	43,131	1,596	4,848
-	-	105	-	-	-
349,121	311,029	-	-	-	-
9,550,000	-	-	-	-	-
-	5,325,000	-	-	-	5,985,000
<u>(1,575,504)</u>	<u>(98,535)</u>	<u>(883,956)</u>	<u>(5,691,673)</u>	<u>(2,384,112)</u>	<u>(1,787,992)</u>
<u>11,116,125</u>	<u>6,296,000</u>	<u>1,078,959</u>	<u>643,131</u>	<u>820,147</u>	<u>6,639,848</u>
<u>\$ 5,820,673</u>	<u>\$ 4,073,658</u>	<u>\$ 4,269,446</u>	<u>\$ 737,465</u>	<u>\$ (1,442,208)</u>	<u>\$ 6,141,790</u>
<u>12.3 %</u>	<u>14.2 %</u>	<u>15.4 %</u>	<u>19.9 %</u>	<u>24.1 %</u>	<u>16.0 %</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years
(Shown by Year of Tax Collectability)

Fiscal Year Ended December 31,	Residential Property	Commercial/ Industrial Property	All Other	Total Tax Capacity	Less Fiscal Disparity Contribution	Adjusted Tax Capacity Value
2014	\$ 7,498,805	\$ 5,018,719	\$ 2,652,624	\$ 15,170,148	\$ 1,962,727	\$ 13,207,421
2015	8,152,865	4,946,031	2,719,760	15,818,656	1,927,294	13,891,362
2016	8,944,793	4,910,545	2,791,840	16,647,178	1,876,417	14,770,761
2017	9,249,565	4,929,237	2,975,898	17,154,700	1,866,610	15,288,090
2018	10,372,379	4,935,125	3,831,982	19,139,486	1,860,876	17,278,610
2019	11,241,227	5,110,884	3,945,780	20,297,891	1,913,093	18,384,798
2020	12,485,988	5,319,315	4,179,755	21,985,058	1,920,823	20,064,235
2021	13,428,894	4,787,520	5,521,791	23,738,205	2,052,094	21,686,111
2022	14,247,410	5,823,018	4,639,364	24,709,792	2,255,137	22,454,655
2023	16,240,457	4,816,188	6,931,520	27,988,165	3,081,087	24,907,078

Source: Dakota County Assessing Services

Note: The year associated with a Tax Capacity or a Market Value means one of two things:

Assessment Year: the year for which the property market values are determined. Market values must be assessed annually on January 2nd. Pay year or tax payment year: the year in which the taxes are payable. Current year taxes - are based on the prior January 2nd assessment. To more accurately compare the information on this table to the financial statements the year is the pay year.

Table 5

<u>Total Direct Tax Rate</u>	<u>Estimated Market Value</u>	<u>Tax Capacity as a Percent of EMV</u>
71.249	\$ 1,336,402,600	0.99%
70.640	1,398,637,900	0.99%
69.795	1,474,190,900	1.00%
71.100	1,409,414,640	1.08%
71.412	1,597,495,173	1.08%
72.624	1,701,939,357	1.08%
72.624	1,853,655,614	1.08%
69.427	1,999,480,045	1.08%
70.569	2,102,960,184	1.07%
70.569	2,406,896,545	1.03%

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Property Tax Capacity Rates - Direct and Overlapping Governments
 Last Ten Fiscal Years

Table 6

Fiscal Year	City Rate Applicable to Debt	City Rate Applicable to Operations	Total City Direct Rate	Overlapping Rates*			Total
				School District	Other Districts	County	
2014	15.496 %	55.753 %	71.249 %	23.863 %	6.242 %	31.827 %	133.181 %
2015	18.963	51.677	70.640	24.063	5.831	29.633	130.167
2016	15.104	54.691	69.795	22.170	6.398	28.57	126.933
2017	13.330	58.080	71.412	22.295	5.999	28.004	127.710
2018	16.643	52.644	69.287	21.224	5.280	26.58	122.371
2019	17.292	55.332	72.624	24.246	5.157	25.386	127.413
2020	18.169	51.937	70.106	22.125	4.831	24.133	121.195
2021	15.950	53.477	69.427	22.125	4.831	24.133	120.516
2022	14.500	56.184	70.684	20.391	5.181	21.630	117.886
2023	11.906	54.819	66.725	17.067	5.203	18.816	107.811

Source: Dakota County website www.dakotacounty.us

Note: The City's basic property tax rate may be increased only by a majority vote of the City's Council members. Rates for debt service are set based on each year's requirements.

*Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners; for example, although the county property tax rates apply to all City property owners.

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Principal Property Taxpayers
 Current Year and Nine Years Ago

Table 7

2023			2014		
Taxpayer	Taxable Capacity Value	Percentage of Total City Capacity Value	Taxpayer	Taxable Capacity Value	Percentage of Total City Capacity Value
Robert Street 2008 LLC	\$390,050	1.57%	Robert Street 2008 LLC	\$315,108	1.85%
Westview Park Apartments	265,685	1.20%	Target Corp.	259,942	1.74%
Holiday Acres Ltd Partnership	250,790	1.08%	Menards Inc.	257,530	1.71%
Monument Eagle Pointe LLC	238,217	1.04%	Signal Hills Company LLC	244,346	1.46%
Target Corp.	232,018	1.03%	Xcel Energy	229,936	1.32%
Ottawa Invest Co.	210,484	1.02%	Lowes Home Centers Inc.	198,060	1.30%
Menard Inc.	207,358	1.01%	Wal-Mart	187,022	1.23%
Sasco Investments LLP	197,710	0.90%	Mailand Properties LP	173,340	1.07%
Figge Family Properties LLC	186,907	0.87%	Sascon Investments LLP	160,488	1.06%
RPS Legacy Desoto LLC	<u>182,422</u>	<u>0.78%</u>	Walker Senior Housing Corp.	<u>158,971</u>	1.05%
Total	<u>\$2,361,641</u>	9.56%	Total	<u>\$2,184,743</u>	13.81%
Total All Property	<u>\$24,709,792</u>			<u>\$15,818,656</u>	

Source: 2023 information from Ehlers Annual Disclosure.
 2014 from City's 2014 ACFR.

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City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Property Tax Levies and Collections
Last Ten Fiscal Years

Table 8

Fiscal Year Ended December 31,	Taxes Levied For The Fiscal Year	Collected Within The Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2014	\$ 10,696,145	\$ 10,580,150	98.92%	\$ 115,995	10,696,145	100.00%
2015	11,610,896	11,465,520	98.75%	145,376	11,610,896	100.00%
2016	12,164,861	12,010,377	98.73%	154,484	12,164,861	100.00%
2017	12,935,220	12,620,994	97.57%	310,759	12,931,753	99.97%
2018	15,773,645	14,239,938	90.28%	1,533,707	15,773,645	100.00%
2019	15,773,645	15,654,271	99.24%	115,052	15,769,323	99.97%
2020	16,801,114	16,695,681	99.37%	97,376	16,793,057	99.95%
2021	17,834,090	17,647,196	98.95%	168,818	17,816,014	99.90%
2022	18,657,430	18,536,823	99.35%	93,617	18,630,440	99.86%
2023	19,755,031	19,666,372	99.55%	N/A	19,666,372	99.55%

Sources: City Budget Book (Levy) and Dakota County tax collection reports of Finance.

* The total amount of property taxes levied is partially supported by property tax relief payments on behalf of lower-valued residential properties.

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			Total Governmental Activities	Percentage of Tax Capacity
	General Obligation Bonds	Improvement Bonds	Tax Increment Bonds		
2014	\$ 15,916,872	\$ 11,075,466	\$ 1,365,457	\$ 28,357,795	186.93%
2015	15,664,710	9,329,421	2,655,000	27,649,131	174.79%
2016	19,932,993	8,101,105	1,335,036	29,369,134	176.42%
2017	29,989,101	6,753,901	1,273,962	38,016,964	221.61%
2018	36,629,188	7,908,612	1,219,928	45,757,728	239.08%
2019	35,140,151	12,377,700	1,136,814	48,654,665	239.70%
2020	33,123,980	11,282,148	1,060,740	45,466,868	206.81%
2021	31,057,531	8,454,000	979,666	40,491,197	170.57%
2022	28,937,378	7,336,417	903,592	37,177,387	150.46%
2023	32,696,915	6,413,832	822,518	39,933,265	142.68%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

^(a)See Table 14 for personal income and population data.

Table 9

Business-Type Activities				Total Business-Type Activities	Total Primary Government	Percentage of County-Wide Personal Income ^(a)	Per Capita ^(a)
Storm Sewer Bonds	Sewer Bonds	Sports Dome Bonds	Term Loan Payable				
\$ -	\$ 1,702,746	\$ 5,096,843	\$ 375,000	\$ 7,174,589	\$ 35,532,384	0.13%	1,795
-	1,439,788	4,895,439	335,000	6,670,227	34,319,358	0.17%	1,697
1,063,391	5,420,395	4,689,035	245,000	11,417,821	40,786,955	0.15%	1,963
1,060,537	5,131,019	4,482,633	290,000	10,964,189	48,981,153	N/A	2,420
1,001,682	4,607,644	4,271,228	290,000	10,170,554	55,928,282	N/A	2,650
940,828	5,260,465	4,054,825	245,000	10,501,118	59,155,783	N/A	2,810
877,973	4,701,737	6,448,857	-	12,028,567	57,495,435	N/A	2,711
814,118	6,757,878	3,655,237	-	11,227,233	51,718,430	N/A	2,506
748,264	6,419,146	3,401,616	-	10,569,026	47,746,413	N/A	2,284
680,409	5,937,413	3,132,996	-	9,750,818	49,684,083	N/A	2,375

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Ratios of General Bonded Debt Outstanding
 Last Ten Fiscal Years

Table 10

Fiscal Year	General Obligation Bonds	Less: Amount Available In Debt Service Fund	Total	Percentage of Est. Actual Taxable Value of Property ^(a)	Per Capita ^(b)
2014	\$ 35,532,384	\$ 750,054	\$ 34,782,330	2.60%	\$ 1,365
2015	34,319,358	1,316,032	33,003,326	2.36%	1,720
2016	40,831,955	805,362	39,981,593	2.72%	1,587
2017	48,936,153	4,312,827	44,668,326	3.17%	1,979
2018	55,883,282	5,422,866	50,505,416	3.16%	2,116
2019	59,155,783	5,945,784	51,314,216	3.13%	2,527
2020	57,495,435	7,200,521	48,459,479	2.71%	2,372
2021	51,718,430	7,458,655	42,516,345	2.21%	2,145
2022	47,746,413	7,566,185	38,593,815	1.91%	1,922
2023	49,684,083	7,742,601	41,941,482	1.74%	2,308

^(a) See Table 5 for property value data.

^(b) See Table 14 for population data.

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Computation of Direct and Overlapping Debt
 December 31, 2022

Table 11

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable*	Estimated Share of Overlapping Debt
<hr/>			
Debt Repaid with Property Taxes			
School Districts			
ISD No. 197	\$ 132,160,000	26.818%	\$ 35,442,669
Metropolitan Council	184,515,000	0.420%	774,040
Subtotal - Overlapping Debt			<hr/> 36,216,709
City Direct Debt			<hr/> 37,177,387
Total Direct and Overlapping Debt			<hr/> <hr/> \$ 73,394,096

Sources: Assessed value data used to estimate applicable percentages provided by the County Board of Equalization and Assessment. Debt outstanding data provided by each governmental unit.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

*For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also used for the County's capital lease, loan, and other debt. The applicable percentage of the County Economic Development Bonds, which are backed by county sales taxes, was estimated by dividing the City's retail sales by the County's retail sales.

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Legal Debt Margin Information
 Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
Estimated Market Value of Taxable Property	\$ 1,336,402,600	\$ 1,398,637,900	\$ 1,474,190,900	\$ 1,409,414,640
Statutory Percentage	3.0%	3.0%	3.0%	3.0%
Statutory Debt Limit	40,092,078	41,959,137	44,225,727	42,282,439
Total Net Debt Applicable to Limit	15,916,872	15,664,710	19,932,993	29,989,101
Legal Debt Margin	<u>\$ 24,175,206</u>	<u>\$ 26,294,427</u>	<u>\$ 24,292,734</u>	<u>\$ 12,293,338</u>

Table 12

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 1,597,495,173	\$ 1,701,939,357	\$ 1,853,655,614	\$ 1,999,480,045	\$ 2,102,960,184	\$ 2,406,896,545
3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
47,924,855	51,058,181	55,609,668	59,984,401	63,088,806	72,206,896
36,629,188	35,140,151	33,123,980	31,057,531	28,937,378	32,696,915
<u>\$ 11,295,667</u>	<u>\$ 15,918,030</u>	<u>\$ 22,485,688</u>	<u>\$ 28,926,870</u>	<u>\$ 34,151,428</u>	<u>\$ 39,509,981</u>

Legal Debt Margin Calculation for Fiscal Year 2023

Estimated Market Value of Taxable Property	\$ 2,406,896,545
Statutory percentage	<u>3.0%</u>
Statutory debt limit	<u>\$ 72,206,896</u>
Debt applicable to limit	<u>\$ 32,696,915</u>
Legal debt margin	<u>\$ 39,509,981</u>

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Pledged - Revenue Coverage
Last Ten Fiscal Years

Fiscal Year	Sanitary Sewer and Storm Revenue Bonds					
	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2014	\$ 2,920,817	\$ 2,271,989	\$ 648,828	\$ 255,000	\$ 57,626	2.08
2015	3,046,818	2,558,481	488,337	260,000	50,538	1.57
2016	3,049,436	2,662,008	387,428	270,000	42,663	1.24
2017	3,931,627	3,067,740	863,887	275,000	146,173	2.05
2018	4,424,806	3,196,229	1,228,577	565,000	146,173	1.73
2019	4,827,129	3,135,560	1,691,569	585,000	128,906	2.37
2020	4,858,617	3,335,738	1,522,879	600,000	136,254	2.07
2021	5,294,725	4,585,780	708,945	355,000	122,310	1.49
2022	5,592,250	3,479,149	2,113,101	317,000	126,383	4.77
2023	5,953,827	4,042,731	1,911,096	460,000	119,244	4.75

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

Table 13

Improvement Bonds				Tax Increment Bonds			
Special Assessment Collections	Debt Service		Coverage	Tax Increment Collections	Debt Service		Coverage
	Principal	Interest			Principal	Interest	
\$ 226,234	\$ 1,330,000	\$ 273,298	0.14	\$ 101,100	\$ 40,000	\$ 61,100	1.00
260,426	1,300,000	257,583	0.17	104,400	45,000	59,400	1.00
417,789	1,320,000	373,029	0.25	207,089	50,000	29,250	2.61
151,525	1,320,000	162,664	0.10	215,185	60,000	30,010	2.39
118,410	1,045,000	135,282	0.10	79,464	65,000	29,073	0.84
102,709	1,030,000	203,934	0.08	163,136	70,000	28,060	1.66
83,144	1,065,000	297,122	0.06	191,187	75,000	26,954	1.88
37,954	1,650,000	263,594	0.02	203,841	80,000	25,753	1.93
95,780	1,095,000	210,548	0.07	493,448	75,000	24,458	4.96
95,780	900,000	185,533	0.09	493,448	80,000	23,063	4.79

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Demographic Statistics
 Last Ten Fiscal Years

Table 14

Fiscal Year	Population *	County-Wide Personal Income **	Per Capita Personal Income **	Unemployment Rate ***
2014	19,800	\$ 21,524,339,000	\$ 52,177	3.90%
2015	20,222	22,272,614,000	53,710	3.70%
2016	20,800	22,807,156,736	54,975	2.40%
2017	20,222	23,514,178,595	59,736	3.60%
2018	21,053	24,243,118,131	54,300	2.60%
2019	21,053	24,994,654,793	61,914	2.90%
2020	20,615	27,958,762,000	64,748	5.90%
2021	20,882	28,797,524,860	66,043	3.40%
2022	20,903	29,661,450,606	67,364	2.50%
2023	20,924	30,551,294,124	68,711	2.50%

* Source of data: Metropolitan Council, except 2010 for which the source is the U.S. Bureau of Census.
 Data for 2017 is estimated.

*** Source of data: Minnesota Department of Employment and Economic Development.

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Principal Employers
 Current Year and Nine Years Ago

Table 15

Employer	2023		2014	
	Employees	Percentage of Total City Employment	Employees	Percentage of Total City Employment
I.S.D. No. 197	1,289	16.26%	784	9.57%
Dakota County	667	8.41%	600	7.33%
Super Target	375	4.73%	383	4.68%
Southview Acres Health Center	340	4.29%	310	3.79%
Tapemark	284	3.58%	285	3.48%
Wal-Mart	240	3.03%	230	2.81%
YMCA	200	2.52%	160	1.95%
Mendards	150	1.89%	150	1.83%
Westwood Ridge	150	1.89%	138	1.69%
Lowe's Home Improvement	140	1.77%	115	1.40%
Total	3,835		3,155	

Sources: Ehlers and Associates, Inc. and Metropolitan Council

City of West St. Paul, Minnesota
 Statistical Section (Unaudited)
 Full-time Equivalent City Government Employees by Function
 Last Ten Fiscal Years

Function/Program	Full-time Equivalent Employees as of December 31,			
	2014	2015	2016	2017
General Government				
Administration	6.0	6.0	7.0	7.8
Finance	3.0	4.0	3.0	3.0
Community development	3.6	3.6	4.0	4.0
Building inspections	3.0	3.0	4.0	5.0
MIS	2.0	3.0	3.0	3.0
Police				
Officers	30.0	30.0	30.0	32.0
Civilians	4.5	5.0	6.0	6.0
Public Works				
Engineering	3.0	3.0	3.0	3.0
Streets	11.0	11.0	11.0	11.0
Sewer	3.0	3.0	4.0	4.0
Building maintenance	1.0	1.0	1.0	1.0
Parks and Recreation	7.0	7.0	7.0	7.0
Ice Arena / Pool Manager	1.0	1.0	1.5	1.5
Total	78.1	80.6	84.5	88.3

Source: City Budget Books

Notes: 1. The numbers above represent full-time and permanent part-time budgeted positions. Seasonal employees are not included.

Table 16

Full-time Equivalent Employees as of December 31,						
2018	2019	2020	2021	2022	2023	
7.8	7.8	7.8	7.6	8.6	8.6	
3.0	3.0	3.0	3.0	3.0	3.0	
4.0	5.0	4.0	4.2	2.2	2.2	
5.0	3.0	3.0	3.0	5.0	5.9	
2.0	2.0	2.0	2.0	3.0	3.0	
32.0	32.0	32.0	33.0	36.0	38.0	
6.0	6.0	7.4	6.8	7.2	7.2	
3.0	3.0	3.0	2.8	2.8	3.0	
11.0	11.0	11.0	10.6	10.6	11.5	
4.0	4.0	4.0	5.3	5.3	4.3	
1.0	1.0	1.0	1.0	1.0	1.0	
7.0	7.0	7.0	6.3	7.5	7.5	
1.5	1.5	1.5	1.8	2.0	2.0	
<u>87.3</u>	<u>86.3</u>	<u>86.7</u>	<u>87.2</u>	<u>94.0</u>	<u>97.0</u>	

City of West St. Paul, Minnesota
Operating Indicators by Function
Last Ten Fiscal Years

Function/Program	Fiscal Year				
	2014	2015	2016	2017	2018
Police:					
Part 1 Crimes reports	1,118	1,274	1,083	1,065	1,043
Part 2 Crimes reports	936	945	853	873	796
Total arrests	1,110	1,292	981	877	759
Part 1 arrests	509	630	487	414	370
Cases investigated	598	388	471	552	468
Group A offenses	NA	NA	NA	NA	NA
Total arrests	NA	NA	NA	NA	NA
Group A arrests	NA	NA	NA	NA	NA
Cases investigated	NA	NA	NA	NA	NA
Building inspection:					
Permits issued:					
Residential	323	336	293	294	272
Commercial/Other	1,260	1,357	1,256	1,453	1,425
Public works:					
Streets/Alleys patched (person hrs)	4,023	4,938	3,008	5,038	5,038
Parks and recreation:					
Recreation programs offered	70	115	110	110	110
Ice Arena annual admissions	65,700	64,000	65,500	66,000	66,000
Golf course:					
Rounds played	9,689	11,941	12,320	11,055	Closed
Golf cars rented	1,556	1,798	1,825	1,875	NA
Sports Dome:					
Field hours rented	6,075	5,736	5,798	6,519	6,519
Wastewater:					
Average sewer lines cleaned (miles)	31	31	30	37	37

Sources: Various City departments.

*Change in Reporting styles

Table 17

Fiscal Year				
2019	2020	2021	2022	2023
1,468	1,645	1,483	*	*
792	801	811	*	*
1,119	1,066	855	*	*
738	741	542	*	*
494	473	406	*	*
NA	NA	NA	1,651	1,745
NA	NA	NA	488	958
NA	NA	NA	300	665
NA	NA	NA	444	515
348	359	1,216	1,358	2,226
1,654	1,073	525	354	292
5,588	4,846	4,799	5,929	4,606
136	89	120	159	176
66,750	20,000	40,000	42,000	44,500
Closed NA	Closed NA	Closed NA	Closed NA	Closed NA
7,310	4,249	6,540	6,775	6,950
35	34	34	23	27

City of West St. Paul, Minnesota
Statistical Section (Unaudited)
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

Function/Program	Fiscal Year			
	2014	2015	2016	2017
Police				
Stations	1	1	1	1
Police Vehicles				
Marked	11	12	12	11
Unmarked	8	8	8	9
Gun Range	1	1	1	1
Holding cells	3	3	3	3
Fire				
Stations	1	1	1	1
Public Works				
Streets (miles)	71.20	71.20	71.20	71.20
Alley (miles)	5	5	5	5
Streetlights	256	256	256	256
Parks and Recreation				
Acreage	155.0	155.0	155.0	155.0
Parks and playgrounds	17.0	17.0	17.0	17.0
Baseball/softball diamonds	9.0	9.0	9.0	9.0
Soccer/football fields	3	2	2	2
Community (senior) centers	1	1	1	1
Outdoor skating rinks	12	12	12	12
Executive golf course (par 29)	1	1	1	1
Public sports dome	1	1	1	1
Public swimming pool	1	1	1	1
Public ice arena	1	1	1	1
Wastewater				
Sanitary sewers (miles)	63	63	63	63
Storm sewers (miles)	35	35	35	35

Sources: Various City departments.

Table 18

Fiscal Year						
2018	2019	2020	2021	2022	2023	
1	1	1	1	1	1	1
11	11	11	11	11	12	12
9	9	9	9	9	9	9
1	1	1	1	1	1	1
3	3	3	3	3	3	3
1	1	1	1	1	1	1
71.20	71.20	71.20	71.20	71.20	71.20	71.20
5	5	5	5	5	5	5
256	256	256	256	256	256	256
155.0	155.0	155.0	155.0	155.0	155.0	155.0
17.0	17.0	17.0	17.0	17.0	17.0	17.0
9.0	9.0	9.0	9.0	9.0	9.0	9.0
2	2	2	2	2	2	2
1	1	1	1	1	1	1
12	12	12	12	12	12	12
Closed	Closed	Closed	Closed	Closed	Closed	Closed
1	1	1	1	1	1	1
1	1	1	1	1	1	1
1	1	1	1	1	1	1
63	63	63	63	63	63	63
35	35	35	35	35	35	35